# **VOLUME IV – PART A: Agency Coordination**

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# Notice of Intent





Administration

Illinois Division

3250 Executive Park Drive Springfield, Illinois 62703

November 26, 2007

Federal Register (NF) National Archives and Records Administration 800 North Capitol Street, NW, Suite 700 Washington, DC 20001

In Reply Refer To: HDA-IL

Dear Office of the Federal Register:

Enclosed are three original signed copies of a Notice of Intent to advise the public that an Environmental Impact Statement will be prepared for a proposed transportation project on US Route 51 in Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington Counties, Illinois. Please publish the enclosed Notice of Intent in the *Federal Register* at the earliest practical date.

Sincerely

Norman R. Stoner, P.E.

Division Administrator

Enclosures

ff EIS December 2013 4A-2

#### DEPARTMENT OF TRANSPORTATION

Federal Highway Administration

Environmental Impact Statement: Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington Counties, Illinois

AGENCY: Federal Highway Administration (FHWA), DOT.

ACTION: Notice of Intent.

SUMMARY: The FHWA is issuing this notice to advise the public that an environmental impact statement will be prepared for a proposed highway project in Christian, Shelby, Fayette, Marion, Clinton, Jefferson, and Washington Counties, Illinois.

FOR FURTHER INFORMATION CONTACT: Norman R. Stoner, P.E., Division

Administrator, Federal Highway Administration, 3250 Executive Park Drive, Springfield,

Illinois 62703, Phone: (217) 492-4600. Christine Reed, P.E., Deputy Director of

Highways, Region Four Engineer, District 7, Illinois Department of Transportation, 400

W. Wabash, Effingham, Illinois 62401, Phone: (217) 342-8201.

SUPPLEMENTARY INFORMATION: The FHWA, in cooperation with the Illinois Department of Transportation, will prepare an environmental impact statement (EIS) on a proposal to improve US Route 51 located in the Illinois counties of Christian, Shelby, Fayette, Marion, Clinton, Jefferson, and Washington. The proposed improvement would involve the expansion of the existing 70 mile roadway facility between CR 900 N (South of Pana) to CR 2150 N (East of Irvington).

Improvements to the corridor are considered necessary due to increases in traffic volumes, operational issues, and State economic initiatives. Alternatives that may be considered include (1) taking no action; (2) combining the existing two-lane highway

with widening to four-lanes on existing and/or new location; and (3) constructing a four-lane highway on new location.

Improvements to US 51 have the potential to affect agricultural, biological, historical, and natural resources within the corridor. The corridor contains moderately prime farmland in rural areas. A nature preserve exists along the abandoned railroad right-of-way north of Ramsey and the palustrine wetlands of the Kaskaskia River basin area may be habitat for plant and animal species listed by State and Federal endangered and threatened wildlife and plants programs. The Kaskaskia drainage basin has potential to contain prehistoric archaeological sites. Historical resources located along US 51 include the Vandalia Statehouse and the First Presbyterian church in Vandalia. Hazardous waste sites exist within the corridor including the Sandoval zinc smelter site and several tank farms east of US 51 near Patoka. In the urban limits of the corridor, residential areas adjacent to US 51 may be affected.

Letters describing the proposed action and soliciting comments will be sent to appropriate Federal, State, and local agencies. A public scoping meeting is planned for January 2008 and agency scoping meeting is planned for February 2008. Due to the length of the corridor, public meetings will be held in each region; north, central, and south. The first public meetings will take place in January 2008. Illinois' Context Sensitive Solutions (CSS) process will be used for public involvement. The project website is <a href="www.US51-IDOT.com">www.US51-IDOT.com</a>. In addition to the public meetings, a public hearing and comment period will be held following the release of the Draft EIS. Public notice will be given for the time and place of the public meetings and hearing.

To ensure that the full range of issues related to this proposed action are addressed and all significant issues identified, comments, and suggestions are invited from all interested parties. Comments or questions concerning this proposed action and the EIS should be directed to the FHWA at the address provided above.

(Catalog of Federal Domestic Assistance Program Number 20.205, Highway Planning and Construction. The regulations implementing Executive Order 12372 regarding intergovernmental consultation on Federal programs and activities apply to this program.)

Issued on: November 26, 2007.

Norman R. Stoner, P.E. Division Administrator Springfield, Illinois

# Project Study Group (PSG) Meeting Minutes



#### **MEETING MINUTES**

**Project:** U.S. 51 Corridor Study **Date:** June 20, 2007, 8:00 AM **Attendees:** Sherry Phillips – IDOT

Matt Hirtzel – IDOT Randy Alwardt - IDOT John Lazzara – HDR Mike Marchyshyn – HDR

Stacie Dovalovsky – Clark Dietz Jerry Payonk – Clark Dietz

**Copies:** Attendees, Gary Welton, Linda Huff, Sean LaDeiu, Mike

Haley

Minutes of this meeting were prepared by Jerry Payonk of Clark Dietz, Inc. Please inform him of corrections or modifications.

The purpose of the meeting was to establish a preliminary Project Study Group (PSG) and discuss miscellaneous project issues and needs.

The PSG will be comprised of representatives from IDOT, the FHWA, and the US 51 Partners. The preliminary PSG was identified as such:

Dist 7 Planning – Sherry Phillips, Matt Hirtzel & Gary Welton

Dist 7 Design – Jennifer Wenthe

Dist 7 Environmental – Gene Beccue

Dist 7 Bridge & Hydraulics – Mike Allen

Dist 7 Survey – Randy Alwardt

Dist 7 Land Acquisition – Delbert Crouse

Dist 7 Construction – John Nava-Sifuentes

Dist 7 Maintenance – Chris Smith

Dist 7 Traffic – Greg Jamerson

Dist 7 Geometrics – Rob Macklin

Dist 7 Local Roads – Dean Seales

District 8 – Cindy Stafford or Brooks Bristol

District 6 – Foreman Hardwick

FHWA – Robin Helmrichs

PSG members from the US 51 Partners will be comprised of representatives from Clark Dietz, HDR, & Huff & Huff.

#### Meeting Minutes U.S. 51 Corridor Study Page 2

Sherry Phillips indicated that the University of Illinois has performed some traffic modeling for Effingham, Fayette and Marion Counties. The project is called the LEAM model and the US 51 Partners are encouraged to contact Dr. Brian Deal ( <a href="mailto:deal@uiuc.edu">deal@uiuc.edu</a>) for information that can be incorporated into the travel demand model.

Line/contour detail has only been provided by IDOT for locations where the proposed US 51 alignment is anticipated to be similar to existing alignment. Additional information can be collected by IDOT; however, spring is the optimum time to conduct the flights for aerial pick-up. Ideally, the project team can have preliminary alignment information by early 2008 so additional aerial pick-up can be performed. District 6 should be able to provide aerial information for Christian County at the north terminus of the project.

IDOT can provide bridge inventory sheets for the entire corridor. Culvert info can also be provided. Field inventory of the structures will still need to be performed to pick up small structures for which info is not available.

Local representation spearheading this project has done so under the assumption that the project will move forward as a four-lane facility. To this end we already have a purpose for the overall project, but we will have to verify a need. Upon verification of need, specific alignment as it relates to the various communities within the corridor of study will be investigated through the Context Sensitive Solutions (CSS) process. When we initially meet with the public, we will discuss the needs already defined and begin identifying the Citizen Advisory Groups.

Sherry will discuss this with IDOT before moving forward with public involvement. The next Federal Coordination Meeting occurs on July 19<sup>th</sup>. The project team will make an initial presentation to the FHWA at this meeting. We also wish to discuss this issue regarding project purpose.

The US 51 Partners will initiate contact with the US 51 Coalition with the objective of meeting with the group to discuss the project. IDOT will be copied for all correspondence with the coalition.

The US 51 Partners will develop a letterhead to be used on all future correspondence with the District and with project stakeholders.

The meeting was adjourned at approximately 10:30 AM.

### US 51 Partners, A Joint Venture

#### **MEETING MINUTES**

**Project:** U.S. 51 Environmental Impact Statement – Project Study Group Meeting

Date: September 27, 2007 Attendees: See attached list

**Copies:** attendees

Minutes of this meeting were prepared by Barbara Moore of Clark Dietz, Inc. Please inform her of corrections or modifications.

The purpose of the meeting was to update the Project Study Group (PSG) on the progress of the US 51 Environmental Impact Statement and discuss upcoming work elements. A copy of the meeting agenda is attached.

Mr. Payonk reported the meeting with the Federal Highway Administration resulted in a status change in the project from a corridor study to an Environmental Impact Statement. The study area for this study includes the counties of Shelby, Christian, Fayette, Washington, Marion and Clinton. Communities located along US 51 include Pana, Oconee, Ramsey, Vandalia, Patoka, Sandoval and Centralia. Efforts continue on the finalizing the Project Scope of Work.

Mr. Payonk discussed the Context Sensitive Solutions (CSS) process as it relates to this project. A two-tiered approach will be used. The first tier of CSS coordination addresses the US 51 Corridor as a whole. The corridor will be investigated regarding the feasibility of expanding the existing two-lane facility into a four-lane facility. The second tier of CSS coordination approaches the individual communities within the project limits. Stakeholders within these individual communities will assist in determining the feasibility of bypass scenarios around their communities

The project study group reviewed the draft Stakeholder Involvement Plan and identified recommended revisions. Please refer to the SIP document attached herein with recommended changes italicized.

Robin Helmerichs stated new environmental streamlining procedures would warrant a meeting with the Federal Highway Administration (FHWA) and the Illinois Department of Transportation (IDOT). Both agencies have to approve the SIP before contacting stakeholders or a public notice is published. This meeting is tentatively set for Wednesday, October 17 at the Federal Highway Administration office in Effingham; however, Ms. Helmerichs will coordinate with Matt Fuller to see if an earlier meeting date could be scheduled in Springfield. Robin also indicated that by Federal law, the EIS process takes precedence over the CSS process. A meeting was subsequently scheduled for October 9<sup>th</sup> in Springfield.

US 51 Partners, A Joint Venture Clark Dietz, Inc. and HDR Engineering, Inc. 1817 South Neil Street Suite 100 Champaign, IL 61820 Eugene Beccue indicated that two pipe lines are proposed through the project corridor. Mr. Beccue referenced Terry Peterson for information regarding the preliminary pipeline alignments.

Sal Madonia from IDOT District 6 provided a copy of the EIS for Route 51 in Macon County in addition to plan information of the transition of Route 51 from four lanes to two lanes at the Christian/Fayette County line. He indicated that he can forward electronic files of alignments.

A draft copy of the IDOT letter format was provided by Sherry Phillips. Ms. Phillips emphasized that all documentation from IDOT must come from their office, including the public notices on IDOT letterhead. Ms. Phillips said nothing would be published until a Notice of Intent (NOI) has been filed. Ms. Phillips requested a man-hour review and back-up documentation for expenses submitted to IDOT District 7 before final submittal.

The next PSG meeting will be scheduled as directed by the District and coordinated through Matt Hirtzel.

Following the meeting, Sherry Phillips introduced Barbara Moore to Nancy Meinhart. Nancy and Barbara will be coordinating meeting dates and times. Ms. Meinhart requested a copy of the stakeholders' database. Ms. Meinhart will provide Clark Dietz the data she has available on local agencies and representatives. Ms. Meinhart stated contact to any state or federal agency should be coordinated through the District 7 office. Clark Dietz was asked to revisit postage expenses assuming that the US 51 Partners will mail out notices/information under IDOT letterhead. The project team should also assume 8 newsletters over the anticipated four-year duration of the project. A request was made of a one-week notice be provided to Ms. Meinhart prior to any public notices displayed or announced.

## US Route 51 Environmental Impact Statement

# Sign-in Sheet

**Meeting Purpose:** 

Project Study Group Meeting

**Meeting Date:** 

September 27, 2007

**Meeting Time:** 

9:00 AM

Location:

IDOT District 7 - Effingham, IL

#### **List of Attendees**

Name (print clearly)	Company/ Organization	Phone Number	E-mail Address (print clearly)
MATT HIRTZEL	IDOT	342-8246	Matthew. Hirteel @ illinois. 90v
JERRY ROLL	DIETZ	217.373.8900	JERRY. FAYENKE CLARK-DIETZ.COM
JUHN LAZZARA	HOR ENGINEERING	773/380-7938	JOHN, LAZZARA @ HDRING-COM
Eugene Beccue	IDOT	217-342-8248	EUGENE BEECHE @ ; 11 Nois . SON.
TIM JACKSON	IDOT	217-342-8311	Timothy, Jackson Cillinois, gov
John Nava-Situentes	1007	217 342 8303	John. Nava - Sifuentes@illinors gov
Barbara Moore	Clark-Dietz	217-373-8948	Barbara. Moore @ Clark-Dietz. Com
Jennifer Wenthe	TOOT	217-342-8361	Jennifer. Wenther illinois goy
DELBERT CROUSE	UDOT	217-342-8336	DELBERT. CROUSE @ illinois. god
SHERRY PHILLIPS	100T D7	217 3428244	Sherry. Phillips@illinois.gor
Gary Welton	/1 /1	217 342 8241	gary. wetter Dillinois gov
SALMADONIA	IDOT D6	217 782-4761	sal. madonia 3 Cillinois, gov
MIKE ALLEL	TO TOOT	217 342-8316	michaelallen Cillinois.gov
GREG JAMERSON	//	342-8242	GREGORY. JAMERSON @ ILLINOIS. GOV
ROB MACKLIN	ι	342-8245	ROB. MACKLING ILLINGS.GOV
Dwight Pease	14	348-8211	DWIGHT & PROSE Q IZENTOIS - GOV
ROBIN HELMERICHS	FHWA	217-492-4615	ROBN. HELMERICHBERHWA DUTGOV
Allen Staron	CLARE DIOTZ	312.648.9900	allen. staron@ clark-dietz.com
Stacie Dovalovsky	ClarkDietz	312-648-9900	stacie.dovalovsky@ stacieto clark-dietz.com
J		****	

#### **MEETING MINUTES**

**Project:** U.S. 51 Environmental Impact Statement – Project Study Group Meeting

**Date:** January 18, 2008, 1:15 PM, IDOT/D7 Office

**Attendees:** See attached list

**Copies:** attendees

Minutes of this meeting were prepared by Jerry Payonk of Clark Dietz, Inc. Please inform him of corrections or modifications.

The purpose of the meeting was to review exhibits for the upcoming series of Public Information Meetings and identify who will be attending which meetings. Jerry indicated that the project team (consultant team) will bring six people. IDOT stated that they will internally determine who will attend.

Jerry went through the list of exhibits which were as follows:

- 1. Welcome Board
- 2. Study Limits Board
- 3. Process Board
- 4. EIS Board
- 5. US 51 Schedule Exhibit
- 6. Guiding Principles Board
- 7. Project History Board
- 8. SIP Board
- 9. Thank You Board

For each meeting, Jerry will walk though each board. For the SIP Board, he will solicit interest in serving on a Citizen's Advisory Group for each respective community: Ramsey, Vandalia, Vernon/Patoka, Sandoval, and Centralia.

The PIM schedule will consist of a meeting:

January 23<sup>rd</sup> - Centralia City Council Chambers - 5:00 to 8:00 PM

January 24<sup>th</sup> – Kaskaskia College (Vandalia Campus) - 1:00 to 4:00 PM

January 24<sup>th</sup> – Ramsey Community High School - 5:30 – 8:00 PM

With no additional comments, the meeting adjourned at approximately 2:30.

## U.S. 51 ENVIRONMENTAL IMPACT STATEMENT Project Study Group Meeting Sign In 1:15 PM January 18, 2008

Representing	E-Mail
CURK DIETZ, INC	LERRY. BYONKO CLARK-DIFFE. COM
100T D-7	GREGORY. JAMERSON @ ILLINOIS. GOV
1DOT - D7	DELBERT. CROUSE @ ILLINOIS. GOY
IDOT D7	Tinothy. Hemmer @ 1221non. 60
-1	John. Nava Situentes @ illinois .gov
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IDOT D-7	ROB. MACKLING ILLINGS. GOV
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II II	Timothy. Jackson @ Illinois.gov
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	randy, alward aillinois gov
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Dor	theresa. petersen @ Illinois.gov
0-7	Matthew. Hirtzel @ illinois.gov
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#### US 51 Partners, A Joint Venture

# **Meeting Minutes**

Subject:	US Route 51 Project Study Group Meeting		
Client:	Illinois Department of Transportation, District 7		
Project:	US Route 51 Environmental Impact Statement	Project No:	
Meeting I	Date: March 25, 2008	Meeting Location:	IDOT District 7
Notes by	Stacie L. Dovalovsky of Clark Dietz, Inc.		

Attendees: See attached list

Topics Discussed: See attached agenda

#### Action/Notes:

The purpose of the meeting was to bring the Project Study Group up-to-date on project activities and discuss upcoming Citizen's Advisory Group meetings.

#### 1.0 Current Activities

US 51 Partners prepares a weekly bullet point list of the current activities for the project forwarded to the District each Monday morning. This week's activities are:

#### **US 51 EIS:**

- Finishing up methodologies/scoping package for District review hope to have at 3/25 PSG meeting
- Water Resources data collection (literature review; BSC ratings; 303d listings; use restrictions; sources of impairment; stream lengths; etc.)
- Creating an updated detailed project schedule to be submitted to the District for review later this month
- Finalizing Context Audit Form District has US 51 Partners comments
- Collection of property owner information along corridor section not likely to undergo significant alignment changes
- Performing structure inventory throughout the corridor
- Coordinating with various agencies for additional mapping needs relating to ESR

#### **CSS Related Activities:**

- Stakeholder meeting in Sandoval on the 24th, 4:00 to 7:00
- PSG meeting at District Office on the 25<sup>th</sup> at 9:00
- Coordinating with Centralia Mayor to get list of potential CAG candidates
- Coordinating with Mayors of Vernon and Patoka to get list of potential candidates for CAG
- Ramsey CAG meeting on the 31<sup>st</sup>; 6:00-9:00 at the Village Hall Vandalia CAG meeting in April 1<sup>st</sup>: 6:00-9:00 at City Hall

#### 2.0 Methodologies and Scoping Package

Methodologies, the written description of the proposed evaluation processes to be used for assessing impacts, are drafted and have been submitted to IDOT D7 for their review. The methodologies are required as part of the NEPA/404 Merger process. The draft methodologies will be transmitted electronically to IDOT by J. Payonk; IDOT D7 will forward to BDE and FHWA for concurrent review. Robin Helmerichs indicated that the FHWA will have the review completed in 30 days. After review by D7, BDE and FHWA, the methodologies (with comments addressed) will be sent to Cooperating and Participating agencies for their review as part of the scoping package. The scoping package consists of:

- 1. Scoping Letter and Check Sheet
- 2. Project History
- 3. Project Study Map (11x17)
- 4. Stakeholder Involvement Plan (SIP)
- 5. Draft Methodologies

Agencies will return comments on the SIP and methodologies. Ideally the scoping process will be completed through written correspondence and a presentation at a NEPA/404 Merger Meeting will not be needed.

#### 3.0 Stakeholder Meetings Update

Meetings for all stakeholders have been held in Centralia (Jan. and Mar. 2008), Vandalia (Jan. 2008), Ramsey (Jan. 2008), Vernon/Patoka (Mar. 2008), and Sandoval. The last meeting was held in Sandoval on March 24, 2008. Vandalia, Ramsey, Vernon/Patoka and Sandoval were well attended. Inclement weather in January and March may have affected attendance at the Centralia meetings and other outreach strategies will be employed to form the Citizen's Advisory Group.

#### 4.0 Additional Efforts to Create Citizen's Advisory Group

Although the Vandalia, Ramsey, Vernon/Patoka, and Sandoval meetings were well attended, only a handful of citizen's (9 Vandalia, 11 Ramsey, 4 Vernon/Patoka) volunteered for the advisory groups. The mayors of the communities were contacted and supplied names of various residents, landowners, and business owners that may be interested in volunteering.

The mayor of Centralia is also supplying names for possible inclusion in the CAG. Presently, there are 7 volunteers. Additional outreach efforts proposed for Centralia include contacting the local rotary and/or local churches.

#### 5.0 Upcoming Citizen's Advisory Meetings

CAG's have been assembled for Ramsey and Vandalia and meetings are scheduled for the evenings of March 31, 2008 and April 1, 2008, respectively.

Meeting Content: See attached proposed CAG meeting agenda

**Context Audit**: A draft context audit has been prepared by US 51 Partners. The audit will be tailored for the project after the first round of CAG meetings.

**Meeting Room Size:** Because of the small meeting room size, the number of PSG members may have to be limited (3-5 IDOT and 3-5 US 51 Partners). G. Welton suggested PSG members interested in facilitating at the CAG meetings pick a community and attend those meetings. Continuity of staff at meetings will build trust and familiarity between project staff and the CAG.

Vernon/Patoka CAG: As a result of the low number of volunteers from the community of Vernon, and because of Vernon's close proximity with the Village of Patoka, the Vernon/Patoka CAG meetings will be

combined into one Citizen's Advisory Group. The project team will try to identify a meeting location convenient to both communities.

Tentative Dates for Centralia, Sandoval, and Vernon/Patoka CAG's will be identified at the close of the comment period for those public meetings and after a workable number of CAG participants are identified.

#### 6.0 Study Schedule

The next NEPA/404 Merger milestone is February 2009 at which time we will seek concurrence on Purpose and Need (P&N). To make that meeting, the draft package on P&N must be submitted to the FHWA in September 2008.

#### 7.0 Other Issues

Below are miscellaneous project-related issues identified during the meeting:

Item No.	Item Description	Responsibility	Due Date
7.1	Abandoned Railroad Right-of-way (Various Locations)		
	During the public meetings, citizens have suggested that an abandoned railroad right-of-way that runs along the west side of existing US 51 might be a feasible location for an alignment. Ownership of the right-of-way is in question as it is not clear if the railroad ever owned the ROW; it may only be easement. IDOT will look into the right-of-way ownership and educate the project team as to the current status of that property.	T. Peterson, D7	ASAP
7.2	Zinc Smelter (Sandoval)		
	During the public meetings, citizens have inquired about the status of the zinc smelter site in Sandoval. IDOT will look into the status of the previous seal order for that site. The feasibility of site clean-up will also be investigated and reported to members of the project team.	G. Beccue, D7	ASAP
7.3	Open Meetings Act		
	IDOT will contact their legal counsel for guidance/interpretation of the open meetings act. If more than two public officials attend a CAG meeting, the project team needs to have a strategy to deal with the situation.	S. Phillips, D7	Before the 3/31/08 CAG

#### US 51 Partners, A Joint Venture

# Meeting Minutes

Subject:	US Route 51 Project Study Group Meeting		
Client:	Illinois Department of Transportation, District 7		
Project:	US Route 51 Environmental Impact Statement	Project No:	10020360
Meeting I	Date: August 22, 2008	Meeting Location:	IDOT District 7, Effingham
Notes by	Stacie L. Dovalovsky of Clark Dietz, Inc.		

**Attendees:** Stacie Dovalovsky, Jerry Payonk, Gary Welton, Rob Macklin, John Lazzara, Terry Petersen, Randy Alwardt, Jennifer Wenthe, Greg Jamerson, Sherry Phillips, Matt Hirtzel

#### **Topics Discussed:**

- 1. Overview of CAG/RAG process to date
- 2. Problem Statement
- 3. Stakeholder Involvement Plan Revisions
- 4. Purpose & Need Outline
- 5. Upcoming CAG/RAG Meeting Strategy

#### **Action/Notes:**

The purpose of the meeting was to discuss the use of the status of the project and strategize for upcoming meetings.

#### 1.0 Overview of CAG/RAG Process to data

There have been three (3) meetings of each CAG and one meeting of the RAG. Problem statements for each community were written at the third CAG meeting. A problem statement that was a compilation of the five individual community statements was presented to the RAG and edited to make a statement for the entire corridor.

#### 2.0 Problem Statement

The regional problem statement for the project is as follows:

#### **ECONOMIC DEVELOPMENT**

The existing US 51 Highway hinders travel, the movement of goods and services, and limits tourism, commerce, residential, commercial, and industrial growth.

#### **CONNECTIVITY & CONTINUITY**

The existing US 51 highway does not provide an efficient and safe connection between local communities and commercial centers, and does not encourage long distance travel.

#### SAFETY

The existing US 51 Highway is unsafe for cars, trucks, busses, pedestrians, bicycles, farm equipment, and other forms of transportation to cross, access and share the road at the same time.

#### 3.0 Stakeholder Involvement Plan (SIP) Revisions

The SIP is currently being revised as follows:

- 1. In Appendix N, Sections 3.3 and 3.4, the Purpose and Need (P&N) outline was to be presented to the CAG and RAG for comment. The project team is concerned that seeking comment from the public on P&N outline might be confusing. The project team feels that the individual CAG's development of problem statements meet the requirement of public participation in development of the P&N and it is not necessary to have public comment on the outline. The FHWA concurred on changing Sections 3.3 and 3.4. The draft P&N will be presented to the participating agencies and public for their review and comment during Fall 2008 prior to finalization of the document.
- 2. CAG and RAG member names will be added to the appendices.

#### 4.0 Purpose & Need (P&N) Outline

The P&N outline was distributed to the PSG for their review. The outline was developed from the problem statements written with the CAG's and RAG. The P&N is being written in a new format called "Reader Friendly Format." The FHWA and IDOT BDE are supporting the effort to use the new format and it will be presented at the September 2008 NEPA/404 merger meeting to introduce it to the resource agencies.

#### 5.0 Upcoming CAG/RAG Meeting Strategy

In addition to discussing the P&N and land acquisition, the participants will begin brainstorming possible alignments. A brief "Engineering 101" and "Environmental 101" discussion will be had to give participants guidance. The engineering presentation will touch on cross section, access control, and urban and rural expressway standards. The environmental discussion will touch on protected items. The presentation material will be graphical to the extent possible.

The next series of CAG meetings will begin in late September 2008. There is concern that harvest will begin late this year due to the wet spring. Meetings will be schedule first in Sandoval, Ramsey, and Vernon/Patoka to try getting the meetings started before harvest. An all stakeholder meeting will be scheduled for late fall.

#### US 51 Partners, A Joint Venture

# Meeting Notes

Subject: PSG Meeting	
Client: IDOT District 7	
Project: US 51 EIS	Project No: <b>10020360</b>
Meeting Date: April 14, 2009	Meeting Location: Knights of Columbus, Effingham, IL
Notes by: S. Dovalovsky	

Attendees: See attached sign-in sheet.

#### **Topics Discussed:**

The purpose of this meeting was to review the range of corridor alternatives developed by the CAG, RAG and PSG and the corridors remaining for further evaluation after the refinement with the CAG and RAG. See attached agenda and handouts.

#### Action/Notes:

Jerry Payonk of US 51 Partners presented the attached agenda and handout as presented and discussed with the CAG and RAG. A scroll map of all of the brainstormed ideas from the CAG, RAG and PSG was available for review in addition to a map of the remaining corridors after refinement with the CAG. Corridor additions/modifications made at RAG #3 were shown in marker on the remaining corridor map. Alphanumeric corridor segments referred to below were represented on the exhibits discussed at the meeting.

There was general discussion about the elimination process. The FHWA suggested some general points to remember/consider when eliminating corridors:

- Be consistent in applying methodology across communities.
- Eliminations must have a reason based on Purpose and Need or fatal flaw criteria.
- Consolidation of corridors is acceptable to reach a reasonable range of options if the corridors are close or similar (cases where 500' buffers overlap).
- Detailed explanation is required if a corridor was not carried forward or not introduced as a logical corridor location. An example of the latter condition would be a corridor on the west side of Ramsey. Such a corridor was not proposed by any group.

Corridors eliminated by the CAG may be returned to the range of reasonable alternatives considered if they meet the Purpose and Need and it is not represented by a consolidated corridor. Discussion of the range of alternatives by community followed:

<u>Ramsey</u> – Existing US 51 through Ramsey was eliminated by the CAG due to potential impacts to the downtown area but will be returned to the corridor options being evaluated as it potentially meets the Purpose and Need.

<u>Vernon/Patoka</u> – Western by-pass options were eliminated by the CAG but the PSG determined that a western option could meet the Purpose and Need. A western by-pass that follows Willet Road (short and long option) and VP2 shifted to miss the park will be returned to the range of alternatives for consideration.

<u>Sandoval</u> – Existing US 51 through Sandoval was eliminated by the CAG due to potential impacts to the downtown area but will be returned to the range of alternatives being evaluated as the PSG determined that it potentially meets the Purpose and Need.

Centralia – Range of alternatives is acceptable.

<u>Vandalia</u> – The CAG eliminated all alternatives with the exception of two western by-pass options. An eastern option (V26 or similar) will be returned. Another option further east, V41/V9, will be returned for comparison. It is known that the farther east alternative will require fill in the floodplain but the impacts are unknown until it is evaluated. It was agreed that the further east (V41/V9) alternative would be a lower priority for the environmental field survey and would only be done if the macro-level GIS analysis indicates a need for additional information.

A combination of segments, V52, V39 and V32, on the northwest side of Vandalia was also returned to the range of alternatives for consideration. The corridor segments are alternative connections to the western by-passes desired by the CAG. (Note: The closer-in western by-pass is drawn through an abandoned quarry/lake which is being planned to be a city water source and thus will be moved or eliminated. RAG input added a segment for evaluation between the two western by-passes suggested by the CAG.)

The FHWA asked if there will be a traffic analysis, such as an origin/destination study, that can evaluate how much traffic would use the by-passes. There is not an origin destination study in the scope of this project, but in the evaluation of impacts, operations issues such as travel time on the by-pass versus through towns will be evaluated. Intersection Design Studies will estimate vehicle distribution in to and out of the local communities.

The schedule for NEPA/404 concurrence was also discussed. At the September NEPA meeting, concurrence will be sought on the range of alternative alignments being carried forward. At the June meeting, the project team will present the corridor development and elimination to date based on the CSS process, Purpose and Need evaluation and Macro analysis of impacts using available database information. The FHWA will look at the possibility of allotting more than 45 minutes at the June meeting to hold a workshop type presentation with the resource agencies. The project team will submit a draft package to the FHWA in May to begin coordination. The documentation for the resource agencies needs to be written in a way that tells the story of the elimination process and presents the remaining range of alternatives as reasonable and thoroughly considered.



# U.S. 51 ENVIRONMENTAL IMPACT STATEMENT Project Study Group

April 14, 2009 9:00 AM - 12:00 PM Knights of Columbus - Effingham, IL

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# U.S. 51 ENVIRONMENTAL IMPACT STATEMENT Project Study Group

April 14, 2009 9:00 AM - 12:00 PM Knights of Columbus - Effingham, IL

NAME	ORGANIZATION	E-MAIL
Matt	FHWA	Matt. Fuller @ dot. gov
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#### US 51 CR 900 N (South of Pana) to CR 2150 N (East of Irvington) Alternatives Analysis Procedure

#### **Step 1: Purpose & Need Evaluation**

Does the alternative meet the purpose and need of the project?

#### **Step 2: Fatal Flaw Review**

If the alternative impacts any of the following, it has a fatal flaw:

- Nature Preserves
- INAI Sites
- State parks
- Threatened and Endangered species
- National Register of Historic Sites/Eligible Sites

**Step 3: Macro Analysis of Recommended Corridors** 

Area	Factor	Impact Measurement
Water Resources	Floodplain	Acres affected
	Class A Streams	Number of crossings
	Class B Streams	Number of crossings
	Class 1 streams	Number of crossings
	Stream Crossings	Number of crossings
Wetlands	Wetlands	Acres affected
		Number affected
Community	Homes	Number displaced
•	Business	Number displaced
	Public facilities	Number displaced
	Loss of Developed (zoned) area	Acres taken
	Compatibility with Land Use Plans	Yes or No
	Parks	Number affected/Acres affected
	Utility Relocations (including Tank Farms)	Number Impacted
	Divides or isolates a community	Yes or No
Environmental Justice	Low Income	Percent of total displacements
	Minority Populations	Percent of total displacements
Cultural	Archaeological sites	Number affected
	Historic sites	Number affected
	Cemeteries	Number affected
Agriculture	Prime farmland	Acres affected
_	Farmsteads	Number affected
	Farms severed	Number affected
	Centennial/Sesquicentennial Farms	Number affected
Special Waste	CERCLIS sites	Number affected
-	Special waste sites	Number affected
Operations	Distance of Travel	Lengths of relocated alignment
-	Points of Access	Number
	Distance from existing US 51 Alignment	Length and travel time comparison

**Step 4: Comparative Analysis of Alignments** 

Area	Factor	Impact Measurement
Water Resources	Floodplain	Acres affected
	Class A Streams	Number of crossings
	Class B Streams	Number of crossings
	Class 1 streams	Number of crossings
	Stream Crossings	Number of crossings
Wetlands	Wetlands	Acres affected
		Number affected
Community	Homes	Number displaced
•	Business	Number displaced
	Public facilities	Number displaced
	Loss of Developed (zoned) area	Acres taken
	Compatibility with Land Use Plans	Yes or No
	Parks	Number affected/Acres affected
	Utility Relocations (including Tank Farms)	Number Impacted
	Divides or isolates a community	Yes or No
Environmental Justice	Low Income	Percent of total displacements
	Minority Populations	Percent of total displacements
Cultural	Archaeological sites	Number affected
	Historic sites	Number affected
	Cemeteries	Number affected
Agriculture	Prime farmland	Acres affected
	Farmsteads	Number affected
	Farms severed	Number affected
	Centennial/Sesquicentennial Farms	Number affected
Special Waste	CERCLIS sites	Number affected
	Special waste sites	Number affected
Noise	Sensitive Receptors	Number affected
Operations	Distance of Travel	Lengths of relocated alignment
1	Points of Access	Number
	Distance from existing US 51 Alignment	Length and travel time comparison

DESIGN ELEMENTS	GENERAL CONSIDERATIONS
Design for conditions 20 years from now	Traffic projections, land use, pavement thickness, etc.
Design as an expressway	Partial Access Control (intersections or interchanges for access)
Traffic volumes determine number of travel lanes	Two lanes of traffic in each direction (four total) are anticipated
Horizontal Alignment:  Use gradual curves (roadway radius >=3,000' desirable; 2,050' minimum)  Avoid curves in same direction, abrupt reversals, etc.  Avoid curves in vicinity of proposed interchanges  Coordinate horizontal curves with vertical curves as much as possible	In general, roadway curves are to be gentle, and abrupt changes in driving conditions are to be avoided.
Vertical Alignment:  Not too steep (3% maximum)  Avoid deep cuts & high fills  Make vertical curves gradual	In general, avoid hilly areas if possible; keep driving comfort and visibility in mind.
Assumed cross section:  Maximum pavement cross slope on curves: 6%  Lane Widths: 4 @ 12'  Maintenance Border Areas: 10'  Rural conditions:  Median Width: 50' (includes shoulders)  Median Type: depressed ditch section  Shoulder Widths: 10' outside, 6' inside  Outside Ditch Width: 40' minimum  Drainage: Open (ditches)  Urban conditions:  Median Width: 22' (includes shoulders)  Median Type: flush w/ barrier or raised w/ curb & gutter  Shoulder Widths: 10' outside, 6' inside (flush median)  Shoulder Widths: 10' outside, curb & gutter inside (raised median)  Outside Ditch Width: 40' minimum  Drainage: Closed (storm sewers)	Total roadway cross section width will vary dependent on existing conditions.

DESIGN ELEMENTS	GENERAL CONSIDERATIONS
Access:	
No direct commercial access.	In general, each access point is a conflict point and a source of potential safety considerations. Goal is to minimize conflict and maximize safety by minimizing access to properly spaced access points.
Space private/field entrances ≥ 500' apart (1/4 mi. average)	
Space median openings ≥ 1/2 mi. apart (1 mi. average)	
Build interchange if signals are needed within 9 years	
Plan interchange if signals are needed from 10 to 20 years	
Space interchanges ≥ 3 mi. apart (preferably 7.5 mi.)	
Minimize stream and river crossings.	Bridges are costly; Environmental issues are involved that could impact project.
Rules to follow (Illinois DOT, AASHTO, Highway Capacity Manual, ITE Trip	In general, the goal of the rules is to maximize safety while striking
Generation, MUTCD, etc.)	a balance between cost and impacts to surrounding land.

Table 7–14 Accident Pattern Countermeasures

Accident Type	Possible Cause	Possible Study	Safety Enhancement
Overturn	Roadside features	Determine sideslope Investigate recovery zone	Provide traversable culvert end treatments Extend culverts Install/improve traffic barriers Flatten slopes and ditches Relocate drainage facilities
	Inadequate shoulder	Determine shoulder dimensions and composition Check for shoulder dropoffs	Upgrade shoulder surface Remove curbing/obstructions Widen lane/shoulder
	Pavement feature	Check for potholes and rutting Check for water ponding	Eliminate edge dropoff Improve superelevation/crown
Fixed object	Obstruction in or too close to roadway	Field observation to locate obstructions	Delineation/reflectorize safety hardware Remove/relocate obstacles Install breakaway features to light poles, signposts, etc. Protect objects with guardrail Install crash cushions
	Inadequate lighting	Check illumination	Improve roadway lighting
	Inadequate pavement markings	Review pavement markings	Install reflectorized pavement lines/raised markers
	Inadequate signs, delineators and guardrails	Review signs, delineators and guardrails	Install reflectorized paint, and/or reflectors on the fixed object Add special signing Upgrade barrier system
	Inadequate road design	Check roadside shoulders and maintenance Check superelevation Perform ball-bank study	Install warning signs/delineators Improve alignment/grade Provide proper superelevation Provide wider lanes
	Slippery surface	Check skid resistance Check for adequate drainage	Reduce speed limit if justified by spot speed study Provide adequate drainage
Right-angle collisions at unsignalized intersections	Restricted sight distance	Field observation for sight obstructions Check roadway illumination Perform spot speed study	Install warning signs (see MUTCD) Install stop signs (see MUTCD) Install yield signs (see MUTCD) Restrict parking near corners Reduce speed limit if justified by spot speed study Remove sight obstructions Install signals (see MUTCD) Install/improve street lighting Channelize intersection
	Large total intersection volume	Volume count on all approaches	Install signals (see MUTCD)
	High approach speed	Perform spot speed study	Reduce speed limit on approaches if justified by spot speed study Install rumble strips
Right-angle collisions at signalized intersections	Poor visibility of signals	Review existing signals and placement Field observation for sight obstructions Perform spot speed study	Install advanced warning devices (see MUTCD) Install visors Install back plates Reduce speed limit on approaches if justified by spot speed study Remove sight obstructions Add additional signal heads Install 12-inch signal lenses (see MUTCD) Improve location of signal heads Install overhead signals
	Inadequate signal timing	Volume count on all approaches Review signal timing	Adjust amber phase Provide all-red clearance phases Add multi-dial controller Install signal actuation Retime signals Provide progression through a set of signalized intersections

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Table 7–14 Accident Pattern Countermeasures (continued)

Accident Type	Possible Cause	Possible Study	Safety Enhancement
Collisions at railroad crossings	Restricted sight distance	Review sight distance	Install advance warning signs (see MUTCD) Remove sight obstructions Install train actuated signals (see MUTCD) Install gates (see MUTCD) Reduce grades
	Poor visibility	Check roadway illumination Review signing	Increase size of signs Improve roadway lighting
	Inadequate pavement markings	Review pavement markings	Install advance markings to supplement signs Install stop bars Install/improve pavement markings
	Rough crossing surface	Check crossing surface	Improve crossing surface
	Sharp crossing angle	Check crossing angle	Rebuild crossing with proper angle
	Improper pre-emption timing of traffic signals, railroad signals, or gates	Review traffic signal timing Review railroad signal and gate timing	Retime traffic signals Retime railroad signals and gates
Nighttime	Poor visibility or lighting	. Check roadway illumination	Install/improve warning signs Install/improve delineation/markings Install/improve street lighting
	Poor sign quality	Review signing	Upgrade signing Provide illuminated reflectorized signs
	Inadequate channelization or delineation	Review channelization/ delineation	Install pavement markings Improve channelization/delineation
Wet pavement	Slippery pavement	Check skid resistance Check for adequate drainage Perform spot speed study	Provide "SLIPPERY WHEN WET" signs Reduce speed limit if justified by spot speed study Provide adequate drainage Groove existing pavement Overlay existing pavement
	Inadequate pavement markings	Review pavement markings	Install raised/reflectorized pavement markings
Rear-end collisions at at unsignalized	Pedestrian crossing	Review pedestrian signing and crosswalk marking	Install/improve signing or marking of pedestrian crosswalks Relocate crosswalk
intersections	Driver not aware of intersection	Review signing	Install/improve warning signs
	Slippery surface	Check skid resistance Check for adequate drainage Perform spot speed study	Provide "SLIPPERY WHEN WET" signs Reduce speed limit on approaches if justified by spot speed study Provide adequate drainage Groove pavement Overlay pavement
	Large numbers of turning vehicles	Perform turning count Perform volume count for thru traffic	Prohibit tums Increase curb radii Create left-or-right-turn lanes
Collisions with parked cars or cars being parked	Inadequate road design	Check lane width Review angle parking	Change from angle to parallel parking Prohibit parking Widen lanes/shoulders
	Large parking turnovers	Perform parking turnover study	Prohibit parking Change from angle to parallel parking Reduce speed limit if justified by spot speed study Create one-way streets Create off-street parking
	Improper pavement markings	Review pavement markings	Correct pavement markings
	Illegal parking	Law observance study	Enforcement
Collision at driveways	Left-turning vehicles	Perform turning count	Install median divider Install two-way left-turn lanes
	Improperly located driveway	Review driveway placement	Regulate minimum spacing of driveways Regulate minimum corner clearance Move driveway to side street Install curbing to define driveway location Consolidate adjacent driveways
			COMMUNITY SAFETY 207

Table 7–14 Accident Pattern Countermeasures (continued)

Accident Type	Possible Cause	Possible Study	Safety Enhancement
Collision at driveways	Right-turning vehicles	Perform turning counts Review parking Check driveway and lane width Check curb radii	Restrict parking near driveways Increase the width of the driveway Increase curb radii Provide right-turn lanes Widen through lanes
	Large volume of through traffic	Perform volume count for thru traffic	Move driveway to side street Construct a local service road Reroute through traffic
	Large volume of driveway traffic	Perform volume count for driveway traffic Perform gap study	Signalize driveway Provide acceleration and deceleration lanes Channelize driveway
	Restricted sight distance	Field observation for sight obstructions Review parking Check roadway illumination Perform spot speed study	Restrict parking near driveway Reduce speed limit if justified by spot speed study Install/improve street lighting Remove sight obstructions
Sideswipe or head-on	Inadequate road design and/or maintenance	Review lane width Check alignment Perform no passing study Check road surface for proper maintenance	Perform necessary road surface repairs Sign and mark unsafe passing areas Provide roadside delineators Improve alignment/grade Provide wider lanes Provide passing lanes
	Inadequate shoulders	Review road shoulders	Improve shoulders
	Excessive vehicle speed	Perform spot speed study	Reduce speed limit if justified by spot speed study Install median devices
	Inadequate pavement markings	Review pavement markings	Install/improve centerlines, lane lines, and edgelines Install reflectorized markers
	Inadequate channelization	Review channelization	Install/improve channelization Install acceleration and deceleration lanes Provide turning bays
	Inadequate signing	Review signing and placement	Provide advance direction and warning signs Add illuminated name signs
Run-off-road	Slippery pavement/ ponded water	Check skid resistance Check for adequate drainage Perform spot speed study	Reduce speed limit if justified by spot speed study Provide "SLIPPERY WHEN WET" signs Provide adequate drainage Groove existing pavement Overlay existing pavement
	Roadway design inadequate for traffic conditions	Check roadside shoulders and road maintenance Check superelevation Perform ball-bank study	Install/improve traffic barriers Close curb lane Flatten slopes/ditches Relocate islands Improve alignment/grade Provide proper superelevation Provide escape ramp Widen lanes/shoulders
	Poor delineation	Review pavement markings Review signs and placement	Install roadside delineators Install advance warning signs Improve/install pavement markings
	Poor visibility	Check roadway illumination	Increase sign size Improve roadway lighting
<del></del>	Improper channelization	Review channelization	Improve channelization
Pedestrian/ bicycle	Limited sight distance	Check sight distance	Remove sight obstructions Install/improve pedestrian crossing signs and markings Reroute pedestrian paths
	Inadequate protection	Check existing protection	Add pedestrian refuge islands
	Inadequate signal/signs	Review signal/signs	Install/upgrade signals/signs
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Table 7–14 Accident Pattern Countermeasures (continued)

Accident Type	Possible Cause	Possible Study	Safety Enhancement
Pedestrian/ bicycle	Inadequate signal phasing	Review signal phasing	Change timing of pedestrian phase Add pedestrian "WALK" phase
	Inadequate pavement markings	Review pavement markings	Supplement markings with signing Upgrade pavement markings
	Inadequate lighting	Check roadway illumination	Improve lighting
	Driver has inadequate warning of frequent mid-block crossings	Review existing parking Perform spot speed study	Prohibit parking Install warning signs Reduce speed limit if justified by spot speed study Install pedestrian barriers
	Lack of crossing opportunity	Perform gap study	Install traffic/pedestrian signals Install pedestrian crosswalk and signs
	Excessive vehicle speed	Perform spot speed study	Reduce speed limits Install proper warning signs
	Pedestrians/bicycles on roadway	Review existence of sidewalks	Eliminate roadside obstructions Install curb ramps Install sidewalks Install bike lanes/paths
	Long distance to nearest crosswalk	Check distance and travel time to nearest crosswalk	Install pedestrian crosswalk Install pedestrian actuated signals
	Sidewalk too close to traveled way	Review existing sidewalks	Move sidewalk laterally away from roadway
	School crossing area	Check pedestrian crossing time and available gaps Check school's safe route to and from school program Check school's student awareness program	Establish safe route and awareness program Use school crossing guards Install crosswalks and traffic signals
Bridges Alignment Check alignment  Narrow roadway Review lane width Review signing  Visibility Field observation for site obstructions  Vertical clearance Check clearance  Slippery surface (wet/icy) Check skid resistance Check for adequate drain  Rough surface  Inadequate barrier system Field observation and check for adequate and check for adequate the surface for adequate barrier system.	Alignment	Check alignment	Install advance warning signs Improve delineation/markings Realign bridge/roadway
	Narrow roadway		Improve delineation/markings Install signing/signals Widen structure
	Visibility	Field observation for site obstructions	Improve delineation/markings Install advance warning signs Remove obstruction
	Vertical clearance	Check clearance	Improve delineation/markings Install advance warning signs Provide height restrictor/warning device Rebuild structure/adjust roadway grade
	Slippery surface (wet/icy)	Check skid resistance Check for adequate drainage	Provide special signing Provide adequate drainage Improve skid resistance Resurface deck
	Rough surface		Rehabilitate joints Resurface deck Regrade approaches
	Field observation and checks against established barrier standards	Improve delineation/markings Remove hazardous curb Upgrade bridge rail Upgrade bridge approach rail connections Upgrade approach rail/terminals	

Source: "Local Highway Safety Studies," U.S. DOT FHWA Report, July 1986, Appendix C, Accident Pattern Tables.

#### US 51 Partners, A Joint Venture

# Meeting Notes

Subject: Project Study Group Meeting	
Client: IDOT D7	
Project: US 51 EIS	Project No:
Meeting Date: November 2, 2009	Meeting Location: IDOT/D7 Office – Effingham
Notes by: S. Dovalovsky	

Attendees: See attached sign in sheet

Topics Discussed: See Agenda

#### Action/Notes:

The main purpose of this meeting was to review the draft presentation that will be presented at a series of public meetings to be held on November 17-19, 2009. Detailed notes on the presentation were taken by the consultant team. General discussion and comments about the presentation are summarized:

- 1. The presentation should be conveyed assuming the audience has not been involved with the project to date. It is to provide an overview and present transparency in the decision making process, not to defend a particular decision at this point.
- 2. The regional aspect of the EIS needs to be emphasized, minimizing focus on specifics of the individual communities.
- 3. Some of the analysis process explanation was too detailed and should be generalized or simplified; detail will be available during the open house portion of the meeting.
- 4. Staff members at the Public Meetings should be familiar will each step of the process and be able to either answer questions or direct the questions to appropriate staff.
- 5. Project Exhibits 1 & 2 (identified below) will not be presented for review at the meetings until the presentation is completed.

#### Exhibits for the meeting:

- 1. Brainstorming of all preliminary corridors (spaghetti bowls) with segments labeled and all environmental resources shown.
- Preliminary alignments recommended for further study.
- 3. Project process flow chart.
- 4. Purpose and Need.
- 5. Project study area map.

#### Other meeting materials:

- 1. Comment forms
- 2. Contact info handout
- 3. Newsletter No. 3
- 4. Snacks

Staffing for the meeting will be determined; between the consultant team and the project study group, 8-12 team members will be available. A question and answer sheet will be created and forwarded to those attending to adequately prepare for difficult questions.

After the Public Meetings, the draft Macro Analysis and Alignment Analysis memo are to be posted to the project website for public comment. The comment period will end December 4, 2009. The biological resource report will also be posted to the project website for public access.

Concurrence on alternatives to be carried forward is being sought at the February 2010 NEPA/404 Merger Meeting. Prior to the NEPA meeting but after the submittal of the documentation package, a second field visit with the signatory agencies may be beneficial. Jerry Payonk will send an email to Robin Helmerichs at the FHWA requesting the field visit and the FHWA will coordinate. The date for submittal of the documentation package prior to the February NEPA meeting was stated as December 23, 2009 (FHWA to confirm).

The FHWA and BDE comments on the Macro Analysis and Alignment Analysis were discussed in a smaller session after the main PSG meeting. Notes for the discussion are available under separate document.



## U.S. 51 ENVIRONMENTAL IMPACT STATEMENT

# Project Study Group Meeting





NAME	REPRESENTING	E-MAIL
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## U.S. 51 ENVIRONMENTAL IMPACT STATEMENT

## **Project Study Group Meeting**





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JERRY TAYONK	CD	DERRY. PANONIK a CLARK-DISTE. COM

# Request for Information Letter And Mailing List

### US 51 Partners, A Joint Venture

December 17, 2007

<<Recipient>>

<<Recipient's Address>>

Subject: US Route 51 Environmental Impact Statement (Route FA 322) CR 900 N

(South of Pana) to CR 2150 N (East of Irvington) request for information.

#### Dear << Recipient>>:

On behalf of the Illinois Department of Transportation (IDOT), US 51 Partners is preparing a Phase I Engineering and Environmental Study (EIS) of an expanded section and alignment of US Route 51 from CR 900 N (South of Pana) to CR 2150 N (East of Irvington). This study will investigate various highway alignment alternatives along the seventy (70) mile corridor. The purpose of this letter is to request information that will be used for the study. The attached location maps show the study area for which the following information is needed.

- Utility Atlases and other Utility information available within the study area
- Hydraulic and Hydrology information
- Floodplain and Flooding information
- Railroad information
- Hazardous Material reports
- Land Use / Zoning / Comprehensive Plans and Maps including existing and proposed Bike Paths, Parks, Pedestrian Trails, etc.
- Sidwell information
- Parcel and Property Owner information
- Community Characteristics / Areas of Local and Historical Significance
- Soil Maps
- Roadway Maintenance Issues or Complaint Logs
- Historical ADT / Traffic Studies
- GIS Data
- Other information that you feel would be useful to this study

The outcome of the study will be the selection of a Preferred Alternative for a transportation improvement that meets transportation needs identified during the study

process. The data received from this request will be used in the evaluation of existing conditions, development of alternative evaluation criteria, and the development and evaluation of alternatives.

To maintain our study schedule, we would like as much of this information as possible by January 14, 2008. Your assistance is greatly appreciated. Please contact myself or Sherry Phillips at IDOT District 7 in Effingham if you have any questions regarding this request. I can be reached at 217-373-8900 or <a href="mailto:Jerry.Payonk@clark-dietz.com">Jerry.Payonk@clark-dietz.com</a>. Sherry can be reached at 217-342-8244 or <a href="mailto:Sherry.Phillips@illinois.gov">Sherry.Phillips@illinois.gov</a>.

Please send any information to:

Jerry Payonk, P.E. 1817 S. Neil Street, Suite 100 Champaign, IL 61820

Sincerely,

Jerry Payonk Project Manager

US 51 Partners, Clark Dietz

Enclosed: Project Map

cc: file

Matt Hirtzel, Project Engineer, Illinois Department of Transportation John Lazzara, Project Manager, HDR

Prefix First Name	Last Name	Sufix Title	Organization	Address		State ZIP	Enclosure 1	Enclosure 2
Mr. Paul	Berner	Highway Commissioner	Assumption Lownship	1253 N. 2500E Assumption	Assumption IL	62570	Project Map	
Ms Annette	Ambuehl	Supervisor Resoluce Conservationist	Clinton County SWCD	1780 N 4th Street	Breese II		Project Map	
	Zenner	District Conservationist	USDA Clinton County	1780 N 4th Street			Project Map	
	Kannall	Highway Commissioner	Meridian Township	25607 US Highway 50			Project Map	
		Chief County Assessment Officer	Clinton County Assessors Office	850 Fairfax St.	Carlyle IL	62231		
		County Board Chair	Clinton County Government	PO Box 308		62231-0308		
Ms. Nancv	Berrens Mickael	County Engineer Supervisor	Cinton County Figuresy Department Brookside Township	24234 W. 10 Street Central	ir: Canyle IL Centralia IL		Project Map	
	Toedte	Highway Commissioner	Brookside Township	26939 W. 10th St.			Project Map	
Mr. Michael	Gelsinger	Supt. Of Public Works	Central City Village Hall	141 N Harrison Street	Centralia IL	62801	Project Map	M cilconn
Mr. Michael	Young	Supervisor	Ceritialia City nail Centralia Township	305 S. Locust Street	Centralia	62801	Project Map	Cerinalia Map
	Schwartz	Highway Commissioner	Centralia Township	857 Schwartz Road	Centralia	62801	Project Map	
Mr Charlie	Howe	Executive Director Highway Commissioner	Greater Centralia, Illinois Chamber of Commerce Irvington Township	130 S. Locust Street PO Box 181	Centralia	62801	Project Map	Centralia Map
	Niederhofer	Managing Director SCT	South Central Illinois Public Transit (SCT)	1616 East McCord	Centralia	62801	Project Map	
	Buchanan	Village President	Central City Village Hall	219 N. Harrison	Centralia		Project Map	Centralia & Central City Map
	Mitchell	Director	Central Illinois Public Transit	PO Box 928	Effingham	62401	Project Map	
Mr. John	Magera	NWR Local Rep	Middle Mississippi River National Wildlife Refuge	8588 Route 148	Marion	62959	Project Map	II VIII groff Map
	Rector	County Officer	Grand Prairie Township	100 S. Kent St.	Mount Vernon IL	62864	Project Map	
	Schnake	County Engineer	Jefferson County	750 Old Fairfield Road	Mount Vernon IL	62864	Project Map	
Mr. Steven	Lueker	Chief County Assessment Officer	Jefferson County Assessors Office	100 S. 10th St.	Mount Vernon IL	62864	Project Map	
Mr Ted	Buck	County Board Chairman	Jellerson County Government		Mount Vernon	62864-001		
			Jefferson County SWCD	221 Withers Drive	Mount Vernon IL	62864	Project Map	
	Friederich	District Conservationist	USDA Jefferson County	221 Withers Drive	Mount Vernon IL	62864	Project Map	
Mr. Edward	Oraig Vindel	Highway Commissioner	Prairieton Township Prairieton Township	1800 N. 2400 E 1869 N. 2400 East Boad	Moweakua	62550	Project Map	
Mr. Garv	Haupt	Highway Commissioner	Bear Grove Township	Route 1 Box 135	Mulberry Grove IL	62262	Project Map	
	Ganz	County Officer	Irvington Township	101 E. St. Louis Street			Project Map	
Mr. Gary	Gaubatz	District Conservationist	USDA Washington County	424 E. Holzhauer Drive	Nashville IL	62263	Project Map	
Ms. Sharon	Kolweier	Chief County Assessment Officer	Washington County Assessors Office	101 E. St. Louis Street	Nashville	62263	Project Map	
Mr. Brad	Conant	Manager	Washington County Farm Bureau	246 W. Saint Louis St., PO	B Nashville IL	62263-0112		
	Meyer	Board Chair	Washington County Government	101 E. St. Louis Street	Nashville			
	Gaebe	Resource Conservationist	Washington County SWCD	424 E. Holzhauer Drive	Ф		Project Map	
Mr. Wallace Butch	l editick Butch Linder	Village President Highway Commissioner	Ocoriee Village Hall Carrigan Township	1203 Ferrydale Road	Odin		Project Map	Ocoriee map
Mr. David	1 ′	Supervisor	Carrigan Township	1776 Tonti Road			Project Map	
	Deere	Director of Community Development	Pana Chamber of Commerce	120 E. Third Street	Pana	62557	Project Map	Pana Map
Mr. Randv	Radford	City Engineer Planning & Zoning Director	Pana City Hall	120 E. Third Street	Pana		Project Map	Pana Map Pana Map
	Billinski	Supervisor	Pana Township	2295 Illinois Route 16			Project Map	
	Wafford	Highway Commissioner	Pana Township	2291 Illinois Route 16			Project Map	
Mr. Kenneth	Mueller	President Highway Commissioner	US-51 Coalition Patoka Township	120 E. Inird Street 8150 Thoman Road	Pana IL		Project Map	
		Supervisor	Patoka Township	607 E Bond PO Box 141			Project Map	
Ms. Ruth Ann		Economic/Industrial/Development Contact	Patoka Village Hall	301 S. Oak Street			Project Map	Patoka Map
Mr. Johnny Mr. Richard	Thul	Highway Commissioner Highway Commissioner	Hurricane Township Ramsev Township	PO Box 124 Route 1 Box 271	Ramsey IL	62080 62080	Project Map	
	Helmbacher	Village Administrator	Ramsey Village Hall	401 S. Superior Street			Project Map	Ramsey Map
	Denton Sr.		Sharon Township	Route 2 Box 242			Project Map	
Ms. Pattv	Brough	Chief County Assessment Officer	Marion County Assessors Office	100 E. Main	Salem	62881	Project Map	
	Kennedy	Manager	Marion County Farm Bureau	1630 N Broadway, PO Box 640	Salem			
	Nall	County Board Chair	Marion County Government	P.O. Box 637			Project Map	
Mr. Burke Mr Mike	Shaw	Resource Conservationist Grants Manager	Marion County SWCD South Central Illinois Regional Planning and Development Commission	1550 E. Main Street 120 Delmar Avenue Suite	Salem IL	62881 62881-2006	Project Map	
		District Conservationist	USDA Marion County	1550 E. Main St.	Salem			
	Gray	Village President	Junction City Village Hall	1108 Adams Avenue	Sandoval		Project Map	Junction City Map
Mr. Jerry Mr. Hallice Buckey	Krazenewski	Highway Commissioner Supervisor	Sandoval Township	505 E. Iwe 206.S. Main	Sandoval	62882	Project Map	
		Village Administrator	Sandoval Village Hall	102 N. Cherry St.	Sandoval	62882	Project Map	Sandoval Map
	Wedekemper	Township Supervisor	Meridian Township	26480 Honeysuckle Land	Shattuc	62283	Project Map	
Mr. S. Alan Ms Diana	Spesard	County Engineer Chief County Assessment Officer	Shelby County Shelby County Assessors Office	1010 E. Northland Drive	Shelbyville IL Shelbyville II	62565	Project Map	
Ms. Amy	Rochkes	Manager	Shelby County Farm Bureau	Route 128 N, PO Box 409		62565	Project Map	
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M.	George	Frazier	County Board Chair	Shelby County Government	PO Box 230	Shelbyville	_	62565-0230 Project Map	Project Map	
Ms.	Vicky	Wagner	Resource Conservationist	Shelby County SWCD	111 N. Cedar, Suite 3	Shelbyville	-	62565	Project Map	
Ä.	Gene	Davis	District Conservationist	USDA Shelby County	111 N. Cedar, Suite 3	Shelbyville	_	62565	Project Map	
Ä.	Jerry	Mays	Highway Commissioner	Kaskaskia Township	Route 1 Box 2-A	Shobonier	_	62885	Project Map	
Ms	Janet	Williams	Supervisor	Shobonier City Hall	RR 2	Shobonier	<b>=</b>	62885	Project Map	Shobonier Map
Mr.	Clifford	Frye	County Engineer	Christian County	1000 N. Cheney Street	Taylorville	IL.	62568	Project Map	
Mr.	Ronald	Finley	Chief County Assessment Officer	Christian County Assessors Office	101 S. Main St.	Taylorville	IL.	62568	Project Map	
M.	Eric	Johnson	Manager	Christian County Farm Bureau	400 W. Martket Street	Taylorville	_	62568	Project Map	
M.	John	Curtin	County Board Chair	Christian County Government	P.O. Box 647	Taylorville	_	-0647	Project Map	
Ms.	Stephanie	Porter	Resource Conservationist	Christian County SWCD	951-2 W. Spresser Street	Taylorville	_	62568	Project Map	
M.	Tony	Hammond	District Conservationist	USDA Christian County	951-2 W. Spresser Street	Taylorville	_	62568	Project Map	
Ms.	Terri	Braun	County Officer	Bear Grove Township	PO Box 5004	Vandalia	IL.	62471	Project Map	
Ä.	Michael	Maxey	County Engineer	Fayette County	PO Box 297	Vandalia	_	62471	Project Map	
Ms.	Cindi	Lotz	Chief County Assessment Officer	Fayette County Assessors Office	221 S. 7th Street	Vandalia	_	62471	Project Map	
M.	Ron	Marshel	Manager	Fayette County Farm Bureau	1125 N Sunset Drive	Vandalia	_	62471	Project Map	
M.	Dean	Black	County Board Chair	Fayette County Government	221 S 7th	Vandalia	_	62471	Project Map	
Mr.	Anthony	Pals	Resource Conservationist	Fayette County SWCD	301 South Third Street	Vandalia	IL.	62471	Project Map	
M.	Gene	Fish	Supervisor	Hurricane Township	221 S. 7th Street	Vandalia	_	62471	Project Map	
M.	James	McClintock	Supervisor	Kaskaskia Township	221 S. 7th Street	Vandalia	_	62471	Project Map	
M.	Landford	Estes	Supervisor	Ramsey Township	221 S. 7th Street	Vandalia	_	62471	Project Map	
M.	James	Lay	Supervisor	Sharon Township	221 S. 7th Street	Vandalia	_	62471	Project Map	
Ms.	Mary Ann	Hoeffliger	District Conservationist	USDA Fayette County	301 South Third Street	Vandalia	-	62471	Project Map	
Ä.	Jimmy	Morani	City Administrator	Vandalia City Hall	219 S. Fifth Street	Vandalia	_	62471	Project Map	Vandalia Map
Mr.	Gene	Daniels	Supervisor	Vandalia Township	221 S. 7th Street	Vandalia	_	62471	Project Map	
M.	Tony	Draege	Highway Commissioner	Vandalia Township	Route 2 Box 388	Vandalia	_	62471	Project Map	
M.	Dave	Bell	President	Vandalia, Illinois Chamber of Commerce	229 S Fifth Street	Vandalia	_	62471	Project Map	Vandalia Map
Mr.	Chester	Burks	Mayor	Vemon Village Hall	108 S. Race St.	Vernon	IL.	62892	Project Map	Vemon Map
Ä.	John Wesley	Orrill	Highway Commissioner	Grand Prairie Township	4706 E. Dix-Irvington Rd.	Walnut Hill	_	62893	Project Map	
Mr.	Jackie	Mathis	Mayor	Wamac City Hall	361 East 17th Street	Wamac	_	62801	Project Map	Centralia & Wamac Map

## Cooperating and Participating Agency Invitation Letters and Responses



3250 Executive Park Drive Springfield, Illinois 62703

Federal Highway
Administration

December 7, 2007

Ms. Joyce Collins Ecological Services Field Office 8588 Route 148 Marion, IL 62959-4565

In Reply Refer To: HPER-IL

Dear Ms. Collins:

The Federal Highway Administration (FHWA), in cooperation with the Illinois Department of Transportation (IDOT) is initiating an Environmental Impact Statement (EIS) for the US Route 51 project. The project limits extend from County Road (CR) 900 N (south of Pana, IL) to CR 2150 N (east of Irvington, IL). The study area extends 70 miles through the Illinois counties of Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington. The project area is primarity rural with several communities along the contidor. Resources within the study area include agricultural, historical and natural resources.

The FHWA and IDOT, as joint lead agencies for this project, are responsible for identifying Federal, state and local agencies that may have an interest in the project and inviting those entities to be participating agencies. Pursuant to Section 6002 of the Safe Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), participating agencies are responsible to identify, as early as possible, any issues of concern regarding the project's potential environmental or socioeconomic impacts that could substantially delay or prevent an agency from granting a permit or other approval that is needed for the project. Additionally, FHWA is required to invite agencies with jurisdiction by law or with special expertise with respect to environmental issues to be cooperating agencies, in accordance with 40 CFR 1501.6 of the Council on Environmental Quality's Regulations for Implementing the Procedural Provision of the National Environmental Policy Act.

The FHWA and IDOT identified the U.S. Fish and Wildlife Service (USFWS) as an agency that may have an interest in the project because of the potential environmental impacts in the proposed project area and the USFWS's special expertise with respect to this and other environmental issues. Therefore, FHWA and IDOT invite the USFWS to become a participating agency and a cooperating agency in the development of the EIS for the US Route 51 project. The designation does not imply that your agency supports the proposal.

The FHWA and IDOT propose that your agency's role in the development of the above project should include the following as they relate to your area of expertise:



- 1. Provide meaningful and early input on defining the purpose and need, determining the range of alternatives to be carried forward, and the methodologies and level of detail required in the alternatives analysis;
- 2. Participate in coordination meetings and joint field reviews, as appropriate; and
- 3. Timely review and comment on the pre-draft Environmental documents to reflect the views and concerns of your agency on the adequacy of the document, alternatives considered, and the anticipated impacts and mitigation.

Please respond to our office at the above listed address in writing, with an acceptance or denial of this invitation to be both a cooperating and participating agency prior to January 7, 2008. If your agency declines to be a participating agency, the response should state your reason for declining the invitation. Pursuant to SAFETEA-LU Section 6002, a Federal agency that chooses to decline to be a participating agency must specifically state in its response that it:

- Has no jurisdiction or authority with respect to the project;
- Has no expertise or information relevant to the project; and
- Does not intend to submit comments on the project.

If you have any questions or would like to discuss in more detail the project or our agencies' respective roles and responsibilities during the preparation of this EIS, please contact me at (217) 492-4625, or Sherry Phillips, IDOT District 7 at (217) 342-8244.

Thank you for your cooperation and interest in this project.

Sincerely,

Matt Fuller

Environmental Programs Engineer

For: Norman R. Stoner, P.E. Division Administrator

Mast Tulls

ce: Mr. Eric E. Harm, Deputy Director, -Interim Bureau Chief of Design and Environment, IDOT



3250 Executive Park Drive Springfield, Illinois 62703

Federal Highway
Administration

December 7, 2007

Ms. Elyse LaForest National Park Service 15 State Street Boston, MA 02109

In Reply Refer To: HPER-IL

Dear Ms. LaForest:

The Federal Highway Administration (FHWA), in cooperation with the Illinois Department of Transportation (IDOT) is initiating an Environmental Impact Statement (EIS) for the US Route 51 project. The project limits extend from County Road (CR) 900 N (south of Pana, IL) to CR 2150 N (east of Irvington, IL). The study area extends 70 miles through the Illinois counties of Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington. The project area is primarily rural with several communities along the corridor. Resources within the study area include agricultural, historical and natural resources.

The FHWA and IDOT, as joint lead agencies for this project, are responsible for identifying Federal, state and local agencies that may have an interest in the project and inviting those entities to be participating agencies. Pursuant to Section 6002 of the Safe Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), participating agencies are responsible to identify, as early as possible, any issues of concern regarding the project's potential environmental or socioeconomic impacts that could substantially delay or prevent an agency from granting a permit or other approval that is needed for the project.

The FHWA and IDOT identified the National Park Service (NPS) as an agency that may have an interest in the project. Therefore, with this letter, FHWA and IDOT invite the NPS to become a *participating agency* in the development of the EIS for the US Route 51 project. The designation does not imply that your agency supports the proposal.

The FHWA and IDOT propose that your agency's role in the development of the above project should include the following as they relate to your area of expertise:

- 1. Provide meaningful and early input on defining the purpose and need, determining the range of alternatives to be carried forward, and the methodologies and level of detail required in the alternatives analysis; and
- 2. Participate in coordination meetings and joint field reviews, as appropriate.



2

Please respond to our office at the above listed address in writing, with an acceptance or denial of this invitation to be a participating agency prior to January 7, 2008. If your agency declines to be a participating agency, the response should state your reason for declining the invitation. Pursuant to SAFETEA-LU Section 6002, a Federal agency that chooses to decline to be a participating agency must specifically state in its response that it:

- Has no jurisdiction or authority with respect to the project;
- Has no expertise or information relevant to the project; and
- Does not intend to submit comments on the project.

If you have any questions or would like to discuss in more detail the project or our agencies' respective roles and responsibilities during the preparation of this EIS, please contact me at (217) 492-4625, or Sherry Phillips, IDOT District 7 at (217) 342-8244.

Thank you for your cooperation and interest in this project.

Sincerely,
Max Latt

Matt Fuller

Environmental Programs Engineer

For: Norman R. Stoner, P.E. Division Administrator

ce: Mr. Eric E. Harm, Deputy Director, -Interim Bureau Chief of Design and Environment, IDOT



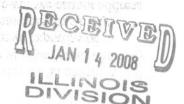
## United States Department of the Interior

National Park Service

Midwest Region
601 Riverfront Drive
Omaha, Nebraska 68102-4226

Volume IV - Part A

NATIONAL
PARK
SERVICE



JAN 0 9 2008

ER-07/1036

Mr. Norman Stoner Division Administrator Federal Highway Administration Illinois Division 3250 Executive Park Drive Springfield, Illinois 62703

Dear Mr. Stoner:

The Department of the Interior (Department) has requested that the National Park Service (NPS), Midwest Regional Office, respond to your written and phone request for the Department to become a participating agency for the environmental impact statement process for improvements to U.S. Route 51 in Christian, Shelby, Fayette, Marion, Clinton, Jefferson, and Washington Counties, Illinois.

After reviewing the "Federal Register" notice, we do not believe that the NPS has specific concerns with the project but we may need to become a participating Agency. We do not have jurisdiction or authority as a land manager over lands or properties involved in this project area, but we have expertise or information relevant to the project concerning specific properties for which we have responsibility. Because the project area is linear but specific route realignments are not now known, we cannot address any direct impacts to significant properties at this time, with the exceptions noted below.

#### River Segments on the Nationwide Rivers Inventory

The Nationwide Rivers Inventory (NRI) is a register of rivers that may be eligible for inclusion in the National Wild and Scenic River System and the register is maintained by the NPS. These rivers were included on the NRI based on the degree to which they are free-flowing, the degree to which the rivers and their corridors are undeveloped, and the outstanding natural and cultural characteristics of the rivers and their immediate environments. Section 5(d) of the National Wild and Scenic Rivers Act requires that:

In all planning for the use and development of water and related land resources, consideration shall be given by all Federal Agencies involved to potential national wild, scenic and recreational river areas.

A Presidential directive and subsequent instructions issued by the Council on Environmental Quality requires that each Federal Agency, as part of its normal planning and environmental review processes, take care to avoid or mitigate adverse effects on rivers identified in the NRI. Further, all Federal Agencies are required to consult with the NPS prior to taking actions that could effectively foreclose wild, scenic, or recreational status for rivers on the inventory.



2

The project would appear to cross two rivers listed on the NRI. Ramsey Creek, in Shelby and Fayette Counties, is crossed by U.S. Route 51 south of Ramsey, Illinois, and the Big Muddy River, in Jackson County, is crossed by U.S. Route 51 north of Carbondale. The NPS requests that we are provided with project-specific information relative to the method proposed for each river crossing and the onsite environmental conditions as you move through the environmental process.

#### National Historic Landmarks

There may be properties listed on the National Register of Historic Places as National Historic Landmarks in the project area. Until more information is available on any potential route realignment, we can only suggest that you work with the Illinois State Historic Preservation Officer in identifying all National Register-eligible properties. National Historic Landmarks are the responsibility of the NPS and we should be consulted directly if any properties appear in those searches. In the meantime, the NPS maintains a listing of all National Historic Landmarks, which can be searched for specific properties.

http://www.nps.gov/history/nhl/

#### Section 4(f) Properties

In addition, because of the responsibilities of the Department, as may be delegated to the NPS, to review and comment on all section 4(f) evaluations, we will reserve our right to review and comment on any section 4(f) evaluation prepared in relation to this project, regardless of our position on becoming a participating agency for the preparation of the environmental document.

The NPS has a continuing interest in working with the Federal Highway Administration to ensure impacts to resources of concern to the Department and to the NPS are adequately addressed. For information concerning these comments, please contact the Regional Environmental Coordinator, Midwest Regional Office, National Park Service, 601 Riverfront Drive, Omaha, Nebraska 68102, telephone 402-661-1844.

We appreciate the opportunity to provide these comments.

Sincerely,

Ernest Quintana Regional Director

Dave Now

cc:

Department of the Interior Office of Environmental Policy and Compliance Attn: Ms. Ethel Smith 1849 C Street NW. Washington, D.C. 20240



Mr. Roger Wiebusch Bridge Administrator U.S. Coast Guard, District 2 1222 Spruce Street St. Louis, MO 63103

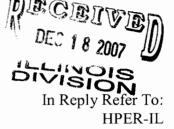
Dear Mr. Wiebusch:



December 7, 2007



3250 Executive Park Drive Springfield, Illinois 62703



The Federal Highway Administration (FHWA), in cooperation with the Illinois Department of Transportation (IDOT) is initiating an Environmental Impact Statement (EIS) for the US Route 51 project. The project limits extend from County Road (CR) 900 N (south of Pana, IL) to CR 2150 N (east of Irvington, IL). The study area extends 70 miles through the Illinois counties of Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington. The project area is primarily rural with several communities along the corridor. Resources within the study area include agricultural, historical and natural resources.

The FHWA and IDOT, as joint lead agencies for this project, are responsible for identifying Federal, state and local agencies that may have an interest in the project and inviting those entities to be participating agencies. Pursuant to Section 6002 of the Safe Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), participating agencies are responsible to identify, as early as possible, any issues of concern regarding the project's potential environmental or socioeconomic impacts that could substantially delay or prevent an agency from granting a permit or other approval that is needed for the project.

The FHWA and IDOT identified the U.S. Coast Guard (USCG) as an agency that may have an interest in the project. Therefore, with this letter, FHWA and IDOT invite the USCG to become a *participating agency* in the development of the EIS for the US Route 51 project. The designation does not imply that your agency supports the proposal.

The FHWA and IDOT propose that your agency's role in the development of the above project should include the following as they relate to your area of expertise:

- 1. Provide meaningful and early input on defining the purpose and need, determining the range of alternatives to be carried forward, and the methodologies and level of detail required in the alternatives analysis; and
- 2. Participate in coordination meetings and joint field reviews, as appropriate.



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INFO ACTION FILE INITIALS

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Please respond to our office at the above listed address in writing, with an acceptance or denial of this invitation to be participating agency prior to January 7, 2008. If your agency declines to be a participating agency, the response should state your reason for declining the invitation. Pursuant to SAFETEA-LU Section 6002, a Federal agency that chooses to decline to be a participating agency must specifically state in its response that it:

- Has no jurisdiction or authority with respect to the project;
- Has no expertise or information relevant to the project; and
- Does not intend to submit comments on the project.

If you have any questions or would like to discuss in more detail the project or our agencies' respective roles and responsibilities during the preparation of this EIS, please contact me at (217) 492-4625, or Sherry Phillips, IDOT District 7 at (217) 342-8244.

Thank you for your cooperation and interest in this project.

Sincerely,

Matt Tillo

Matt Fuller

**Environmental Programs Engineer** 

For: Norman R. Stoner, P.E. Division Administrator

cc: Mr. Eric E. Harm, Deputy Director, -Interim Bureau Chief of Design and Environment, IDOT

Ms. Christine Reed, Deputy Director, Region 4 Engineer, IDOT Sherry Phillips, District 7 Plans Project Engineer, IDOT

Pursuant to the Coast Guard Authorization Act of 1952, it has been determined this is not a waterway over which the Coast Guard exercises jurisdiction for bridge administration purposes. A Coast Guard bridge permy is not required.

ROGER WIEBUSCH

Bridge Administrator

Eighth Coast Guard District (obr)



3250 Executive Park Drive Springfield, Illinois 62703

Federal Highway
Administration

December 7, 2007

Mr. Keith McMullen Assistant Chief Regulatory Branch U.S. Army Corps of Engineers – St. Louis District 1222 Spruce Street, Room 4300 St. Louis, MO 63103-2833

In Reply Refer To: HPER-IL

Dear Mr. McMullen:

The Federal Highway Administration (FHWA), in cooperation with the Illinois Department of Transportation (IDOT) is initiating an Environmental Impact Statement (EIS) for the US Route 51 project. The project limits extend from County Road (CR) 900 N (south of Pana, IL) to CR 2150 N (east of Irvington, IL). The study area extends 70 miles through the Illinois counties of Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington. The project area is primarily rural with several communities along the corridor. Resources within the study area include agricultural, historical and natural resources.

The FHWA and IDOT, as joint lead agencies for this project, are responsible for identifying Federal, state and local agencies that may have an interest in the project and inviting those entities to be participating agencies. Pursuant to Section 6002 of the Safe Accountable. Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), participating agencies are responsible to identify, as early as possible, any issues of concern regarding the project's potential environmental or socioeconomic impacts that could substantially delay or prevent an agency from granting a permit or other approval that is needed for the project. Additionally, FHWA is required to invite agencies with jurisdiction by law or with special expertise with respect to environmental issues to be cooperating agencies, in accordance with 40 CFR 1501.6 of the Council on Environmental Quality's Regulations for Implementing the Procedural Provision of the National Environmental Policy Act.

The FHWA and IDOT identified the U.S. Army Corps of Engineers (USACE) as an agency that may have an interest in the project because of the potential environmental impacts in the proposed project area and the USACE's special expertise with respect to this and other environmental issues. Therefore, FHWA and IDOT invite the USACE to become a participating agency and a cooperating agency in the development of the EIS for the US Route 51 project. The designation does not imply that your agency supports the proposal.

The FHWA and IDOT propose that your agency's role in the development of the above project should include the following as they relate to your area of expertise:

- 1. Provide meaningful and early input on defining the purpose and need, determining the range of alternatives to be carried forward, and the methodologies and level of detail required in the alternatives analysis;
- 2. Participate in coordination meetings and joint field reviews, as appropriate; and
- 3. Timely review and comment on the pre-draft Environmental documents to reflect the views and concerns of your agency on the adequacy of the document, alternatives considered, and the anticipated impacts and mitigation.

Please respond to our office at the above listed address in writing, with an acceptance or denial of this invitation to be both a cooperating and participating agency prior to January 7, 2008. If your agency declines to be a participating agency, the response should state your reason for declining the invitation. Pursuant to SAFETEA-LU Section 6002, a Federal agency that chooses to decline to be a participating agency must specifically state in its response that it:

- Has no jurisdiction or authority with respect to the project;
- Has no expertise or information relevant to the project; and
- Does not intend to submit comments on the project.

If you have any questions or would like to discuss in more detail the project or our agencies' respective roles and responsibilities during the preparation of this EIS, please contact me at (217) 492-4625, or Sherry Phillips, IDOT District 7 at (217) 342-8244.

Thank you for your cooperation and interest in this project.

Sincerely,

Maat Tulka

Matt Fuller

Environmental Programs Engineer

For: Norman R. Stoner, P.E. Division Administrator

ce: Mr. Eric E. Harm, Deputy Director, -Interim Bureau Chief of Design and Environment, IDOT



Administration

Illinois Division

3250 Executive Park Drive Springfield, Illinois 62703

December 7, 2007

Mr. Kenneth Westlake Branch Chief, NEPA Program U.S. Environmental Protection Agency, Region 5 77 West Jackson Boulevard Chicago, IL 60604-3590

In Reply Refer To: HPER-IL

Dear Mr. Westlake:

The Federal Highway Administration (FHWA), in cooperation with the Illinois Department of Transportation (IDOT) is initiating an Environmental Impact Statement (EIS) for the US Route 51 project. The project limits extend from County Road (CR) 900 N (south of Pana, IL) to CR 2150 N (east of Irvington, IL). The study area extends 70 miles through the Illinois counties of Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington. The project area is primarily rural with several communities along the corridor. Resources within the study area include agricultural, historical and natural resources.

The FHWA and IDOT, as joint lead agencies for this project, are responsible for identifying Federal, state and local agencies that may have an interest in the project and inviting those entities to be participating agencies. Pursuant to Section 6002 of the Safe Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), participating agencies are responsible to identify, as early as possible, any issues of concern regarding the project's potential environmental or socioeconomic impacts that could substantially delay or prevent an agency from granting a permit or other approval that is needed for the project. Additionally, FHWA is required to invite agencies with jurisdiction by law or with special expertise with respect to environmental issues to be cooperating agencies, in accordance with 40 CFR 1501.6 of the Council on Environmental Quality's Regulations for Implementing the Procedural Provision of the National Environmental Policy Act.

The FHWA and IDOT identified the U.S. Environmental Protection Agency (USEPA) as an agency that may have an interest in the project because of the potential environmental impacts in the proposed project area and USEPA's special expertise with respect to this and other environmental issues. Therefore, FHWA and IDOT invite the USEPA to become a participating agency and a cooperating agency in the development of the EIS for the US Route 51 project. The designation does not imply that your agency supports the proposal.

The FHWA and IDOT propose that your agency's role in the development of the above project should include the following as they relate to your area of expertise:



- 1. Provide meaningful and early input on defining the purpose and need, determining the range of alternatives to be carried forward, and the methodologies and level of detail required in the alternatives analysis;
- 2. Participate in coordination meetings and joint field reviews, as appropriate; and
- 3. Timely review and comment on the pre-draft Environmental documents to reflect the views and concerns of your agency on the adequacy of the document, alternatives considered, and the anticipated impacts and mitigation.

Please respond to our office at the above listed address in writing, with an acceptance or denial of this invitation to be both a cooperating and participating agency prior to January 7, 2008. If your agency declines to be a participating agency, the response should state your reason for declining the invitation. Pursuant to SAFETEA-LU Section 6002, a Federal agency that chooses to decline to be a participating agency must specifically state in its response that it:

- Has no jurisdiction or authority with respect to the project;
- Has no expertise or information relevant to the project; and
- Does not intend to submit comments on the project.

If you have any questions or would like to discuss in more detail the project or our agencies' respective roles and responsibilities during the preparation of this EIS, please contact me at (217) 492-4625, or Sherry Phillips, IDOT District 7 at (217) 342-8244.

Thank you for your cooperation and interest in this project.

Sincerely,

Matt Fuller

Environmental Programs Engineer

For: Norman R. Stoner, P.E. Division Administrator

Must Fith

cc: Mr. Eric E. Harm, Deputy Director, -Interim Bureau Chief of Design and Environment, IDOT



#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 5 77 WEST JACKSON BOULEVARD CHICAGO, IL 60604-3590

DEC 2 0 2007



mailcode E-19J

Matthew Fuller Environmental Programs Engineer Federal Highway Administration, Illinois Divisio 3250 Executive Park Drive Springfield, Illinois 62703

RE: Federal Highway Administration (FHWA) Request for the U.S. EPA to be a Participating Agency for the Illinois Department of Transportation (IDOT) US Route 51 Project, County Road (CR) 900N to CR 2150N

Dear Mr. Fuller:

The United States Environmental Protection Agency, Region 5 (U.S. EPA) has received your invitation letter of December 7, 2007, regarding the above project. Because the U.S. EPA has expertise concerning the nation's natural resources and National Environmental Policy Act (NEPA) documents, we do have an interest in this project.

Pursuant to the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU) and in keeping with our responsibilities under the NEPA and Section 309 of the Clean Water Act, we accept the invitation to participate in this project, to the degree time and resources permit, in the manner you requested, specifically:

- 1. We will provide meaningful early input to defining the purpose and need, alternatives, methodologies and level of detail for alternatives analysis;
- 2. Participate in coordination meetings and appropriate field reviews;
- 3. Provide timely review and comment on pre-draft and subsequent environmental documents.

We look forward to continuing discussion of the issues involved in this project along with the preparations for and review of the draft Environmental Impact Statement. Feel free to contact me or Mr. West, my staff member, at 312-353-5692 or west.norman@epa.gov, with further information or inquiries regarding this project.

Sincerely,

Kenneth A. Westlake, Supervisor

and They land

NEPA Implementation

Office of Enforcement and Compliance Assurance

Cc: Sherry Phillips, IDOT District 7



3250 Executive Park Drive Springfield, Illinois 62703

Federal Highway Administration

December 7, 2007

Mr. Don Klima, Director Advisory Council on Historic Preservation 1100 Pennsylvania Avc. NW, Ste 803 Washington, DC 20004

In Reply Refer To: HPER-IL

Dear Mr. Klima:

The Federal Highway Administration (FHWA), in cooperation with the Illinois Department of Transportation (IDOT) is initiating an Environmental Impact Statement (EIS) for the US Route 51 project. The project limits extend from County Road (CR) 900 N (south of Pana, IL) to CR 2150 N (east of Irvington, IL). The study area extends 70 miles through the Illinois counties of Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington. The project area is primarily rural with several communities along the corridor. Resources within the study area include agricultural, historical and natural resources.

The FHWA and IDOT, as joint lead agencies for this project, are responsible for identifying Federal, state and local agencies that may have an interest in the project and inviting those entities to be participating agencies. Pursuant to Section 6002 of the Safe Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), participating agencies are responsible to identify, as early as possible, any issues of concern regarding the project's potential environmental or socioeconomic impacts that could substantially delay or prevent an agency from granting a permit or other approval that is needed for the project.

The FHWA and IDOT identified the Advisory Council on Historic Preservation (ACHP) as an agency that may have an interest in the project. Therefore, with this letter, FHWA and IDOT invite the ACHP to become a *participating agency* in the development of the EIS for the US Route 51 project. The designation does not imply that your agency supports the proposal.

The FHWA and IDOT propose that your agency's role in the development of the above project should include the following as they relate to your area of expertise:

- 1. Provide meaningful and early input on defining the purpose and need, determining the range of alternatives to be carried forward, and the methodologies and level of detail required in the alternatives analysis; and
- 2. Participate in coordination meetings and joint field reviews, as appropriate.



December 2013 4A-55

3

Please respond to our office at the above listed address in writing, with an acceptance or denial of this invitation to be participating agency prior to January 7, 2008. If your agency declines to be a participating agency, the response should state your reason for declining the invitation. Pursuant to SAFETEA-LU Section 6002, a Federal agency that chooses to decline to be a participating agency must specifically state in its response that it:

- Has no jurisdiction or authority with respect to the project;
- Has no expertise or information relevant to the project; and
- Does not intend to submit comments on the project.

If you have any questions or would like to discuss in more detail the project or our agencies' respective roles and responsibilities during the preparation of this EIS, please contact me at (217) 492-4625, or Sherry Phillips, IDOT District 7 at (217) 342-8244.

Thank you for your cooperation and interest in this project.

Sincerely,

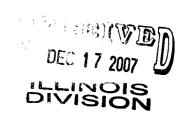
Matt Fuller

**Environmental Programs Engineer** 

For: Norman R. Stoner, P.E. Division Administrator

cc: Mr. Eric E. Harm, Deputy Director, -Interim Bureau Chief of Design and Environment, IDOT





Preserving America's Heritage

December 13, 2007

Mr. Matt Fuller Environmental Programs Engineer Illinois Division Federal Highway Administration 3250 Executive Park Drive Springfield, IL 62703

Re: Invitation to Become a Participating Agency for the US Route 51 Project

Preparation of an Environmental Impact Statement

HPER-IL

Christian, Shelby, Fayette, Marion, Clinton, Jefferson, and Washington Counties, Illinois

Dear Mr. Fuller:

On December 10, 2007, the Advisory Council on Historic Preservation (ACHP) received your invitation to participate in the environmental review process for the referenced undertaking pursuant to Section 6002 of the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU). The ACHP accepts your invitation to become a participating agency. We do not at this time have sufficient staffing or resources to attend meetings or provide formal comments at environmental review milestones. However, we would appreciate your keeping us informed of progress, and we may decide to become more actively involved in the future, if warranted. We are also happy to provide the Federal Highway Administration with technical assistance at any time on matters related to historic preservation and Section 106 of the National Historic Preservation Act.

The ACHP encourages your agency to coordinate the Section 106 process with National Environmental Policy Act (NEPA) compliance by notifying, at your earliest convenience, the appropriate State Historic Preservation Officer (SHPO) and/or Tribal Historic Preservation Officer (THPO), Indian tribes, and other consulting parties pursuant to our regulations, "Protection of Historic Properties" (36 CFR Part 800). Through early consultation, your agency will be able to determine the appropriate strategy to ensure Section 106 compliance is completed in a timely manner for this undertaking.

The agency should continue consultation with the appropriate SHPO/THPO, Indian tribes, and other consulting parties to identify and evaluate historic properties and to assess any potential adverse effects on those historic properties. If your agency determines through consultation with the consulting parties that the undertaking will adversely affect historic properties, or that the development of a programmatic agreement is necessary, the agency must notify the ACHP and provide the documentation detailed at 36 CFR §800.11(e).

Thank you for inviting our participation in the development of this project. Should you have any questions as to how your agency should comply with the requirements of Section 106, please contact me by telephone at (202) 606-8522 or by e-mail at <a href="mailto:clegard@achp.gov">clegard@achp.gov</a>.

Sincerely,

FHWA Liaison

Office of Federal Agency Programs



3250 Executive Park Drive Springfield, Illinois 62703

Federal Highway
Administration

December 7, 2007

Mr. Steve Hamer Transportation Review Manager Illinois Department of Natural Resources 1 Natural Resources Way Springfield, IL 62702-1271

In Reply Refer To: HPER-IL

Dear Mr. Hamer:

The Federal Highway Administration (FHWA), in cooperation with the Illinois Department of Transportation (IDOT) is initiating an Environmental Impact Statement (EIS) for the US Route 51 project. The project limits extend from County Road (CR) 900 N (south of Pana, IL) to CR 2150 N (east of Irvington, IL). The study area extends 70 miles through the Illinois counties of Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington. The project area is primarily rural with several communities along the corridor. Resources within the study area include agricultural, historical and natural resources.

The FHWA and IDOT, as joint lead agencies for this project, are responsible for identifying Federal, state and local agencies that may have an interest in the project and inviting those entities to be participating agencies. Pursuant to Section 6002 of the Safe Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users participating agencies are responsible to identify, as early as possible, any issues of concern regarding the project's potential environmental or socioeconomic impacts that could substantially delay or prevent an agency from granting a permit or other approval that is needed for the project. Additionally, FHWA is required to invite agencies with jurisdiction by law or with special expertise with respect to environmental issues to be cooperating agencies, in accordance with 40 CFR 1501.6 of the Council on Environmental Quality's Regulations for Implementing the Procedural Provision of the National Environmental Policy Act.

The FHWA and IDOT identified the Illinois Department of Natural Resources (IDNR) as an agency that may have an interest in the project because of the potential environmental impacts in the proposed project area and IDNR's special expertise with respect to this and other environmental issues. Therefore, FHWA and IDOT invite the IDNR to become a *participating agency* and a *cooperating agency* in the development of the EIS for the US Route 51 project. The designation does not imply that your agency supports the proposal.

2

The FHWA and IDOT propose that your agency's role in the development of the above project should include the following as they relate to your area of expertise:

- 1. Provide meaningful and early input on defining the purpose and need, determining the range of alternatives to be carried forward, and the methodologies and level of detail required in the alternatives analysis;
- 2. Participate in coordination meetings and joint field reviews, as appropriate; and
- Timely review and comment on the pre-draft Environmental documents to reflect the views and concerns of your agency on the adequacy of the document, alternatives considered, and the anticipated impacts and mitigation.

Please respond to our office at the above listed address in writing, with an acceptance or denial of this invitation to be both a cooperating and participating agency prior to January 7, 2008. If your agency does not accept the invitation to be a participating agency in writing, then FHWA and IDOT will not consider IDNR to be a participating agency.

If you have any questions or would like to discuss, in more detail, the project or our agencies' respective roles and responsibilities during the preparation of this EIS, please contact me at (217) 492-4625, or Sherry Phillips, IDOT District 7 at (217) 342-8244.

Thank you for your cooperation and interest in this project.

Sincerely.

Max Lutto

Matt Fuller

Environmental Programs Engineer

For: Norman R. Stoner, P.E. Division Administrator

cc: Mr. Eric E. Harm, Deputy Director, -Interim Bureau Chief of Design and Environment, IDOT



## Illinois Department of **Natural Resources**

One Natural Resources Way • Springfield, Illinois 62702-1271 http://dnr.state.il.us

Rod R. Blagojevich, Governor Sam Flood, Acting Director



December 18, 2007

Matt Fuller FHWA IL Division Environmental Engineer Federal Highway Administration- Illinois Division 3250 Executive Park Drive Springfield, Illinois 62703 RE: US Route 51 Pana, IL. To Irvington IL. FHWA # – HPER-IL

IDNR Cooperating Agency

Dear Mr. Fuller:

Thank you for the opportunity to participate as a Cooperating Agency in the development of the Environmental Impact Statement for the above referenced project. It is important that the Illinois Department of Natural Resources be involved in the review process to assure resource protection and compliance with the state Endangered Species Protection Act and the Interagency Wetlands Policy Act of 1989.

Please address all correspondence and meeting agendas to Mr. Steve Hamer of the Office of Realty and Environmental Planning, Division of Ecosystems and Environment at One Natural Resources Way, Springfield, Illinois 62702-1271.

Sincerely,

Steve Hamer

Transportation Review Program Manager Division of Ecosystem and Environment Illinois Department of Natural Resources

Steve Hamer

cc: Todd Rettig; Division Manager of Ecosystem and Environment File



3250 Executive Park Drive Springfield, Illinois 62703

Federal Highway December 7, 2007
Administration

Mr. Bill Gradle Natural Resources Conservation Service 2118 West Park Court Champaign, IL 61821

In Reply Refer To: HPER-IL

Dear Mr. Gradle:

The Federal Highway Administration (FHWA), in cooperation with the Illinois Department of Transportation (IDOT) is initiating an Environmental Impact Statement (EIS) for the US Route 51 project. The project limits extend from County Road (CR) 900 N (south of Pana, IL) to CR 2150 N (east of Irvington, IL). The study area extends 70 miles through the Illinois counties of Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington. The project area is primarily rural with several communities along the corridor. Resources within the study area include agricultural, historical and natural resources.

The FHWA and IDOT, as joint lead agencies for this project, are responsible for identifying Federal, state and local agencies that may have an interest in the project and inviting those entities to be participating agencies. Pursuant to Section 6002 of the Safe Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), participating agencies are responsible to identify, as early as possible, any issues of concern regarding the project's potential environmental or socioeconomic impacts that could substantially delay or prevent an agency from granting a permit or other approval that is needed for the project.

The FHWA and IDOT identified the Natural Resources Conservation Service (NRCS) as an agency that may have an interest in the project. Therefore, with this letter, FHWA and IDOT invite the NRCS to become a *participating agency* in the development of the EIS for the US Route 51 project. The designation does not imply that your agency supports the proposal.

The FHWA and IDOT propose that your agency's role in the development of the above project should include the following as they relate to your area of expertise:

- 1. Provide meaningful and early input on defining the purpose and need, determining the range of alternatives to be carried forward, and the methodologies and level of detail required in the alternatives analysis; and
- 2. Participate in coordination meetings and joint field reviews, as appropriate.



Please respond to our office at the above listed address in writing, with an acceptance or denial of this invitation to be participating agency prior to January 7, 2008. If your agency declines to be a participating agency, the response should state your reason for declining the invitation. Pursuant to SAFETEA-LU Section 6002, a Federal agency that chooses to decline to be a participating agency must specifically state in its response that it:

- Has no jurisdiction or authority with respect to the project;
- Has no expertise or information relevant to the project; and
- Does not intend to submit comments on the project.

If you have any questions or would like to discuss in more detail the project or our agencies' respective roles and responsibilities during the preparation of this EIS, please contact me at (217) 492-4625, or Sherry Phillips, IDOT District 7 at (217) 342-8244.

Thank you for your cooperation and interest in this project.

Sincerely,
Max Tulto

Matt Fuller

**Environmental Programs Engineer** 

For: Norman R. Stoner, P.E. Division Administrator

cc: Mr. Eric E. Harm, Deputy Director, -Interim Bureau Chief of Design and Environment, IDOT

Re: US Route 51; Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington Counties, Illinois

<u>PARTICIPA'</u>	TING AGENCY RESPONSE	RECE
Accept:		- LLING DIVISI
Do Not Acce	ept: 🖂	DIVISI
Reaso	on(s) for not accepting:	
involv Conv	is Natural Resources Conservation Servivement with this project will involve the tersion Impact Rating Form" (AD-1006) ultural lands are converted to a non-agric	completion of a "Farmland if Prime and/Statewide Important
Signature:	Joers M Line	
Title:	State Conservationist utility	
Date:	12)20/07	



3250 Executive Park Drive Springfield, Illinois 62703

Federal Highway Administration December 7, 2007

Mr. Larry Bailey Federal Emergency Management Agency 536 South Clark Street, 6<sup>th</sup> Floor Chicago, IL 60605

In Reply Refer To: HPER-IL

Dear Mr. Bailey:

The Federal Highway Administration (FHWA), in cooperation with the Illinois Department of Transportation (IDOT) is initiating an Environmental Impact Statement (EIS) for the US Route 51 project. The project limits extend from County Road (CR) 900 N (south of Pana, IL) to CR 2150 N (east of Irvington, IL). The study area extends 70 miles through the Illinois counties of Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington. The project area is primarily rural with several communities along the corridor. Resources within the study area include agricultural, historical and natural resources.

The FHWA and IDOT, as joint lead agencies for this project, are responsible for identifying Federal, state and local agencies that may have an interest in the project and inviting those entities to be participating agencies. Pursuant to Section 6002 of the Safe Accountable. Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), participating agencies are responsible to identify, as early as possible, any issues of concern regarding the project's potential environmental or socioeconomic impacts that could substantially delay or prevent an agency from granting a permit or other approval that is needed for the project.

The FHWA and IDOT identified the Federal Emergency Management Agency (FEMA) as an agency that may have an interest in the project. Therefore, with this letter, FHWA and IDOT invite the FEMA to become a *participating agency* in the development of the EIS for the US Route 51 project. The designation does not imply that your agency supports the proposal.

The FHWA and IDOT propose that your agency's role in the development of the above project should include the following as they relate to your area of expertise:

- 1. Provide meaningful and early input on defining the purpose and need, determining the range of alternatives to be carried forward, and the methodologies and level of detail required in the alternatives analysis; and
- 2. Participate in coordination meetings and joint field reviews, as appropriate.



2

Please respond to our office at the above listed address in writing, with an acceptance or denial of this invitation to be participating agency prior to January 7, 2008. If your agency declines to be a participating agency, the response should state your reason for declining the invitation. Pursuant to SAFETEA-LU Section 6002, a Federal agency that chooses to decline to be a participating agency must specifically state in its response that it:

- Has no jurisdiction or authority with respect to the project;
- Has no expertise or information relevant to the project; and
- Does not intend to submit comments on the project.

If you have any questions or would like to discuss in more detail the project or our agencies' respective roles and responsibilities during the preparation of this EIS, please contact me at (217) 492-4625, or Sherry Phillips, IDOT District 7 at (217) 342-8244.

Thank you for your cooperation and interest in this project.

Sincerely,

Matt Fuller

Environmental Programs Engineer

For: Norman R. Stoner, P.E. Division Administrator

Max Etts

ce: Mr. Eric E. Harm, Deputy Director, -Interim Bureau Chief of Design and Environment, IDOT



**Administration** 

Illinois Division DEC 1 0 REC'D

December 7, 2007

3250 Executive Park Drive Springfield, Illinois 62703

Mr. Antonio Borrego FAA South West Regional Office 2601 Meacham Blvd. Mail Code AJ02-C3 Ft. Worth, TX 76137

In Reply Refer To: HPER-IL

Dear Mr Borrego:

The Federal Highway Administration (FHWA), in cooperation with the Illinois Department of Transportation (IDOT) is initiating an Environmental Impact Statement (EIS) for the US Route 51 project. The project limits extend from County Road (CR) 900 N (south of Pana, IL) to CR 2150 N (east of Irvington, IL). The study area extends 70 miles through the Illinois counties of Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington. The project area is primarily rural with several communities along the corridor. Resources within the study area include agricultural, historical and natural resources.

The FHWA and IDOT, as joint lead agencies for this project, are responsible for identifying Federal, state and local agencies that may have an interest in the project and inviting those entities to be participating agencies. Pursuant to Section 6002 of the Safe Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), participating agencies are responsible to identify, as early as possible, any issues of concern regarding the project's potential environmental or socioeconomic impacts that could substantially delay or prevent an agency from granting a permit or other approval that is needed for the project.

The FHWA and IDOT identified the Federal Aviation Administration (FAA) as an agency that may have an interest in the project. Therefore, with this letter, FHWA and IDOT invite the FAA to become a *participating agency* in the development of the EIS for the US Route 51 project. The designation does not imply that your agency supports the proposal.

The FIIWA and IDOT propose that your agency's role in the development of the above project should include the following as they relate to your area of expertise:

- 1. Provide meaningful and early input on defining the purpose and need, determining the range of alternatives to be carried forward, and the methodologies and level of detail required in the alternatives analysis; and
- 2. Participate in coordination meetings and joint field reviews, as appropriate.



December 2013 4A-67

2

Please respond to our office at the above listed address in writing, with an acceptance or denial of this invitation to be a participating agency prior to January 7, 2008. If your agency declines to be a participating agency, the response should state your reason for declining the invitation. Pursuant to SAFETEA-LU Section 6002, a Federal agency that chooses to decline to be a participating agency must specifically state in its response that it:

- Has no jurisdiction or authority with respect to the project;
- Has no expertise or information relevant to the project; and
- Does not intend to submit comments on the project.

If you have any questions or would like to discuss in more detail the project or our agencies' respective roles and responsibilities during the preparation of this EIS, please contact me at (217) 492-4625, or Sherry Phillips, IDOT District 7 at (217) 342-8244.

Thank you for your cooperation and interest in this project.

Sincerely,
Max Luth

Matt Fuller

Environmental Programs Engineer

For: Norman R. Stoner, P.E. Division Administrator

cc: Mr. Eric E. Harm, Deputy Director, -Interim Bureau Chief of Design and Environment, IDOT

From: Amy.Hanson@faa.gov

Sent: Friday, December 21, 2007 2:27 PM

**To:** Fuller, Matt

Cc: Allen J. Staron; barbara.stevens@illinois.gov; Schrum, Dan; Beccue, Eugene F; Piland,

Janis; Jerry T. Payonk; Stevenson, Jerry; Lazzara, John; Ken E. Nelson; Joyce, Marty; Hirtzel, Matthew A; Helmerichs, Robin; Deverman, Ron; Phillips, Sherry A; Stacie L.

Dovalovsky; Benjamin.Mello@faa.gov; Terrence.Schaddel@illinois.gov;

William.Viste@illinois.gov

**Subject:** Re: US 51 EIS - Participating Agency Request **Attachments:** 2007-11-28 - PA Invitation - FAA Fuller.pdf

Matt.

Because of the extent of this project, two of us here in my office would have review responsibilities, myself and Ben Mello. Please send all correspondence to Ben and I at:

2300 E. Devon Ave., Room 320 Des Plaines, IL 60018

Please be sure to coordinate with IDOT Division of Aeronautics also (specifically Terry Schaddel and Bill Viste).

Amy Hanson Environmental Protection Specialist Federal Aviation Administration office (847) 294-7354 cell (847) 571-3425 amy.hanson@faa.gov

"Fuller, Matt" < Matt.Fuller@fhwa.dot.gov>

12/17/2007 10:21 AM

To Amy Hanson/AGL/FAA@FAA

cc "Allen J. Staron" <<u>Allen.Staron@clark-dietz.com</u>>, "Stacie L. Dovalovsky" <<u>Stacie.Dovalovsky@clark-dietz.com</u>>, "Joyce, Marty" <<u>Marty.Joyce@hdrinc.com</u>>, "Lazzara, John" <<u>ilazzara@hdrinc.com</u>>, "Deverman, Ron" <<u>ron.deverman@hdrinc.com</u>>, "Schrum, Dan" <<u>daniel.schrum@hdrinc.com</u>>, "Ken E. Nelson" <<u>Ken.Nelson@clark-dietz.com</u>>, "Jerry T. Payonk" <<u>Jerry.Payonk@clark-dietz.com</u>>, "Briland, Janis" <<u>Janis.Piland@fhwa.dot.gov</u>>, "Stevenson, Jerry" <<u>Jerry.Stevenson@fhwa.dot.gov</u>>, "Phillips, Sherry A" <<u>Sherry.Phillips@illinois.gov</u>>, "Hirtzel, Matthew A" <<u>Matthew.Hirtzel@illinois.gov</u>>, "Beccue, Eugene F" <<u>Eugene.Beccue@illinois.gov</u>>, "Helmerichs, Robin" <<u>Robin.Helmerichs@fhwa.dot.gov</u>>

Subject US 51 EIS - Participating Agency Request

Hi Amy, as we discussed last week, FHWA sent a request to FAA to become a participating agency for the US 51 project in Illinois. Attached is the copy of the letter sent to the Ft. Worth, TX office of FAA. Please let me know if you are the correct contact for the project and we will update the mailing/contact list. Thanks!

Matt Fuller Illinois Division, FHWA 3250 Executive Park Drive Springfield, IL



**Illinois Division** 

3250 Executive Park Dr. Springfield, IL 62703

April 8, 2010

In Reply Refer To: HPER-IL

Mr. Steve Ortiz Prairie Band of Potawatomi Nation Government Center 16281 Q Road Mayetta, Kansas 66509

Subject: U.S. Route 51 Environmental Impact Statement

Participating Agency and Section 106 Consulting Party Request

Dear Mr. Ortiz:

The Federal Highway Administration (FHWA) in cooperation with the Illinois Department of Transportation (IDOT) is preparing an Environmental Impact Statement (EIS) for the proposed improvements to U.S. Route 51 from County Road 900 N, south of Pana, Illinois, to County Road 2150 N, east of Irvington, Illinois. The study area extends 70 miles through the Illinois Counties of Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington. The project area is primarily rural with several communities along the corridor. Resources within the study area include agricultural, historical and natural resources.

The FHWA and IDOT are developing the EIS in accordance with the National Environmental Policy Act and Section 106 of the National Historic Preservation Act (Section 106). Since the inception of the project, substantive efforts are being made to identify specific alternatives to be addressed in the EIS. The purpose of the proposed project is to improve connectivity within the south central Illinois region and to enhance the highway system continuity.

The FHWA and IDOT, as joint lead agencies for this project, are responsible for identifying Federal, Tribal, State and local agencies that may have an interest in the project and inviting those entities to be participating agencies. Pursuant to Section 6002 of the Safe Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), participating agencies are responsible to identify, as early as possible, any issues of concern regarding the project's potential environmental or socioeconomic impacts that could substantially delay or prevent an agency from granting a permit or other approval that is needed for the project. Furthermore, Section 106 encourages Federal agencies to invite consulting parties, entities with an interest in the Federal undertaking, to participate in the Section 106 review process. The FHWA and IDOT identified the Prairie Band of Potawatomi Nation as a Tribal government that may have an interest in the project. Therefore, with this letter, FHWA and IDOT invite the



Prairie Band of Potawatomi Nation to become a participating agency and a Section 106 consulting party in the development of the U.S. Route 51 EIS. The designation does not imply that the Prairie Band of Potawatomi Nation supports the proposal.

The FHWA and IDOT propose that your Tribe's role in the development of the above project should include the following as they relate to your area of expertise:

- 1. Provide meaningful and early input on defining the project's purpose and need, determining the range of alternatives to be carried forward, and the methodologies and level of detail required in the alternatives analysis;
- 2. Participate in coordination meetings and joint field reviews, as appropriate; and
- 3. Participate and comment on appropriate Section 106 documentation.

Please respond to our office at the above listed address in writing, with an acceptance or denial of this invitation to be both a participating agency and a consulting party prior to May 10, 2010. Pursuant to SAFETEA-LU Section 6002, a non-Federal agency must accept in writing to be a participating agency.

If you have any questions or would like to discuss in more detail the project or our agencies' respective roles and responsibilities during the preparation of this EIS, please contact Ms. Janis Piland, of my staff by phone at (217) 492-4989 or by email at <u>janis.piland@dot.gov</u>. Or you may contact Ms. Barbara H. Stevens, IDOT, Bureau of Design and Environment by phone at (217) 785-4245, or by email at <u>barbara.stevens@illinois.gov</u>.

Thank you for your cooperation and interest in this project.

Sincerely.

Norman R. Stoner, P.E

Division Administrator

ecc: Ms. Anne Haaker, State Historic Preservation Office

Ms. Carol Legard, Advisory Council on Historic Preservation

#### Identical letters were sent to:

Kaw Nation
Kickapoo Tribe of Oklahoma
Kickapoo Tribe in Kansas
Kickapoo Traditional Tribe of Texas
Miami Tribe of Oklahoma
Osage Nation
Peoria Tribe of Indians of Oklahoma
Ponca Tribe of Nebraska

December 18, 2007

PROGRAM DEVELOPMENT FA Route 322 (US 51) Section (19-26) Corridor 51 Various Counties

(A copy of this letter was sent to the attached list of entities.)

The Federal Highway Administration (FHWA), in cooperation with the Illinois Department of Transportation (IDOT) is initiating an Environmental Impact Statement (EIS) for the US Route 51 project. The project limits extend from CR 900 N (South of Pana) to CR 2150 N (East of Irvington). The study area extends 70 miles through the Illinois Counties of Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington. The project area is primarily rural with several communities along the corridor. Resources within the study area include agricultural, historical and natural resources.

The FHWA and IDOT, as joint lead agencies for this project, are responsible for identifying federal, state and local agencies that may have an interest in the project and inviting those entities to be participating agencies. Pursuant to Section 6002 of the Safe Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), participating agencies are responsible to identify, as early as possible, any issues of concern regarding the project's potential environmental or socioeconomic impacts that could substantially delay or prevent an agency from granting a permit or other approval that is needed for the project.

The FHWA and IDOT identified the IL EPA Bureau of Water as an agency that may have an interest in the project. Therefore, with this letter, FHWA and IDOT invite the IL EPA Bureau of Water to become a *participating agency* in the development of the EIS for the US 51 project. The designation does not imply that your agency either supports the proposal or has any special expertise with respect to evaluation of the project.

FHWA and IDOT propose that your agency's role in the development of the above project should include the following as they relate to your area of expertise:

December 18, 2007 Page – Two

- 1. Provide meaningful and early input on defining the purpose and need, determining the range of alternatives to be carried forward, and the methodologies and level of detail required in the alternatives analysis;
- 2. Participate in coordination meetings and joint field reviews, as appropriate.

Please respond to our office at the above listed address in writing, with an acceptance or denial of this invitation to be a participating agency prior to January 18, 2008. Pursuant to SAFETEA-LU Section 6002, a State or local agency must respond affirmatively to the invitation to be designated as a participating agency. Failure to respond by the stated deadline will exclude your agency from being considered a participating agency.

If you have any questions or would like to discuss in more detail the project or our agencies' respective roles and responsibilities during the preparation of this EIS, please contact Sherry Phillips, IDOT District 7 at (217) 342-8244, or Matt Fuller, FHWA Environmental Programs Engineer at (217) 492-4625.

Thank you for your cooperation and interest in this project.

Very truly yours,

Christine M. Reed, P.E. Director of Highways Chief Engineer

Timothy S. Jackson, P.E. District Program Development Engineer

SP:nmm

cc: Mr. Eric E. Harm, IDOT Deputy Director, Interim Bureau Chief of Design and Environment

Ms. Christine Reed, Director of Highways, Chief Engineer

**US 51 Mail Merge** 

First Name	Last Name	Title	Organization Name	Address	City	State	Postal Code
Terry	Savko		Illinois Dept. of Agriculture	PO Box 19281	Springfield	IL	62794-9281
Bruce	Yurdin	Manager	IL EPA Bureau of Water	1021 North Grand Avenue East	Springfield	IL	62794-9276
Anne	Haaker	Deputy	Illinois Historic Preservation Agency	1 Old State Capital Plaza	Springfield	IL	62701-1512
Anthony	Pals	Resource Conservationist	Fayette County Soil & Water Conservation District	301 South Third Street	Vandalia	IL	62471
Vicky	Wagner	Resource Conservationist	Shelby County Soil & Water Conservation District	111 N. Cedar Street	Shelbyville	IL	62565
Burke	Davies	Resource Conservationist	Marion County Soil & Water Conservation District	1550 E. Main Street	Salem	IL.	62881
Annette I	Ambuehl	Resource Conservationist	Clinton County Soil & Water Conservation District	1780 N 4th Street	Breese	IL	62230
Stacy	Helm	Resource Conservationist	Jefferson Cnty Soil & Water Conservation District	221 Withers Drive	Mt. Vernon	IL	62864
Cole	Gaebe	Resource Conservationist	Washington Cnty Soil & Water Conservation District	424 E. Holzhauer Drive	Nashville	IL	62263
Becky	Ault	Mayor	Centralia City Hall	222 South Poplar Street	Centralia	IL	62801
Ken	Buchanan	Village President	City Hall	141 N. Harrison Street	Centralia	IL	62701
Jerry	Gray	Village President	Village of Sandoval	1108 Adams Avenue	Sandoval	IL	62882
Kenneth	Tedrick	President	Village of Oconee	RR #1 Box 20-D	Oconee	IL	62553
Mayor Ken	Mueller		Pana City Hall	120 E. Third Street	Pana	IL	62557
Mayor Matt	Cain		Patoka Village	109 Wall Street	Vernon	IL	62881
John	Adermann		Ramsey Village Hall	<del>                                     </del>		IL	62080
Mayor Jerry	Raterman		Sandoval Village Hall	Street		IL	62882
Janet	Williams	Supervisor	Wilberton	RR #1 Box 145		IL	62885
	Name Terry  Bruce  Anne  Anthony  Vicky  Burke  Annette I  Stacy  Cole  Becky  Ken  Jerry  Kenneth  Mayor Ken  Mayor Matt  Mayor John  Mayor Mayor	NameLast NameTerrySavkoBruceYurdinAnneHaakerAnthonyPalsVickyWagnerBurkeDaviesAnnette IAmbuehlStacyHelmColeGaebeBeckyAultKenBuchananJerryGrayKennethTedrickMayor MattMueller KenMayor Mayor MattAdermann JohnMayor Mayor Mayor RatermanRaterman	Terry Savko  Bruce Yurdin Manager  Anne Haaker Deputy  Anthony Pals Resource Conservationist  Vicky Wagner Resource Conservationist  Burke Davies Resource Conservationist  Annette I Ambuehl Resource Conservationist  Stacy Helm Resource Conservationist  Cole Gaebe Resource Conservationist  Becky Ault Mayor  Ken Buchanan Village President  Kenneth Tedrick President  Mayor Mueller Ken  Mayor Cain Matt Mayor  Mayor Raterman  Mayor Raterman	Name         Last Name           Terry         Savko         Illinois Dept. of Agriculture           Bruce         Yurdin         Manager         IL EPA Bureau of Water           Anne         Haaker         Deputy         Illinois Historic Preservation Agency           Anthony         Pals         Resource Conservationist Soil & Water Conservation District           Vicky         Wagner         Resource Conservationist Soil & Water Conservation District           Burke         Davies         Resource Conservation District           Annette I         Ambuehl         Resource Conservation District           Annette I         Ambuehl         Resource Conservation District           Stacy         Helm         Resource Conservation District           Cole         Gaebe         Resource Conservation District           Cole         Gaebe	Name         Last Name         Name         Address           Terry         Savko         Illinois Dept. of Agriculture         PO Box 19281 Agriculture           Bruce         Yurdin         Manager         IL EPA Bureau of Water         1021 North Grand Avenue East           Anne         Haaker         Deputy         Illinois Historic Preservation Agency         301 South Capital Plaza Agency           Anthony         Pals         Resource Conservationst         Fayette County Soil & Water Conservation District           Vicky         Wagner         Resource Conservationst         Shelby County Soil & Water Conservation District           Burke         Davies         Resource Conservationst         Conservation Soil & Water Conservation District           Annette I         Ambuehl         Resource Conservationst         Colinton County Soil & Water Conservation District           Stacy         Helm         Resource Conservationst         Jefferson Cnty Soil & Water Conservation District           Cole         Gaebe         Resource Conservation Soil & Water Conservation District         Prive Conservation District           Cole         Gaebe         Resource Conservation Soil & Water Conservation District         Conservation District           Cole         Gaebe         Resource Conservation Soil & Water Conservation District         Holzhauer Conservation Soil & Water	Name         Last Name         Name         Address         City           Terry         Savko         Illinois Dept. of Agriculture         PO Box 19281         Springfield Agriculture           Bruce         Yurdin         Manager         IL EPA Bureau of Preservation Agency         1021 North Grand Avenue East         Springfield Capital Plaza Agency           Anne         Haaker         Deputy         Illinois Historic Preservation Agency         1 Old State Capital Plaza Agency         Springfield Capital Plaza Agency           Anthony         Pals         Resource Conservationist         Fayette County Soil & Water Conservation District         301 South Third Street         Vandalia           Vicky         Wagner         Resource Conservationist         Shelby County Soil & Water Conservation District         Street         Shelbyville           Burke         Davies         Resource Conservation Soil & Water Conservation District         Mayer Washington Cnty Washington Cnty Washington Cnty Conservation District         Pal Secty Mashington Cnty Conservation District         Pal Secty Hall Late No Contralia Cnty Hall Late No Late North Late N	Name         Last Name         Name         Address         City         State           Terry         Savko         Illinois Dept. of Agriculture         PO Box 19281         Springfield         IL           Bruce         Yurdin         Manager         IL EPA Bureau of Water East         1 021 North Grand Avenue East         Springfield         IL           Anne         Haaker         Deputy         Illinois Historic Preservation         1 Old State Capital Plaza         Springfield         IL           Anthony         Pals         Resource Conservation         Fayette County Conservation         301 South Third Street         Vandalia         IL           Vicky         Wagner         Resource Conservation         Shelby County Conservation         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Volume IV - Part A

Mailing ListID	First Name	Last Name	Title	Organization Name	Address	City	State	Postal Code
21	Mayor Rick	Gottam		Vandalia City Hall	219 S. Fifth Street	Vandalia	IL	62471
22	Jimmy	Morani	City Administrator	Vandalia City Hall	219 S. Fifth Street	Vandalia	IL	62471
23	Mayor Chester	Burke		Patoka Township	109 Wall Street	Vernon	IL	62881
24	Mayor Jackie	Mathis		Village of Wamac	130 S. Locust Street	Centralia	IL	62801
25	John	Curtin	County Board Chair	Christian County Courthouse	PO Box 647	Taylorville	IL	62568-064
26	Raymond	Kloeckner	County Board Chair	County Courthouse	PO Box 308	Carlyle	IL	62231
27	Dean	Black	County Board Chair District 7	County Courthouse	221 S. 7th Street	Vandalia	IL	62471
28	Samuel	Nall	County Board Chairman	County Courthouse	PO Box 637	Salem	IL	62881
29	George	Frazier	County Board Chair	County Courthouse	PO Box 230	Shelbyville	IL	62565
30	David	Meyer	Board Chairman	County Courthouse	101 E. St. Louis Street	Nashville	IL	62263
31	Ted	Buck Sr.	County Board Chairman	County Courthouse	100 S. 10th Street	Mt. Vernon	IL	62864
32	Paul	Berner	Highway Commissioner	Assumption Township	1253 N 2500 E	Assumption	IL	62510
33	Sharon	Billinski	Supervisor	Pana Township	2295 Illinois Route 16	Pana	İL	62557
34	Eddie	Craig	Highway Commissioner	Prairieton Township	1800 N 2400 E	Moweakua	IL	62550
35	Gene	Fish	Supervisor	Hurricane Township	221 S. 7th Street	Vandalia	IL	62471
36	Terri	Braun	County Officer	Bear Grove Township	PO Box 5004	Vandalia	IL	62471
37	James	McClintock	Supervisor	Kaskaskia Township	221 S. 7th Street	Vandalia	IL	62471
38	Landford	Estes	Supervisor	Ramsey Township	221 S. 7th Street	Vandalia	IL	62471
39	James	Lay	Supervisor	Sharon Township	221 S. 7th Street	Vandalia	IL	62471
40	Gene	Daniels	Supervisor	Vandalia Township	221 S. 7th Street	Vandalia	IL	62471
41	Steve	Bailey	County Officer	Marion County	PO Box 537	Salem	IL	62881
42	Michael	Young	Supervisor	Centralia Township	305 S. Locust Street	Centralia	IL	62801
43	Nancy	Mickael	Supervisor	Brookside Township	24234 W. 10 Street	Centralia	IL	62801
44	Mike	Wedekemper	Supervisor	•	26480 Honeysuckle Land	Shattuc	IL	62283
45	Don	Rector	County Officer	Grand Prairie Township	100 South Kent Street	Mount Vernon	IL	62864

Volume IV - Part A

			-				olume IV	- rait A
Mailing ListID	First Name	Last Name	Title	Organization Name	Address	City	State	Postal Code
46	Amy	Maurer	Highway Engineer	Irvington Township	1243 W. Adams	Nashville	IL	62263
47	Linda	Mitchell	Director	Central IL Public Transit CEFS Corporation	PO Box 928	Effingham	IL	62401
48	Sheila	Niederhofer	Managing Director	South Central Illinois Public Transit	1616 East McCord	Centralia	IL	62801
49	Shane	McDearmon	District Forester	Stephen Forbes State Park	6924 Omega Road	Kinmundy	IL	62854
50	Mark	Koch	District Forester	Christian & Washington Counties Forester Office	20100 Hazlett Park Road	Carlyle	IL	62231
51	Steve	Simms	Director Region 9	Illinois EMA	112 W. Sixth Street	Flora	IL	62839-1401
52	Stanley	Krushas	Director Region 8	Illinois EMA	2105 Vandalia Street	Collinsville	IL	62234-4589
53	Russ	Steil	Director Region 6	Illinois EMA	22200 S. Dirksen Parkway	Springfiedl	IL	62703-4528
54	David	Shryock	Director Region 11	Illinois EMA	2309 W. Main Street Suite 110	Marion	IL	62959-1196
55	Donald	Brooks	Coordinator	ESDA	1999 South Marion	Salem	IL	62881
56	Stephanie	Porter	Resource Conservationist	Christian Cnty Soil & Water Conservation District	951-2 W. Spresser	Taylorville	II	62568
57	David	Johnson	District Forester	Jefferson County Forester Office	RR 3 Box 979	Fairfield	IL	62837
58	Fred	Walker	Executive Director	South Central IL Regional Planning & Development	120 Delmar Suite #8	Salem	IL	62881

# Scoping Letters and Responses

May 16, 2008

(A copy of this letter was sent to the attached list of entities)

Dear :

Thank you for accepting the invitation to be a Participating Agency for the US Route 51 Environmental Impact Statement project. The public and agency scoping phase of the study is now underway. Scoping is a formal coordination process, required by the NEPA regulations, which determines the scope of issues to be addressed and identifies the significant issues related to the proposed action. In lieu of a formal scoping meeting, enclosed are the following items for your information and review:

- 1. Project History
- 2. Project Study Map (11x17)
- 3. Draft Stakeholder Involvement Plan (SIP)
- 4. Draft Methodologies

Early input in the environmental review process by the Cooperating and Participating Agencies is essential to this EIS and we appreciate your time to review and comment on the Draft SIP and the Draft Methodologies. Should your agency disagree with the proposed methodologies, please submit a description of a preferred alternative methodology and explain why that alternative methodology is preferred.

Please return comments on the Draft SIP and Draft Methodologies with the enclosed cover sheet by June 16, 2008. Please do not hesitate to contact Sherry Phillips of this office at (217)342-8244 if you have any questions.

Very truly yours,

Christine M. Reed, P.E. Director of Highways Chief Engineer

Timothy S. Jackson, P.E. District Program Development Engineer

SP:nmm Enclosures

cc: Matt Fuller, FHWA Jerald T. Payonk, Clark Dietz, Inc.

#### **US RT. 51 PARTICIPATING AGENCY LIST – 5/16/08**

Ms. Terry Savko
Division of Natural Resources
Land & Water Resources
State Fairgrounds
P.O. Box 19281
Springfield, IL 62794-9281

Mr. Burke Davies Resource Conservationist Marion County Soil & Water Conservation District 1550 E. Main Street Salem, IL 62881

Mayor Matt Cain Village of Patoka 109 Wall Street Vernon, IL 62881

Mayor Jackie Mathis Village of Wamac 130 S. Locust Street Centralia, IL 62801

Mr. Ted Buck Sr. Jefferson County Board Chairman County Courthouse 100 S. 10th Street Mt. Vernon, IL 62864

Ms. Sharon Billinski, Supervisor Pana Township 2295 Illinois Route 16 Pana, IL 62557

Mr. Landford Estes, Supervisor Ramsey Township 221 S. 7th Street Vandalia, IL 62471

Ms. Amy Maurer, County Engineer Irvington Township 1243 W. Adams Nashville, IL 62263 Mr. Anthony Pals Resource Conservationist Fayette County Soil & Water Conservation District 301 South Third Street Vandalia, IL 62471

Honorable Becky Ault, Mayor Centralia City Hall 222 South Poplar Street Centralia, IL 62801

Honorable Rick Gottam, Mayor Vandalia City Hall 219 S. Fifth Street Vandalia, IL 62471

Mr. David Meyer Washington County Board Chairman County Courthouse 101 E. St. Louis Street Nashville, IL 62263

Mr. Paul Berner Highway Commissioner Assumption Township 1253 N 2500 E Assumption, IL 62510

Mr. Terri Braun County Officer Bear Grove Township PO Box 5004 Vandalia, IL 62471

Mr. Michael Young, Supervisor Centralia Township 305 S. Locust Street Centralia, IL 62801

Mr. Donald Brooks, Coordinator ESDA 1999 South Marion Salem, IL 62881



## Scoping Check Sheet

JUN 10 2008

Agency Name: US ARMY CORPS OF ENGINEERS, St. Lowis District

The above listed agency has jurisdiction or authority, special expertise or interest related to some or all of the methodologies list below. Please check the boxes where appropriate. An unchecked box indicates the agency has no jurisdiction or authority, special expertise or interest related in that area.

We concur with the following methodologies:

Land Use and Zoning Section4(f)/6(f) Resources Wetlands Special Waste Floodplains Cultural Resources Visual Resources Water Resources		Natural Resources Agricultural Analysis Energy Resource Analysis Air Quality Analysis Traffic Noise Analysis Socioeconomic and Environmental Justice Indirect Impacts and Cumulative Effects
agree with the following methodologiese methodology:	s ar	nd have attached a description of a preferred
Land Use and Zoning Section4(f)/6(f) Resources Wetlands Special Waste Floodplains Cultural Resources Visual Resources Water Resources		Natural Resources Agricultural Analysis Energy Resource Analysis Air Quality Analysis Traffic Noise Analysis Socioeconomic and Environmental Justice Indirect Impacts and Cumulative Effects

Please return by June 23, 2008 to: Sherry Phillips, Project Engineer

Illinois Department of Transportation

400 W. Wabash, Effingham, IL 62401 Sherry.Phillips@illinois.gov



#### DEPARTMENT OF THE ARMY ST. LOUIS DISTRICT CORPS OF ENGINEERS 1222 SPRUCE STREET ST. LOUIS, MISSOURI 63103-2833



.1114 1 0 2008

REPLY TO ATTENTION OF:

June 5, 2008

Regulatory Branch File Number: MVS-2008-374

Sherry Phillips Illinois Department of Transportation 400 West Wabash Effingham, IL 62401

Dear Ms. Phillips:

As a cooperating agency we have reviewed your scoping document pursuant to compliance with the National Environmental Policy Act (NEPA) for Federal-aid transportation projects. Specifically, this project involves converting US Route 51 from a two lane highway to a four lane highway from CR 900 N to CR 2150 E. We offer the following comments for this project as it relates to Section 404 of the Clean Water Act and the National Environmental Policy Act.

- 1. To the greatest extent possible we encourage merging the NEPA and Section 404 permit processes to expedite project decision making and improving overall public interest decision making. Both the NEPA and Section 404 processes involve the evaluation of alternatives, the assessment of impacts to resources, and the balancing of resource impacts and the project need. All involved agencies recognize the need to avoid duplication and process inefficiencies.
- 2. The mitigation sequence established by the Clean Water Act Section 404(b)(1) Guidelines require that proposed impacts must be avoided to the maximum extent practicable; remaining unavoidable impacts must then be minimized, and finally compensated for to the extent appropriate and practicable. We encourage the mitigation sequence to be used when developing alternatives and describing the environmental consequences pursuant to the NEPA analysis.
- 3. Within the Methodologies, Impacts Analysis section of your scoping document we encourage you to apply the recent final mitigation rule dated, April 10, 2008 to your Environmental Impact Statement for analysis of wetlands and water resources. This mitigation rule improves the planning, implementation and management by emphasizing a watershed approach in selecting mitigation locations, requires measurable, enforceable ecological performance and monitoring standards, and establishes a hierarchy of mitigation options. We encourage you to incorporate the new rule into your NEPA document to reduce future delays and avoid duplication related to unavoidable impacts to wetlands and water resources.
- 4. Additionally, we find the use of specific ecological assessment techniques (i.e. Missouri Stream Mitigation Method) to be effective in establishing a baseline of environmental resource

information that can be applied in both the Section 404 and NEPA processes. Stream and wetland assessment techniques accurately develop baseline information to guide the appropriate level of mitigation, compare alternatives, and measure the effectiveness of the proposed mitigation plan for each alternative.

We appreciate the opportunity to comment early in the NEPA process and become involved as a cooperating agency for your transportation project. If you have any questions please contact Kale Horton at (314) 331-8185. Please refer to file number MVS-2008-374.

Sincerely,

Keith A. McMullen Assistant Branch Chief Regulatory Branch

Keith a. M. Mullen

Enclosures



# Scoping Check Sheet,

Steve HAMER Agency Name: IlliNois Dept of NATURAL The above listed agency has jurisdiction or authority, special expertise or interest related to some or all of the methodologies list below. Please check the boxes where appropriate. An unchecked box indicates the agency has no jurisdiction or authority, special expertise or interest related in that area. We **concur** with the following methodologies: □ Land Use and Zoning Natural Resources Section4(f)/6(f) Resources ☐ Agricultural Analysis ∠ Wetlands □ Energy Resource Analysis ■ Special Waste □ Air Quality Analysis ☐ Floodplains ☐ Traffic Noise Analysis ☐ Cultural Resources ☐ Socioeconomic and Environmental Justice ☐ Visual Resources Indirect Impacts and Cumulative Effects Water Resources We disagree with the following methodologies and have attached a description of a preferred alternate methodology: ■ Land Use and Zoning Natural Resources ☐ Section4(f)/6(f) Resources □ Agricultural Analysis ■ Wetlands ■ Energy Resource Analysis □ Special Waste □ Air Quality Analysis □ Floodplains ☐ Traffic Noise Analysis ☐ Cultural Resources Socioeconomic and Environmental Justice

Please return by June 23, 2008 to: Sherry Phillips, Project Engineer

□ Visual Resources

■ Water Resources

Illinois Department of Transportation

□ Indirect Impacts and Cumulative Effects

400 W. Wabash, Effingham, IL 62401 Sherry.Phillips@illinois.gov



## Scoping Check Sheet

JUN 05 2008

Agenc	y Name: FAYETTE COUNT	1	5 WCD
some unche	or all of the methodologies list below.	Ple	chority, special expertise or interest related to ease check the boxes where appropriate. An diction or authority, special expertise or interest
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	Land Use and Zoning Section4(f)/6(f) Resources Wetlands Special Waste Floodplains Cultural Resources Visual Resources Water Resources		Natural Resources Agricultural Analysis Energy Resource Analysis Air Quality Analysis Traffic Noise Analysis Socioeconomic and Environmental Justice Indirect Impacts and Cumulative Effects
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	Land Use and Zoning Section4(f)/6(f) Resources Wetlands Special Waste Floodplains Cultural Resources Visual Resources Water Resources		Natural Resources Agricultural Analysis Energy Resource Analysis Air Quality Analysis Traffic Noise Analysis Socioeconomic and Environmental Justice Indirect Impacts and Cumulative Effects

Please return by June 16, 2008 to: Sherry Phillips, Project Engineer

Illinois Department of Transportation

400 W. Wabash, Effingham, IL 62401

Sherry.Phillips@illinois.gov



## Scoping Check Sheet JUN 06 2008

Agency Name: Marion County Soil + Water Conservation District

The above listed agency has jurisdiction or authority, special expertise or interest related to some or all of the methodologies list below. Please check the boxes where appropriate. An unchecked box indicates the agency has no jurisdiction or authority, special expertise or interest related in that area.

We concur with the following methodologies:

Land Use and Zoning Section4(f)/6(f) Resources Wetlands Special Waste Floodplains Cultural Resources Visual Resources Water Resources	Natural Resources Agricultural Analysis Energy Resource Analysis Air Quality Analysis Traffic Noise Analysis Socioeconomic and Environmental Justice Indirect Impacts and Cumulative Effects
sagree with the following methodologie	s and have attached a description of a preferred

We эd alternate methodology:

	Land Use and Zoning	Natural Resources
Ш	Section4(f)/6(f) Resources	Agricultural Analysis
	Wetlands	Energy Resource Analysis
	Special Waste	Air Quality Analysis
	Floodplains	Traffic Noise Analysis
	Cultural Resources	Socioeconomic and Environmental Justice
	Visual Resources	Indirect Impacts and Cumulative Effects
	Water Resources	•

Please return by June 16, 2008 to: Sherry Phillips, Project Engineer

Illinois Department of Transportation

400 W. Wabash, Effingham, IL 62401 Sherry.Phillips@illinois.gov

- Are oil brine damaged areas in cluded in Special Waste?

Concerns

- Where is Energy Resources Analysis in Methodologies?

## RECEIVED

## Scoping Check Sheet

JUN 06 2008

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Agend	y Name: Ramsey Journ S	hy	*
some unche	or all of the methodologies list below.	PΙ	chority, special expertise or interest related to ease check the boxes where appropriate. An diction or authority, special expertise or interest
We co	encur with the following methodologies:		
	Land Use and Zoning Section4(f)/6(f) Resources Wetlands Special Waste Floodplains Cultural Resources Visual Resources Water Resources		Natural Resources Agricultural Analysis Energy Resource Analysis Air Quality Analysis Traffic Noise Analysis Socioeconomic and Environmental Justice Indirect Impacts and Cumulative Effects
	sagree with the following methodologies ate methodology:	s an	nd have attached a description of a preferred
	Land Use and Zoning Section4(f)/6(f) Resources Wetlands Special Waste Floodplains Cultural Resources Visual Resources Water Resources		Natural Resources Agricultural Analysis Energy Resource Analysis Air Quality Analysis Traffic Noise Analysis Socioeconomic and Environmental Justice Indirect Impacts and Cumulative Effects

Please return by June 30, 2008 to: Sherry Phillips, Project Engineer

Illinois Department of Transportation

400 W. Wabash, Effingham, IL 62401

Sherry.Phillips@illinois.gov

# Federal and State Agency Meeting Minutes

## US 51 Partners, A Joint Venture

# **Meeting Minutes**

Subject:	Environmental Field Review		
Client:	Illinois Department of Transportation, District 7		
Project:	US Route 51 Environmental Impact Statement	Project No:	
Meeting I	Date: October 23, 2008	Meeting Location:	Pana to Centralia
Notes by	:		

Attendees: IDOT – Matt Hirtzel

FHWA - Matt Fuller

**USEPA Region 5 – Norm West** 

**USACE St Louis District – Kale Horton** 

IDNR – Steve Hammer Clark Dietz – Jerry Payonk

**HDR - Marty Joyce** 

**Topics Discussed:** The group met in Pana @ 8:30 am and travelled the corridor from north to south and back again making appropriate stops along the way. The purpose of the meeting was introductory in nature. Emphasis was placed on the 5% zones where traffic accidents occur at a higher rate than the rest of the corridor.

Stops were made at the following locations:

- Ramsey Lake State Park. This site was reviewed as a barrier to a corridor around the west side of Vandalia.
- Ramsey Lake Railroad Prairie. This nature preserve was reviewed as it is the only nature preserve along the corridor.
- Ramsey Creek. The group reviewed the historical structure east of existing US 51.
  The USACE asked if we could reuse the historic corridor because the floodplain was
  already impacted by the historic structure. USEPA said we could probably remove
  the existing structure as long as it was documented and SHPO agreed.
- Kaskaskia River. The group visited the floodplain area of the wild and scenic river via CR2000. Several levees were noted
- Vandalia. Several features were noted including the old State Capital, The Madonna
  of the Trail, the terminus of the National Road or Cumberland Road. In addition, the
  group traveled east and west of town to review potential bypass corridors.
- Patoka. The tank farms were reviewed and their importance was discussed.
- Sandoval. The zinc smelter area was reviewed. The portion of old US 51 between Sandoval and Centralia was reviewed
- Centralia. The one-way couple was traveled and potential bypass corridors were reviewed both east and west of town. Some areas of interest were the Raccoon Creek floodplain to the west, the reservoir to the east and the Centralia Foundation Park.

Page 1 of 2

**Action/Notes:** None at this time. The trip was intended to familiarize the federal agencies with the project.

Page 2 of 2

## US 51 Partners, A Joint Venture

## Meeting Notes

Subject: Vandalia INAI Sites	
Client: IDOT/D7	
Project: US 51 EIS	Project No: CDI # 10020360
Meeting Date: September 2, 2009	Meeting Location: Department of Natural Resources, Springfield
Notes by: JTP	

Attendees: Steve Hamer (DNR), Barbara Stevens, Charles Perino (IDOT/BDE), Sherry Phillips (IDOT/D7), Linda

Huff (Huff & Huff), Jerry Payonk (Clark Dietz)

Topics Discussed: INAI Sites in Vandalia

#### Action/Notes:

The purpose of the meeting was to discuss possible US 51 corridor impacts to potential INAI sites in the Kaskaskia river bluff area south of Vandalia. The potential INAI area is depicted in yellow with white cross-hatching in the image below.



This location is not yet designated as an INAI site at this time. The entire area depicted above does not represent one potential INAI site; there are numerous smaller patches within the area which demonstrate a high volume of species diversity. A natural area is based on the floristic quality of the species – plants, not wildlife. A proposal to make this area an INAI site has not yet been developed, but it is anticipated that this will occur. If this is the case, INAI designation will likely occur in 2010.

Corridor segment V55 does not travel through the potential INAI area; it crosses the bluff area south of the potential sites. Corridor segment V56 does travel through the area, however, it does not travel through any of the aforementioned patches. Barbara and Charles both recommended avoidance of this area stating that the potential for INAI designation would be a sound reason to eliminate V56 from further analysis.

Charles asked about schedule, inquiring when the Draft EIS will be submitted. The EIS timeframe currently identifies June 1, 2010 as the date for submittal of the DEIS to the BDE for initial review. The project team is concerned that the INHS data might not be complete by that time; this would hamper the project schedule.

The project team should consult Susan Dees to ask if we are getting the latest reports from the field efforts.

In early July, the project team forwarded to BDE a memo identifying tiers of importance for the corridor segments in each community. A 1<sup>st</sup> tier segment was a segment still under serious consideration for a potential corridor alternative. A 3<sup>rd</sup> tier was a segment that was no longer under serious consideration. The 2<sup>nd</sup> tier represented segments under some consideration. Charles indicated that it would be helpful in identifying priorities for remaining work in the field if we could update that memo as corridors are eliminated. We indicated we will take a look at this and forward changes to BDE.

The meeting concurred at approximately 10:55 AM.

## US 51 Partners, A Joint Venture

# Meeting Notes

Subject: Discussion of 2009 INHS Wetland impacts with USACE			
Client: Illinois Department of Transportation, District 7			
Project: US 51 Environmental Impact Statement	Project No:		
Meeting Date: 02/03/2010	Meeting Location: USACE, St. Louis, MO		
Notes by: S. Dovalovsky (Clark Dietz)			

Attendees: See attached sign-in list

#### **Topics Discussed:**

The purpose of the meeting was to update staff from USACE on the project progress since the Purpose and Need concurrence meeting in February 2009 and to specifically identify measures taken to avoid and minimize impact to areas of High Quality Wetlands (HQW) while balancing impacts to other environmental resources. The USACE has not yet seen the memoranda documenting the Macro Analysis of corridors or preliminary Alignment Analysis.

A summary of project work to date relating to the Alternatives was provided. In September 2009, a Macro and Alignment Analysis memorandum submittal was made to FHWA/BDE containing analysis of corridors and preliminary alignments. This analysis was based on the available information, which included National Wetland Inventory (NWI) wetlands in the by-pass areas and INHS wetlands along US 51. The NWI information was viewed as approximate; it was anticipated that refinement of the alternatives would occur once INHS data were available. Public Meetings were held in November 2009 to garner public input on the range of alternatives recommended for further study in the Draft Environmental Impact Statement (DEIS) at the February 2010 NEPA/404 Merger Meeting. In December 2009, the INHS wetland information for the bypass areas was received and indicated numerous HQWs in these areas. With this information, a reevaluation of the preferred corridors in the Macro Analysis and the preliminary alignments is necessary to minimize impact to the HQW. For this reason, concurrence is no longer being sought at the February NEPA/404 meeting.

The next scheduled NEPA/404 Merger meeting is June 2010. A field visit/site review is tentatively planned prior to the June meeting and will be coordinated by the FHWA. A representative from USACE will be invited to attend the field review.

#### Action/Notes:

Aerial maps of Vandalia, Vernon and Patoka, and the Centralia and Sandoval area, showing the proposed corridors and wetlands delineated by the INHS in 2008 and 2009 were used to facilitate a discussion of the environmental impacts. General discussion about the impacts to HQW and other wetland are as follows:

- 1. USACE indicated that their wetland ranking and mitigation ratios may not be as high as those of INHS. The mitigation ratios to be used for this project will utilize the more stringent of the two policies, but it is anticipated that mitigation will follow Illinois State regulations regarding wetland impacts.
- 2. When considering mitigation, the following are evaluated: direct impact, functionality of remainder, indirect and cumulative impacts, and travel paths of hydrology. Impacting the edge of a wetland is preferable to bisection.
- 3. Per IDOT BDE (Sue Dees) if two-thirds or more of a wetland is impacted, mitigation will be required for the whole wetland.
- 4. USACE concurred with the project team's assessment that shifting corridors and alignments to undelineated areas may encounter additional wetlands that have not been delineated at this time.

- 5. Several of the areas of HQW wetlands are along abandoned railroad right-of-way, while others are of a natural, forested nature. Although the wetlands in the right-of-way have a high FQI, wetlands created on borrow are not regarded as highly as wetlands created naturally.
- 6. Forested wetlands typically result in higher mitigation ratios than emergent wetlands due to the time associated with replacing trees. See item 3 above regarding mitigation ratios.
- 7. A 25 foot buffer should also be considered when trying to avoid wetlands. While mitigation is not needed when encroaching a buffer, the USACE is interested in this tally. This will be a consideration in the permitting process.

A summary of the community specific discussions are as follows:

#### Vandalia

Mr. Frerker is familiar with the Vandalia area through work he has done as part of permitting for the levee system between the Vandalia and Bluff City area. His other work has identified Eagles' nests in areas near the levees and there has been successful mist netting of bats in which bats (*Myotis sodalia*) were captured. INHS surveyed this area including netting for bats, and no Indiana bats have been identified. The report for the 2009 field season is anticipated to be completed in February. In advance of the report completion, the shapefiles for the HQW were forwarded to the project team in addition to the location of a Threatened or Endangered plant, the heart-leave plantain (*Plantago cordata*) on the south side of Vandalia. Other important habitat areas for birds and fish were identified in the 2008 report and will be considered in the DEIS.

In addition to avoiding/minimizing impacts to wetlands, other challenges in developing and evaluating alternatives in the Vandalia area include impacts to floodplains and the levee system, the historic downtown, business displacements, residential displacements, and high quality woodlands (potential for Illinios Natural Area Inventory (INAI) designation). One alternative that was not previously evaluated by the project team is the possibility of traversing an INAI geologic site. Traversing this site avoids some HQW and may be permissible by the IDNR as a new road cut would expose the geologic features of the area. The project team plans to meet with the IDNR to discuss the possibility.

#### Vernon & Patoka

USACE is also aware of the Vernon and Patoka area with respect to the tank farms. Planned expansion of the tank farms and pipelines in the area was briefly discussed. The preliminary analysis shows a western bypass of Vernon and an eastern bypass on existing alignment to have the least impact to environmental resources. HQWs were delineated near a railroad right-of-way on the north side of Vernon. The preliminary alignments are being shifted to miss the HQW to the extent possible. USACE again mentioned that the indirect and cumulative impacts to the streams in the area will need to be considered in future analysis.

#### Centralia & Sandoval

The project team has studied 108 corridors around the cities of the Centralia and village of Sandoval. To the east of Centralia there are HQWs in the Crooked Creek watershed, Raccoon Lake (a drinking water source for Centralia and surrounding communities), churches, a high school, airport, and residential areas. On the west side of Centralia, there are HQWs in the Crooked Creek watershed, the Murray Developmental Center, businesses, and residential areas (including a trailer park). Preliminarily, the western most edge of the city was considered a favorable location for a US 51 corridor as it appeared to avoid some environmental impacts and to meet the community's economic development goals. Once the 2009 INHS data were considered, this area was identified as also containing environmentally sensitive features. Other alternatives closer to the city are being considered but balancing impacts to the built environment is a challenge. The USACE understood that community impacts must be balanced with environmental impacts. Further analysis including impacts to the residents at the Murray Developmental Center and the adjacent residential areas will be conducted by the project team.

USACE had knowledge of a permit to dredge Raccoon Lake submitted by the City of Centralia. The purpose of the dredging would be to restore the lake to its original boundaries and increase its capacity as a drinking source for Centralia and the surrounding communities. If an eastern bypass was preferred, there may be

some benefit to attempting a joint permit, but it seems unlikely as the timing of construction for each project is unknown.

The discussion of impacts to HQW wetlands ended at approximately 11:30 am. Other discussion about the timing and requirements for mitigation continued and is noted as follows:

#### Other discussion

- 1. The type of mitigation measures may be an FHWA decision.
- 2. Commitments to mitigation in the DEIS are flexible. The mitigation ratios will be defined, but the location and type of mitigation can be determined in Phase II. The commitments may be written such that priorities are given to the type of mitigation to be considered first, second, etc.
- 3. Building the US 51 project in pieces gives additional flexibility in mitigating; not all of the potential impacts in the 70-mile corridor will be mitigated at one time.
- 4. When mitigating, priority should be to mitigate within the service area and watershed first.
- 5. Wetland Banks are available. A list is available on the COE website.
- 6. IDOT BDE expressed a concern about the availability of credits in wetland banks by the time this project is designed.
- 7. WRP farmland will need to be considered. If there is WRP farmland, mitigation may be needed.
- 8. It is important to quantify the different types of wetlands impacted, and the associated streams and watersheds. Depending on the nature of stream impacts, stream restoration in a degraded area may be a possibility for mitigation.
- 9. Shawn Sullivan is the USACE contact for wetland banking; RIBITS.
- 10. The State owns two wetland banks currently; neither is in District 7.
- 11. District 7 shared that they have been approached in the past by a seller with property that may have been suitable for a wetland bank development but the District could not procure the property due to lack of funds.

2-3-2010

USACOE - St. Louis

NAME Jim Novac Jennifer Motchell SHERRY PHILLIPS MATT HIRTZEL Keith McMullen Chuck Frenker Jan Piland Susan Dees

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CLARK DIOTZ, INC

## US 51 Partners, A Joint Venture

## Meeting Notes

Subject: Discussion of 2009 INHS Wetland impacts with IDNR			
Client: Illinois Department of Transportation, District 7			
Project: US 51 Environmental Impact Statement	Project No:		
Meeting Date: 02/16/2010	Meeting Location: DNR Office, Springfield, IL		
Notes by: S. Dovalovsky (Clark Dietz)			

Attendees: See attached sign-in list

#### **Topics Discussed:**

The purpose of the meeting was to update staff from the Illinois Department of Natural Resources (INDR) on the project progress since the Purpose and Need concurrence meeting in February 2009 and specifically to present measures taken to avoid and minimize impact to areas of High Quality Wetlands (HQW) while balancing impacts to other environmental resources. The project team has previously met with the Federal Highway Administration, Illinois Department of Transportation Bureau of Design and Environment (IDOT BDE), and United States Army Corps of Engineers (USACE) to discuss efforts to minimize impacts.

#### Action/Notes:

Aerial maps of Vernon, Patoka, Centralia-Sandoval, and the Vandalia areas, showing the proposed corridors, wetlands delineated by the INHS in 2008 and 2009, and other environmental features were used a facilitate discussion of the environmental impacts.

A summary of the community specific discussions are as follows:

#### Vernon & Patoka

The preliminary analysis shows a western bypass of Vernon and an eastern bypass of Patoka on existing alignment having the least impacts to environmental resources. HQWs were delineated near a railroad right-of-way on the north side of Vernon. The preliminary alignments are being shifted to miss the HQW to the extent possible. Flat Creek is adjacent to the area of HQW.

#### Centralia & Sandoval

Efforts have been made to avoid wetlands as much as possible. To the east of Centralia, resources include HQWs in the Crooked Creek watershed, Raccoon Lake, a church, a high school, an airport, and residential areas. On the west side of Centralia, resources included HQWs in the Crooked Creek watershed, the Murray Developmental Center, businesses and residential areas (including a trailer park). Prior to the receipt of the 2009 INHS data, the farthest alternative west of the city was considered favorable as it appeared to avoid most environmental impacts and better met the community's economic development goals. Other alternatives closer to the City are being reconsidered to avoid and minimize impacts to the recently identified HQW, but balancing impacts to the built environment is a challenge. The two options that are closer to the City are on the east side and west side of the Murray Developmental Center. Steve Hamer indicated that Pat Malone (DNR) had looked at this area prior and thought an alignment on the east side of the Center (C45) may be feasible.

#### Vandalia

A bypass of the City of Vandalia would likely go to the west of the I-70/IL 40 interchange. The east side of Vandalia has 300-400 acres of floodplain impacts. The western bypass corridors are being adjusted to avoid and minimize impacts to HQW. An alternative was developed by the project team that traverses the southeast corner of the Vandalia Geologic Area, an Illinois Natural Area Inventory (INAI) site. Several options traversing this area were provided to the IDNR and a preliminary report by the Illinois State Geological Society (ISGS) was submitted to Steve Hamer (dated Feb. 11, 2010, attached). The Vandalia Geologic Area is part of a larger formation that that begins near Vera, IL and extends to the Carlyle Lake area. The Vandalia site is likely a specific formation and a buffer. An alternative that impacts the buffer and maintains the integrity of the site will be pursued.

The next steps in the project process will be to submit a revised alternative development package to the FHWA and DBE the first week of March and to seek concurrence on the range of alternatives at the June NEPA/404 Merger meeting. Prior to the June meeting, a field review will be scheduled through the FHWA for interested agencies to visit the project site and see areas of concern.

#### Other discussion

Charles Perino provided Sherry Phillips with a copy of the Illinois Comprehensive Wildlife Conservation Plan Strategy (pages 203-212, attached). IDOT BDE recommends the District begins pre-mitigation activities (funding and monitoring) in advance of a Record of Decision. If possible, the mitigation by the Department should meet the needs of the IDNR using the distributed Plan as a guide. District 8's proactive approach to mitigation in the 1990's for the Mississippi River Bridge construction that is now underway was cited as an example of pre-mitigation benefitting a project. There is concern from the District about funding and land acquisition as it relates to pre-mitigation activities but they will take the BDE recommendation under advisement.

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# US 51 EIS - DNR MTG

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***************************************	JERRY PAYONE CLARK DIETZ, INC.
	Stacie Dovalovsky Clark Dietz, Inc. Jim Novak HUFF + HUFF FAC.
	JIM NOVAK J HUFF + HUFF INC.
	SHORRY PHILLIPS IDOT D7
	CharLES PERINC IDOT-BDE
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	Steve HAMER IDAR Jan Piland PHWA
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## UNIVERSITY OF ILLINOIS AT URBANA-CHAMPAIGN

Institute of Natural Resource Sustainability Illinois State Geological Survey

615 East Peabody Drive Champaign, Illinois 61820



Steven Hamer Illinois Department of Natural Resources Division of Ecosystems and Environment One Natural Resources Way Springfield, Illinois 62702-1271

February 11, 2010

Dear Mr. Hamer:

As you requested, the Illinois State Geological Survey (ISGS) has reviewed the proposed impact on the Vandalia Geological Area, Illinois Natural Areas Inventory site #548. According to ISGS procedures, the following factors were relevant in making our recommendation.

The site is an excellent example of the Vandalia ridged drift, and is composed of glacial till intermixed with sand and gravel deposits. It is one of the highest ridges in the vicinity, and many nearby ridges have been mined or otherwise altered. This is the only example that we are aware of that has been specially designated for protection. We are not aware of any geological research where the excavation of this particular feature would solve a critical problem. Given that the ridge partly is composed of sand and gravel, we expect that excavation may erode the site by inducing groundwater discharge, which also raises other geotechnical issues. The site will not be available for continued study for any period of time due to the need for erosion control. Therefore, given the designated status and need for preservation, lack of geological benefits, and potential for damage, we do not recommend impacting this site.

The Illinois Department of Transportation has provided a map (attached) showing a number of different potential alignments proposed for the reconstruction of U.S. Route 51. The alignment shown in purple is expected to have impacts to the site under any circumstances. If it can be shown through future analysis that no excavation is required for the yellow, blue, and red/brown alignments, or if any of those alignments could be shifted so that any excavation is out of the footprint of the site, then we estimate that the site would not be impacted. The green alignments would not impact the site as shown.

Please let me know if you have any questions regarding this information.

Sincerely,

E. Don McKay
Director, Illinois State Geological Survey
Institute of Natural Resources Sustainability
University of Illinois, Urbana-Champaign
615 E. Peabody Drive
Champaign, Illinois 61820
(217) 333-0044

## Appendix: Site Information, Vandalia Geologic Area, Illinois Natural Areas Inventory Site #548

Areas representing the major geologic features of the state were included in Category IV of the Illinois Natural Areas Inventory (Department of Landscape Architecture 1978). Because geological features are often widespread and have low vulnerability to destruction relative to ecosystems, most of the geologic areas were chosen to be representative of the geological diversity of the state rather than inventorying each instance. In the final site selection, preference was given to natural exposures, sites with varied features, sites where preservation might be practical, and sites with type geologic sections or published studies. Individual sites were assigned a Preservation Value from 1 (other localities are available) to 5 (exceptionally good and unusual).

The Vandalia Geologic Area (VGA, INAI site G130; Fig. 1), Fayette County, was chosen to represent the Kaskaskia Ridged Drift, a striking train of elongate hills and associated mounds that traverse southern Illinois along the trend of the Kaskaskia River. It is one of 24 sites showing an important topographic feature, and is the only site featuring the Hagarstown Member of the Pearl Formation (Jacobs and Lineback, 1969; Willman and Frye, 1970; Killey, 1983). The Pearl Formation in general comprises sand and gravel deposited mainly by glacial meltwater streams during the second-to-last glaciation, the Illinois Episode, whereas the Hagarstown Member is restricted to ridge forms deposited in ice-contact environments and has a distictly complex sedimentology with significant portions of diamicton and fine-grained sorted sediment. The Type Section of the Hagarstown Member occurs ~4.5 miles to the southwest. This ridge feature in this report, known locally as Thrill Hill, is actually larger than the quarter-section designation of the VGA. It is approximately 1.25 mi long, 0.75 mi wide, and stands about 150 ft above the surrounding plain.

#### Significance of Ridged Drift

The Kaskaskia Ridged Drift was deposited during the waning phases of the Illinois Glacial Episode, which lasted from about 190,000 to 130,000 years before present. The Illinois Episode glacier advanced out of northeastern Canada, reaching as far south as the Shawnee Hills and as far west as the Mississippi Valley. The Kaskaskia Ridged Drift is stratigraphically higher than the subglacial till deposits that blanket the landscape of southern Illinois. The prominent hills were formed by a variety of mechanisms, from ice-contact debris flows to subglacial esker fills. In addition to being visually striking, their value for research lies as evidence of glacier flow direction, ice dynamics, and possibly retreat styles.

The VGA as an example of the Kaskaskia Ridged Drift is part of a complex of ridges heading from about 5 miles north northeast near Vera, tailing out to what has been interpreted as a glacial delta about 10 miles to the southwest at Carlyle Lake (Fig. 3). On the map accompanying the INAI data sheet, the area is delimited as a 38 acre site including the southernmost summit of the larger landform. It features the third-highest summit of the complex at 650 feet above sea level. The larger ridge has the second-greatest relief of the complex (Stiff 1996).

The ridge is steeper on the east than the west, as can be experienced on the aptly-named Thrill Hill Rd. The ridge terminates on the south as a crenulated mound. The internal structure is

known only from interpreting water well records, a few resistivity stations from surveys conducted in 1949 and 1999 by ISGS, and minor exposures near the surface. Sediment in the ridge is a mixture of gravel, sand, and loamy diamicton, capped by less than 5 ft of loess. A paleosol, the Sangamon Geosol, is developed in the lower part of the loess and the upper part of the Hagarstown Member. Some evidence exists for cemented zones within the glacial sediments. Numerous springs at varied elevation along the periphery of the hill from attest to outcroppings of sand or gravel beds intercalated with diamicton.

Across the state, various ridges have been obliterated or eroded for aggregate, whereas others are reliable groundwater resources. There are few that don't feature a house on top.

#### **Current Condition**

The area was surveyed on 2/3/2010. The ridge is traversed longitudinally by Hillsboro Rd. and orthogonally by Thrill Hill Rd.. The roads are inset 0-5 ft into the land surface.

Private residences are widespread, with significant areas of wooded ravine (Fig. 2). The houses obtain water mainly from shallow, bored water wells, which accumulate water from thin, discontinuous sand and gravel layers. A 24-lot subdivision, annexed to Vandalia, is under construction over main part of site. The houses will include basements cut into the hill, and a road with ~3 ft culverts emptying to the main ravine on the site has already been installed. The roads and houses do not significantly alter the gross morphology of the ridge. However, the steep, wooded ravines appear to be prone to erosion because the loamy to sandy surface sediments are easily mobilized.

Many nearby ridges and lowland areas just south of and adjacent to Thrill Hill, as well as further south of Vandalia, have been removed for aggregate, whereas others are important water resources.

#### Recommendation

The Vandalia Geologic Area comprises a portion of a large ridge feature, relatively unimpacted by mining. The most important attribute of the feature is its overall morphology. There are no current research questions that could only be answered by excavating the area, whereas large excavations would damage the ridge form. Any excavation that does occur will have to be immediately controlled for erosion, making study difficult. Current shallow excavations now occurring for residential development do not alter the overall ridge morphology, although there is a significant concern of subsequent increased erosion of the highly erodible sediments that comprise the ridge. This ridge is the only one known that has protected status.

#### **References Cited**

- Department of Landscape Architecture, 1978, Technical Report: Illinois Natural Areas Inventory, Vol. 1: University of Illinois, Urbana-Champaign, and the Natural Land Institute, Rockford, Illinois, Urbana, 159 p.
- Jacobs, A.M. and Lineback, J.A., 1969, Glacial geology of the Vandalia Illinois region: Illinois State Geological Survey Circular 442, 23 p.

- Killey, M.M., and J.A. Lineback, 1983, Stratigraphic reassignment of the Hagarstown Member in Illinois: *In* Geologic Notes, Illinois State Geological Survey Circular 529, Champaign, pp. 13-16.
- Stiff, B., 1996, Morphometric Analyses of Ridges and Subsurface Coarse, Water-laid deposits in a portion of the Ridged Drit of the Kaskaskia Valley, south=central Illinois: Master's Thesis, University of Illinois, Urbana, 156 p.
- Willman, H.B., and Frye, J.C., 1970, Pleistocene stratigraphy of Illinois: Illinois State Geological Survey Bulletin 94, 204 p.





Figure 1. The Vandalia Geologic Area as seen from the east on Thrill Hill Rd.



Figure 2. A wooded ravine within the Vandalia Geologic Area, one of many along Thrill Hill Rd.

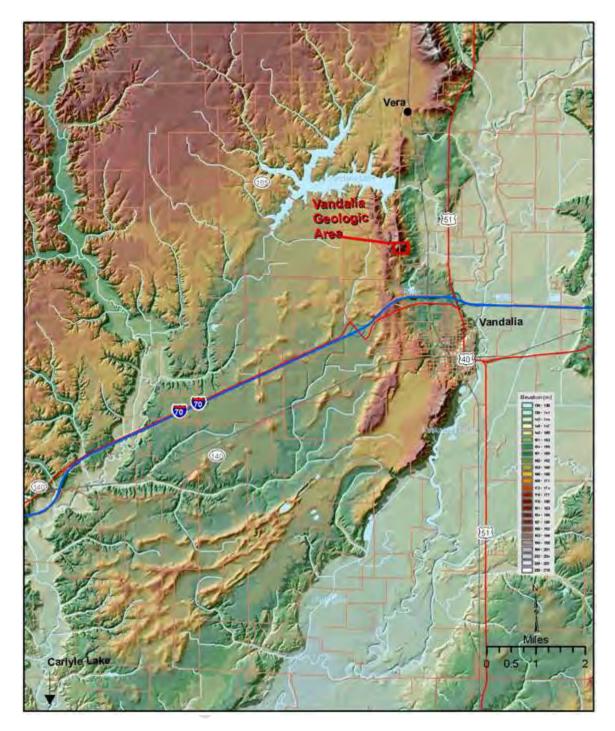
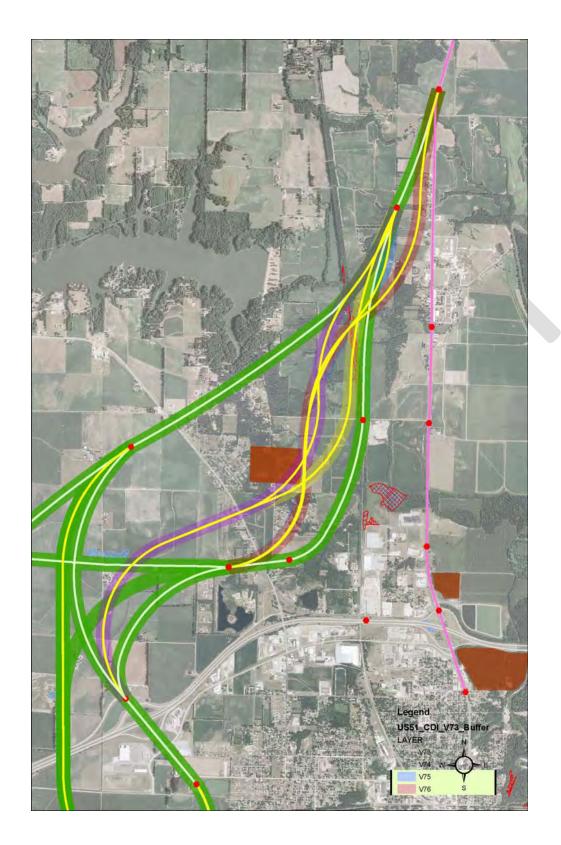


Figure 3. The Vandalia Geologic Area is part of a ridge system heading near Vera and tailing off in Hurricane Creek upstream of Carlyle Lake.



Potential alignments provided by IDOT

#### IV. K. The Southern Till Plain Natural Division

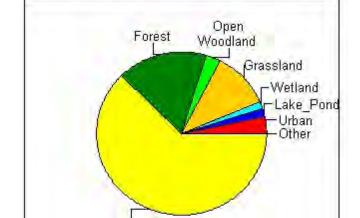
#### **Characteristics**

The Southern Till Plain Natural Division of south-central Illinois is a dissected Illinoisan till plain south of the terminal Wisconsinan moraine. Forest was found along streams and prairie occupied the level uplands. Although about 40% of the natural division was prairie at the time of European settlement, upland soils are largely alfasols formed under forests. These soils are relatively poor because of high clay content and frequent "claypan" subsoil. Because these soils have a comparatively light color, upland prairies here have been referred to as the "gray prairie." Southern flatwoods is a characteristic natural community found on level uplands and river terraces. Crayfish frog, ornate box turtle and remnant populations of greater prairie-chickens are characteristic animals of the Southern Till Plain Natural Division. The division encompasses large portions of the Kaskaskia River and Big Muddy River watersheds, and tributaries to the Wabash River. Extensive areas of river floodplain and ancient glacial lakebeds were occupied by forested wetlands and some wet prairies. Upland prairies were highly interspersed in the Southern Till Plan, and many were likely quite open due to the influence of fire.

#### **Major Habitats & Challenges**

<u>Forest</u> - historic over-grazing, species composition, invasive species, fire suppression, fragmentation, poor timber harvest practices, changes in hydrology, exurban development

<u>Open Woodland/Savanna/Barren</u> - scarcity, overgrazing, succession, lack of prescribed fire, invasive species, poor timber harvest practices, exurban development



Agriculture

Land Cover of the Southern Till Pieth Natural Division.

<u>Grassland</u> - scarcity, fragmentation, dominance by invasive species (especially fescue), overgrazing of pasture, excessively high or low disturbance levels, low structural diversity, loss and degradation of prairie remnants; much of the grassland acreage in the division is temporary in the Conservation Reserve Program

Wetlands - scarcity, altered hydrology, dominance by invasive plants, sedimentation

<u>Lakes and Ponds</u> - sedimentation, nutrient loading, backwater lakes have been nearly eliminated; water level fluctuations in the reservoirs and downstream of Rend and Carlyle lakes

<u>Streams</u> - sediment load, incision, lack of riparian habitat, channelization; impoundment for water supply, flood control, and recreation; runoff from urban areas, livestock facilities, and coal/oil extraction

#### **Opportunities**

Large, publicly- and corporately-owned grasslands (many on reclaimed mine lands) have existing and potential wildlife benefits (Prairie Ridge State Natural Area and Pyramid State Park are Illinois Department of Natural Resources-managed examples). Large concentrations of Conservation Reserve Program grasslands occur in many areas of the natural division.

Large flood-prone areas (along Kaskaskia, Little Wabash and Big Muddy Rivers) have wetland and bottomland forest restoration potential through the Wetland Reserve Program, conservation easements and other programs. Illinois' largest concentration of bottomland forest along Kaskaskia River is known to harbor exceptional populations of birds. Large lake and wetland habitats are associated with Carlyle Lake and Rend Lake, though extreme water fluctuations at Carlyle diminish habitat quality.

Version 1.0

#### **Management Guidelines**

#### **Landscapes**

Grasslands: Grassland management landscapes larger than 10,000 acres in the Southern Till Plain Natural Division should contain at least 40% grassland land cover (over 50% in patches larger than 160 acres) and less than 10% combined wooded and urban land covers. At least two additional Bird Conservation Areas (grasslands >3,000 acres; see Fitzgerald et al. 2000) should be established in addition to Prairie Ridge State Natural Area (both units require augmentation; see Walk 2004), and Pyramid State Park (needs management plan). An increase of 240,000 acres of grassland will support wildlife objectives. Grasslands should be managed for diverse structure and vegetation composition across the landscape with prescribed fire, proper grazing, soil disturbance, and invasive species control (mechanical, chemical). Open, treeless, upland grasslands more than 0.5 mile wide are especially important to Species in Greatest Need of Conservation.

Forest, Open Woodland, Savanna and Barren: Restore and manage broad transitions (at least 50 m) from cropland and grassland to closed upland forests using mechanical disturbances and prescribed fire. Identify degraded open woodlands, barrens and savannas, and restore with mechanical removal of undesirable vegetation, and manage with prescribed fire and proper grazing. Inventory, restore and manage all tracts of southern flatwoods of Illinois Natural Areas Inventory grade C or higher, with at least one tract >1,000 acres and at least one tract >500 acres in each the Effingham and Mt. Vernon sections. Restore and manage a bottomland forest tract of >10,000 acres in the Kaskaskia River watershed; restore and manage at least one bottomland forest tract >1,000 in the other major watersheds. Riparian wetlands and bottomland forests should be restored and managed to increase ecological connectivity and decrease fragmentation of patches larger than 500 acres, respectively. A net increase of 65,000 acres of forest and 75,000 acres of open woodland/savanna/barrens is needed to meet wildlife objectives.

Wetland: Restore 3,800 acres of backwater and wetland habitats. Ephemeral and semipermanent (fishless) wetlands associated with grasslands, flatwoods and bottomland

Version 1.0

forests are important to many amphibians and reptiles, including crayfish frog, Kirtland's snake and eastern massasauga.

Stream: Restore riparian vegetation along 100% of streams in the natural division.

Lake & Pond: Establish aquatic vegetation on 10-20% of the littoral zone on all impoundments.

#### Natural communities

Southern flatwoods is largely restricted to the natural division. All of the 700 acres of high-quality remnants occur here. Dry barrens, dry-mesic prairie, dry-mesic forest, dry-mesic savanna, low gradient creeks, big river, and sandstone overhang are natural communities found here, but less commonly in other portions of Illinois.

#### **Critical Species**

Western sand darter (Kaskaskia), eastern sand darter (Embarras, Little Wabash River), gravel chub (Kaskaskia), harlequin darter (Embarras), bigeye chub (Embarras, Little Wabash, Big Muddy, Kaskaskia), bigeye shiner (Little Wabash, Kaskaskia), crayfish frog, Kirtland's snake, eastern massasauga, ornate box turtle, Henslow's sparrow, LeConte's sparrow, nelson's sharp-tailed sparrow, grasshopper sparrow, short-eared owl, upland sandpiper, red-shouldered hawk, brown creeper, northern harrier, sedge wren, yellow-billed cuckoo, northern flicker, cerulean warbler, little blue heron, willow flycatcher, least bittern, American bittern, bal eagle, yellow-breasted chat, loggerhead shrike, red-headed woodpecker, osprey, American golden-plover, king rail, American woodcock, dickcissel, field sparrow, brown thrasher, greater yellowlegs, buff-breasted sandpiper, greater prairie-chicken, barn owl, Bell's vireo, Indiana bat, marsh rice rat, golden mouse, river otter, and bobcat

#### **Emphasis Game Species**

Largemouth bass, smallmouth bass, warmouth, white bass, yellow bass, bluegill, longear sunfish, redear sunfish, rock bass, white crappie, black crappie, white catfish, blue catfish, channel catfish, flathead catfish, black bullhead, yellow bullhead, freshwater drum,

migratory waterfowl, wild turkey, northern bobwhite, white-tailed deer, eastern cottontail, swamp rabbit, beaver, fox squirrel

#### Nongame Indicator Species

Forest - eastern box turtle, red-eyed vireo, American redstart

Open Woodland/Savanna/Barren - red-headed woodpecker, eastern kingbird, Baltimore oriole, great crested flycatcher

*Grasslands* - prairie kingsnake, dickcissel, grasshopper sparrow, eastern meadowlark, field sparrow (shrub-grassland), southern bog lemming, *Microtus* species

Wetlands - willow flycatcher, migratory shorebirds, southern leopard frog, cricket frog, chorus frog, spring peeper, smallmouth salamander

Streams - paddlefish, freckled madtom, shorthead redhorse, flier, pugnose minnow, slenderhead darter, smooth softshell turtle

#### **Recreational Opportunities**

Fishing on major reservoirs (Rend, Carlyle), impoundments (Newton, Coffeen, others) and streams; waterfowl hunting (especially at Rend and Carlyle); white-tailed deer, wild turkey, northern bobwhite and mourning dove hunting; furbearer trapping & hunting; Prairie Ridge State Natural Area, Carlyle Lake, and Rend Lake are "destination" birding sites for Illinois within the natural division; large multiple-use recreation facilities at Carlyle Lake, Rend Lake, Pyramid State Park, and Ten-Mile Creek State Fish & Wildlife Area; water sport recreation on Carlyle Lake, Rend Lake; canoeing on streams & rivers; morel and ginseng hunting

Version 1.0

#### Educational/Interpretive

Interpretive trails and wildlife viewing platforms on Illinois Audubon Society properties at Prairie Ridge State Natural Area (Jasper and Marion counties); U.S. Army Corps of Engineers visitors' centers, Eldon Hazlet State Park and Wayne Fitzgerald State Park at Carlyle and Rend Lakes; Illinois Natural History Survey field stations (Great Rivers-Brighton, Ridge Lake - Charleston, Sam Parr - Kinmundy); Southeastern Illinois and Carlyle Lake Birding Trail; Ballard Nature Center, Altamont; Bremer Audubon Sanctuary; White Demonstration Farm, Belleville; Southwest Illinois College Outdoor Classroom, Belleville; Heartland prairie, Alton; St. Clair County Silver Creek nature preserve, Mascoutah; Highland high School Outdoor Classroom; Washington County Storck Woods Nature Preserve; Centralia Park District; Greenville Park District; Frank Holton State Park; Washington County Conservation Area

#### **Natural Resource Commodities**

Forest products (timber, medicinal plants, foods, ornamental); Grassland products (grazing, hay); Commercial fisheries; Guided hunting and fishing (local, centered at Carlyle and Rend); Bird-watching, nature viewing (Prairie Ridge State Natural Area); Ecotourism, nature photography, carbon sequestration, soil protection/enhancement, clean air & water, improved human health & quality of life

#### **Conservation Opportunity Areas**

#### Prairie Ridge Landscape

Protected lands - Prairie Ridge State Natural Area (nature preserve, land & water reserve and Illinois Natural Areas Inventory parcels), Twelve-Mile Prairie (conservation easement)

Priority resources - rare and declining grassland wildlife (especially threatened and endangered birds) and grassland-wetland wildlife, remnant prairie communities

Conservation philosophy - The primary goal is development of a grassland ecosystem capable of maintaining viable populations of grassland species, including both permanent residents and migratory species, with emphasis on threatened and endangered species. A secondary goal is the development of a prairie preserve characteristic of the presettlement flora of the Southern Till Plain natural division of Illinois (from Simpson & Esker 1997).

10-Year Goals - add 500 grassland acres per year until target acreages (5,000 acres in each unit) are obtained; improve private land synergies (open space, foraging areas, brood habitat) on 500 acres near each unit within 3 years; establish three 500-acre satellite locations from year 4 to 7 of implementation (see Simpson and Esker 1997, Walk 2004)

Key Actions - Establishing additional habitat at core locations and satellites. Promoting compatible agricultural practices on adjacent private lands (managed grazing, small grains, legumes, idle/fallow areas, and field borders) with incentives and farm programs. Continually addressing grassland management/succession and invasive species (especially fescue) with methods including grazing, prescribed fire, mowing and mechanical and chemical control. Addressing management, restoration and outreach staffing/equipment/facility needs.

Partners - Illinois Department of Natural Resources, Illinois Audubon Society, U.S.

Department of Agriculture - Natural Resources Conservation Service & Farm Service

Agency, Ameren-CIPS, The Nature Conservancy, Illinois Central Gulf Railroad, Eastern

Illinois University, University of Illinois, Illinois Natural History Survey, Endangered

Species Protection Board, Illinois Nature Preserves Commission

Research, Monitoring & Evaluation - ongoing and periodic efforts include site breeding bird census, Christmas Bird Count (Jasper County), Spring Bird Count, prairie-chicken lek surveys, prairie-chicken genetic evaluations, threatened/endangered species surveys, herpetological surveys, insect surveys, vegetation cover mapping, research on

grassland birds, mesopredators, reptiles, and prairie restorations (Illinois Department of Natural Resources, Illinois Natural History Survey, Eastern Illinois University, University of Illinois)

#### Pyramid - Arkland Landscape

Protected lands - Pyramid State Park

Priority resources - grassland, shrubland and wetland wildlife; Henslow's sparrow, northern harrier, short-eared owl, Bell's vireo, loggerhead shrike, northern bobwhite, migratory waterfowl, least bittern; potential landscape for greater prairie-chicken reintroduction

Conservation philosophy - Maintain shrub, marsh and lake habitats in an open grassland matrix to manage priority wildlife resources, while providing high-quality resource-compatible recreation opportunities.

Key Actions - Continually addressing grassland and shrubland management/succession and invasive species with methods including grazing, prescribed fire, mowing and mechanical and chemical control). Develop site management plan that balances natural resource conservation with recreational demands; may require re-designation of "Arkland" portion from State Park to State Fish & Wildlife Area.

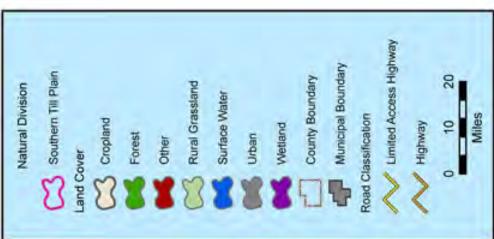
#### Lower Kaskaskia River Bottomlands

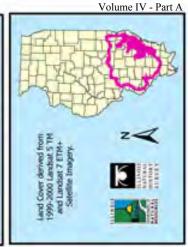
Priority Resources - High concentration and large tracts of bottomland hardwood forest (including Illinois' largest forest); area includes one-half of all high quality flatwoods in Illinois. Near-natural floodplain-river ecosystem, wood duck, cerulean warbler, red-shouldered hawk, brown creeper, prothonotary warbler

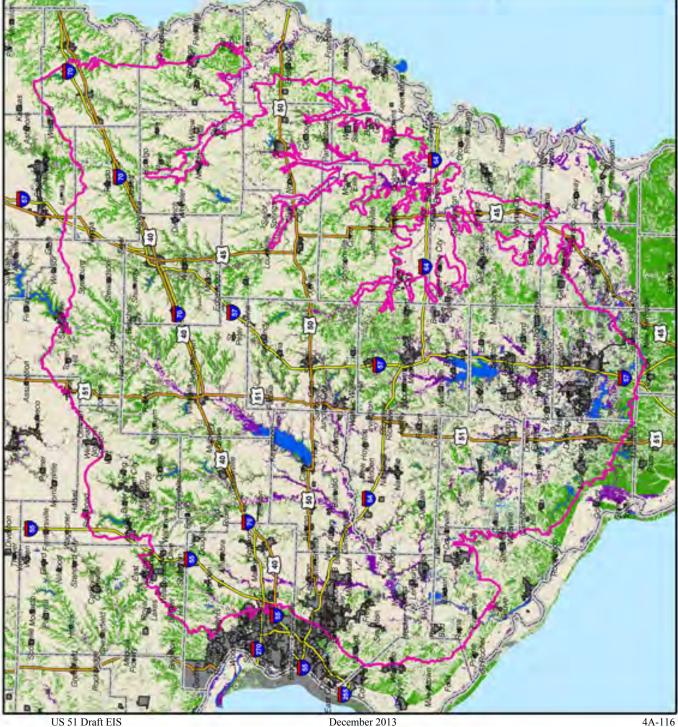
Partners - U.S. Army Corps of Engineers, Kaskaskia Watershed Association, Illinois Department of Natural Resources, U.S. Department of Agriculture

Version 1.0

**Contributors:** Terry Esker, Marty Kemper, Randy Sauer, Trent Thomas, Jeff Walk, Kevin Woods









#### US 51 EIS – June 8, 2010 Field Review Summary

#### Project Location Stops:

#### **North**

- 1. North of Oconee T38 vs. T39
- 2. Ramsey R18 vs. T36
- 3. Ramsey Ramsey A vs. Ramsey C on east side

#### **Central**

- 4. Ramsey Creek T31 & T32
- 5. North of Vandalia Historic Structure on T30
- 6. Vandalia INHS High Quality Wetlands near V67
- 7. Vandalia Abandoned railroad corridor along V51 east of Thrill Hill Road
- 8. Vandalia INAI geological area along V73
- 9. Vandalia Proposed interchange area along V69 at I-70
- 10. Vandalia Existing I-70/US 40 interchange
- 11. Vandalia INHS high quality wetlands near V55
- 12. Vandalia Floodplain area east of Vandalia near V62
- 13. Vandalia Boat Dock at Kaskaskia River Sand Darter
- Vernon Important Habitat, Rare Plant Species & INHS High Quality Wetlands near VP38
- 15. Vernon INHS High Quality Wetlands near VP36 & VP6
- 16. Vernon Willett Road along VP 39 (Vernon Q)
- 17. Vernon & Patoka Tank Farms
- 18. Patoka VP25 vs. VP24
- 19. Patoka INHS High Quality Wetlands at south end of VP35
- 20. Sandoval Lost Creek

#### South

- 21. Sandoval Zinc Smelter
- 22. Sandoval S38 on the east side and INHS High Quality Wetlands at south end
- 23. Sandoval INHS High Quality Wooded Wetland near S48 by high school
- 24. Centralia INHS High Quality Wetlands north end of C59/T5
- 25. Centralia INHS High Quality Wetlands near C56
- 26. Centralia C48 corridor west of Murray Center and east of Trailer Park
- 27. Centralia C45 corridor east of Murray Center
- 28. Centralia Raccoon Lake/Foundation Park along C59
- 29. Centralia Airport, school, churches south end of C59
- 30. Centralia Railroad crossing near C43
- 31. Centralia Important habitat area near T1
- 32. Centralia Future Industrial Park growth area
- 33. Centralia Two-way couple through Centralia Business District

# US 51 EIS JUNE 8, 2010 FIELD REVIEW SUMMARY

	NAME	Agency	PHONE #
1 1	Keith Ma Mullen	Corps of Engineers	314-331-8582
2 -	San filand	THEWA	217-492-4989
3 -	Tom BROOKS	IDOT - BDE	217 785-2943
4 3	STEVE HAME	n IDAK	217 785- 4862
5 E	Lygens Beccus	IDOT	217-342-8248
67	long Wasmuth	Corps of Engineers	314-331-8185
70	huck Frenker	Corps of Fry.	314-331-8583
	Susan Dees	100TOBDE	217-785-0150
	riuten Cardenas	FHWA	678-761-0088
10 -	Ton Whitfield	FHWA	618-727-0368
11	Jamie Bents	Huff & Huff	630-684-4409
12 /	Vorm West	US, EPA	312-353-5692
13	Liede Hugy	Hoff x Hoff	630-684-4401
14	Sherry Phillips	100T 27	217 342 8244
17.0	Marty Loyce	HDR	773-677-7292
16	JOHN LAZZARA	HDR	773/380-7938
$\langle \rangle$	Joyce Tanzosh	Clark Dietz	312-466-8215
18	JERRY PANONIX	= comp DISTA	217.373.8900
19			
20			

### US 51 Partners, A Joint Venture

# Meeting Notes

Subject: Meeting with Illinois Department of Agriculture

Client: IDOT/D7

Project: US 51 EIS

Project No: CDI # 10020360

Meeting Date: June 9, 2011

Meeting Location: Department of Agriculture, Springfield

Notes by: LLH

Attendees: Gene Beccu (IDOT/D7), Linda Huff (Huff & Huff), Terry Savko, IDOA

Topics Discussed: Format for AD-1006

#### Action/Notes:

The purpose of the meeting was to discuss the presentation for the various alternatives associated with the US 51 project. The alternatives were presented and discussed regarding the format that would be helpful for IDOA review. Draft versions of the supporting tables required for the AD-1006 were presented and discussed regarding the best format to utilize. Given the length of the project and number of alternatives that occurred, the AD-1006 tables would present the US 51 Build segment and then the various alternatives for Centralia, Sandoval, Vandalia, and Ramsey.

# Local Agency Meeting Minutes



#### **MEETING MINUTES**

**Project:** U.S. 51 Corridor Environmental Impact Statement

**Date:** July 23, 2007, 4:30 PM

Place: Centralia City Hall, Centralia, Illinois
Attendees: Becky Ault – Mayor of Centralia

Grant Kleinhenz - City Manager
Katie Standford – City of Centralia
Tanja Bundy – City of Centralia
Louie Kalert - City of Centralia
Tom Ashby – City of Centralia
Doris Clark - City of Centralia
Sam Klemet WJBD Radio
Mike Jones – Centralia Sentinel
Matt Hirtzel – IDOT District 7

Jerry Payonk – Clark Dietz Barbara Moore – Clark Dietz

**Copies:** Attendees, Gary Welton, Linda Huff, Sean LaDeiu, Mike

Haley

Minutes of this meeting were prepared by Barbara Moore of Clark Dietz, Inc. Please inform her of corrections or modifications.

The meeting was opened by Becky Ault, Mayor of Centralia.

The purpose of the meeting was to introduce the U.S. 51 Corridor project status to council members. Jerry Payonk announced the recent status change from a corridor study to an Environmental Impact Statement. Jerry explained the purpose: the realignment of U.S. 51 would be based on a need basis, as depicted from surrounding communities, stakeholders, and local businesses. This phase of the project should take approximately three to five year to complete. Jerry stressed the importance of community involvement and explained how and why the CSS process has been implemented.

Becky Ault suggested local areas for a Public Information Meeting to be held. Becky also referenced Jim Schwartz, as a U.S. 51 Coalition contact for assistance of whom to contact in the local areas.

Meeting discussions included how to route U.S. 51 through towns such as Ramsey, Vandalia, Centralia, and Vernon. Concern was noted from council

members on how this project would impact the smallest of communities throughout the corridor.

Grant Kleinhenz, City Manager of Centralia, emphasized the importance of protecting the inner city and preserving Centralia's historical buildings, without by-passing their community. Mr. Kleinhenz announced an upcoming meeting with District 8 to relocate a current railroad crossing that could impact potential project layouts.

Matt Hirtzel explained the three phases of the project. The immediate time frame, Phase I, will be concentrating on establishing a broad picture of where local communities would like to see the corridor route.

<u>Clark Dietz will provide Grant Kleinhenz a copy of the U.S. 51 contact list to</u> evaluate and offer further contact additions.

A tentative time frame for the first Public Information Meeting for the Centralia area was determined to begin in September, 2007.

The meeting was adjourned at approximately 5:30 PM.



#### **MEETING MINUTES**

**Project:** U.S. 51 Corridor Study **Date:** August 6, 2007 6:30 PM

**Place:** Vandalia City Hall, Vandalia, Illinois **Attendees:** Rick Gottman – Vandalia Mayor

James Morani – City Administrator

**Council Members** 

Sherry Phillips – IDOT District 7 Jerry Payonk – Clark Dietz Barbara Moore – Clark Dietz

**Copies:** Attendees

Minutes of this meeting were prepared by Barbara Moore of Clark Dietz, Inc. Please inform her of corrections or modifications.

The meeting, with full-council present, was opened by Rick Gottman, Mayor of Vandalia

The purpose of the meeting was to update the council members of the U.S. 51 Corridor project status. Jerry Payonk explained the purpose of the potential realignment of U.S. 51 would be based on a need basis, as depicted from surrounding communities, stakeholders, and local businesses. This phase of the project should take approximately three to five year to complete. Jerry stressed the importance of community involvement and explained how and why the CSS process has been implemented. Jerry informed the council there would be a specific advisory group for Vandalia. A tentative time frame for the first Public Information Meeting for Vandalia was determined to begin in October, 2007.

Mayor Gottman asked if Clark Dietz, Inc. would be utilizing the U.S. 51 Coalition. Council has previously worked with Christine Reed at previous coalition meetings. Sherry Phillips assured council of a coalition representative present at the public meetings.

Council members discussed if the study includes impact of the project to the smaller communities along the corridor. Mayor Gottman emphasized Vandalia could not grow to the east due to the flood zones. Other areas of

Clark Dietz, Inc. 1817 South Neil Street, Suite 100, Champaign, Illinois 61820-7268 T: 217.373.8900 F: 217.373.8923 Vandalia and funding for the project.

Council members would like to see an impact study done in regards to the Clinton bypass route. In addition, council members would like to see a map of U.S. 51 showing how much is currently four-lane, and where those points begin and end.

Sherry Phillips explained the study area would need to include the areas to the east of Vandalia also. Sherry emphasized the council members needed to do their part to have strong community support of the project and how the proposed route would affect local businesses.

Jerry explained that the study cannot have a pre-ordained specific area as the matrix covers all areas within the project corridor. Explanation was given of the project phases and that funding would be on a future transportation bill. In addition, Jerry highlighted on the need of positive attendance from community members in favor of the proposed project to be present at the upcoming public meetings.

Council members would like a tentative time frame of when the project would reach the Christian County line. *Sherry Phillips will provide council with this information*.

The meeting was adjourned at approximately 7:15 PM.



#### **MEETING MINUTES**

**Project:** U.S. 51 Corridor Study **Date:** August 27, 2007 11:00AM

Place: Sandoval Village Hall, Sandoval, Illinois

**Attendees:** Jerry Ratterman – Mayor

Gene Schurman – City Administrator Sherry Phillips – IDOT District 7 Matt Hirtzel – IDOT District 7 Jerry Payonk – Clark Dietz Barbara Moore – Clark Dietz

**Copies:** Attendees

Minutes of this meeting were prepared by Barbara Moore of Clark Dietz, Inc. Please inform her of corrections or modifications.

While waiting for Mr. Schurman to arrive, Mayor Ratterman offered a site visit to the Sandoval Zinc site. The site is within close proximity of the center of the town of Sandoval. The site occupies about 13 acres southeast of Sandoval. It is an abandoned zinc smelter that was next to a coal mining operation and closed in 1985. The area was sealed by court order in 1991 by The Illinois Environmental Protection Agency. The building structures have been removed without any other necessary clean-ups done to date. The area is surrounded by a chain link fence, has posted no trespassing signs, and is currently for sale. We returned to the Village Hall where Mr. Schurman had arrived

The purpose of the meeting was to update Mayor Ratterman and Mr. Schurman of the U.S. 51 Corridor project status. Jerry Payonk explained the purpose of the potential realignment of U.S. 51 would be based on a need basis, as depicted from surrounding communities, stakeholders, and local businesses. This phase of the project should take approximately three to five year to complete. Jerry stressed the importance of community involvement and explained how and why the CSS process has been implemented.

Sherry Phillips emphasized that council members needed to do their part to have strong community support of the project and how the proposed route would affect local businesses. Council supported the idea of getting the word out to the community and felt the project would be well received by all.

The council's preferred date of the first of the public meeting is tentatively set to begin the first week of November. Council suggested the Village Hall has been used in the past and will accommodate 100+ visitors. Mr. Schurman requested notification of a date for the first PIM as soon as possible.

Mr. Shurman would like to see a mapping of the expressway and how many entrances would be allowed. He also inquired on the proximity of frontage roads along the Sandoval area.

The meeting was adjourned at approximately 12:15 PM.



#### **MEETING MINUTES**

**Project:** U.S. 51 Corridor Study

Date: September 10, 2007 5:30 P.M. Place: Patoka City Hall, Patoka, Illinois

**Attendees:** Matt Cain – Patoka Mayor

Chester Burke – Vernon Mayor Cory Hossell – Village of Patoka Mark Landreth – Village of Patoka Kenny Walker – Village of Patoka Allen Hinderliter – Village of Patoka Annette McNicol – Village of Patoka

Matt Hirtzel – IDOT District 7 Jerry Payonk – Clark Dietz Barbara Moore – Clark Dietz

**Copies:** Attendees

Minutes of this meeting were prepared by Barbara Moore of Clark Dietz, Inc. Please inform her of corrections or modifications.

The meeting, with Patoka council present, and the Mayor of Vernon, Illinois was opened by Annette McNicol.

The purpose of the meeting was to update the council members of the U.S. 51 Corridor project status. Jerry Payonk explained the purpose of the potential realignment of U.S. 51 would be based on a need basis, as depicted from surrounding communities, stakeholders, and local businesses. This phase of the project should take approximately three to five year to complete. Jerry stressed the importance of community involvement and explained how and why the CSS process has been implemented. A tentative time frame for the first Public Information Meeting for was determined to begin in October, 2007. The public meetings in this area would include Patoka and Vernon area residents.

Matt Hirtzel emphasized to the council members in doing their part to have strong community support of the project and how the proposed route would/could affect residential locations and local businesses. Additionally noted was the alignment phase would include different alternatives around surrounding areas in relation to the river.

Mr. Hinderliter indicated special needs were also going to be needed around the Tank Farms. At this time he feels there are five separate oil companies involved in the Patoka area.

Mr. Payonk explained how the matrix covers all areas within the project corridor. Explanation was given of the project phases and that funding would be on a future transportation bill. In addition, highlights were given on the need of positive attendance from community members in favor of the proposed project to be present at the upcoming public meetings.

Mayor Burke would like to know if one of the alternatives could include a one-way section in Vernon. Mayor Burke is also a member of the Route 51 Coalition.

The meeting was adjourned at approximately 6:15 PM.



#### **MEETING MINUTES**

**Project:** U.S. 51 Corridor Study

**Date:** September 17, 2007 5:30 P.M.

**Attendees:** John Adermann – Mayor Village of Ramsey

Claude Willis - Village Trustee Hans Chestman - Village Trustee Donna Price - Village Trustee Roger Corrington - Village Trustee Heather Steaton - Village Clerk Carla Denton - Village Clerk

Derrich Helmbacher – Village Administrator

Matt Hirtzel – IDOT Jerry Payonk - Clark Dietz Barbara Moore – Clark Dietz

Minutes of this meeting were prepared by Barbara Moore of Clark Dietz, Inc. Please inform her of corrections or modifications.

The purpose of the meeting was to establish initial contact with the Village of Ramsey officials. The meeting was in full attendance of board members for the Village of Ramsey.

Jerry Payonk updated the council on the status of the U.S. 51 project. Mr. Payonk explained the Context Sensitive Solutions (CSS) process to the board members. Mr. Payonk emphasized for the CSS process to be successful it needed to be based on an interactive community. The current phase, the Environmental Impact Study, should take approximately three to five years to complete. A tentative date of mid November was discussed as the first public meeting.

Matt Hirtzel conveyed to the board the importance of a community effort at the public meetings. Mr. Hirtzel explained the phases of the project and emphasized at this time, it is only a study.

Board members noted over-all the community they felt have a positive outlook on the proposed expansion. Discussions of affected areas and where to have the public meetings followed.

The board questioned the construction phase and when that might begin. Mr. Payonk explained that portion of the project is not yet funded. Once the data

results from the study have been compiled, the request for funding goes on to a transportation bill.

The meeting was adjourned at approximately 6:00 P.M.

Clark Dietz, Inc. 1817 South Neil Street, Suite 100, Champaign, Illinois 61820-7268 T: 217.373.8900 F: 217.373.8923

### US 51 Partners, A Joint Venture

# Memo

To: US 51 EIS Project Files	US 51 EIS Project Files		
From: JTP	Project: US 51 EIS		
CC: Stacie Dovalovsky, John Lazzara, Linda Huff			
Date: 17 Dec 08	Job No: 10020360		

RE: Meeting with Ed Wollet (Mayor) and Tim Followell (Administrative Assistant) from Clinton

I met with Ed and Tim on December 17, 2008, 11:00 AM at the Clinton City Hall to discuss the impacts the US 51 bypass has had on the community since it was constructed in the mid-80's. Ed has been mayor of Clinton for 19 months. It is unclear how long he has been in the community prior to that. Tim has been an employee of the town for over 30 years. He remembers when the bypass was constructed.

Prior to the bypass, existing Route 51 didn't truly go through the business district; it carried north/south traffic west of the business district through a residential area of the community. As a result, the bypass relieved traffic through this residential area – this was a definite benefit to those living along Route 51.

Commercial development has increased as a result of the bypass, but property owners adjacent to US 51 have significantly escalated the price of undeveloped land to a point where it's difficult to maintain this development. Property owners want prices indicative of fully developed commercial land.

One of the primary attractions for Clinton is the lake and recreational activities associated with it. The lake was constructed in the 70's and is located a few miles east of town. When the bypass was being considered, there was a contingent within the town that thought the alignment should be situated on the east side of town to make it easier for travelers to get to the lake. Others thought it was important for the alignment to be located on the west side, thereby forcing drivers to travel through Clinton to get to the lake. The bypass was eventually built on the west side, and the community has benefited from this as travelers drive through the town and stop for gas, food, or other amenities as the go to and from the lake.

Both Ed and Tim emphasized the importance of keeping the bypass close to the community. An alignment too far to the west probably would not have served the community, nor would it have encouraged development. The City has extended their subsurface infrastructure to the west side of US 51 to encouraged development. If the bypass was too far west, they would not have been able to afford to do this.

Tim commented on Wapella to the north. He indicated that a Casey's and some commercial development at the north end of town would not have happened if US 51 did not expand to four lanes.

### US 51 Partners, A Joint Venture

# **Meeting Notes**

Subject: US 51 EIS Presentation to Centralia City Counc	pil
Client: Illinois Department of Transportation, District 7	
Project: US 51 Environmental Impact Statement	Project No: 10020360 (CDI Number)
Meeting Date: December 14, 2009	Meeting Location: Centralia Town Hall – Council Chambers
Notes by: J. Payonk (CDI)	

Project Team Attendees: Jerry Payonk (CDI), Gary Welton (IDOT)

**Topics Discussed/Notes:** 

The purpose of the meeting was to update the Centralia City Council on the US 51 EIS Progress. Mayor Becky Ault requested the presentation following the November Public Information Meetings in November.

Jerry Payonk presented a condensed Powerpoint of the November PIM presentations that were given in Ramsey, Vandalia, Vernon/Patoka, Sandoval and Centralia. This presentation was edited to provide information on only Sandoval and the Centralia area.

The Centralia/Sandoval alternatives began with 123 corridor combinations. The alternative alignment development process consisted of four steps: development of preliminary corridors, screening to consolidate and eliminate corridors, macro analysis of the remaining corridors, and development of preliminary alignments within the corridors. These four steps reduced the number of corridor combinations from 123 down to two. The variable impacts to resources that were used to eliminate corridors in Centralia and Sandoval were:

- High quality wetlands
- Total wetland acreage
- Commercial displacements
- Residential displacements
- CERCLIS impacts
- Engineering considerations

After the presentation, two questions were asked:

Q: How much will the project cost?

A: At this time, cost is not known. Project cost will be determined after a final preferred alignment is established.

Q: When will the project be constructed in Centralia?

A: The location of start-up has not yet been determined. It could continue south from Pana, it could start in Vandalia (the only location within the study area that has access to Interstate), or it could begin at the south end in Centralia since the area has the highest population within the study area. Regardless of start-up location, the project is at least 10 years from construction commencing. At this time funding does not exist for final design, the purchase of right-of-way, or construction, so construction could be more than 10 years away.

Mayer Ault stated that she would prefer the project start in Centralia.

# Illinois Department of Transportation

Division of Highways / Region 4 / District 7 400 West Wabash / Effingham, Illinois / 62401-2699 Telephone 217/342-3951

July 2, 2010

US Route 51 Section (19-26) Corridor 51 Fayette, Marion & Shelby Counties Contract No. 74163

Honorable Rick Gottman City of Vandalia 431 W Gallatin Vandalia, Illinois 62471

Dear Mayor Gottman:

On June 7<sup>th</sup>, 2010, the US 51 Project Team received an email from LaTisha Paslay, Executive Secretary of the City of Vandalia, regarding the recommendation of additional residents to the Community Advisory Group (CAG). Attached to the email was a letter from a concerned Vandalia resident who attended the US 51 North Side Neighborhoods meeting held at Kaskaskia College on June 3, 2010. The letter includes a list of additional residents recommended to serve on an advisory committee for the US 51 Environmental Impact Statement (EIS) project.

This project is using Context Sensitive Solutions (CSS) guidelines to facilitate the public involvement. Per CSS guidelines and as a courtesy to the existing CAG members, the Project Team does not recommend adding new members to the CAG. The Project Team does recommend the formation of a focus group comprised of approximately twenty north side residents. The purpose of the focus group is to allow the residents an opportunity to learn more about the project and how the decisions were made. The focus group will follow the guidelines for *Technical Advisory Groups* described in Section 4.3 of the Stakeholder Involvement Plan.

A meeting to select the focus group members will be held in late July. At the meeting, the Project Team will explain the purpose of the focus group and cover the ground rules. The focus group will then be selected by the neighborhood residents. We will mail meeting invitations to all of the north side neighborhood residents who signed in at the June 3 meeting, and we will publish an invitation in the local newspaper.

Thank you for your continued interest and support of the US 51 EIS. If you have any questions, do not hesitate to call a member of the Project Team.

Very truly yours,

Roger L. Driskell, P.E. Deputy Director of Highways Region Four Engineer

Gary J. Welton, P.E. Acting Program Development Engineer

SP:nmm

### US 51 Partners, A Joint Venture

# **Meeting Minutes**

Subject:	US Route 51 Introduction Meeting with Mayor Ashby, City of Centralia		
Client:	Illinois Department of Transportation, District 7		
Project:	US Route 51 Environmental Impact Statement	Project No:	
Meeting Date: June 1, 2011		Meeting Location: City of Centralia, City Hall	
Notes by: Jennifer Mitchell of HDR, Engineering.			

Attendees: Tom Ashby, Mayor of Centralia; Jack Mann, Interim City Manager; Jerry Payonk, CDI; Jennifer Mitchell, HDR; Matt Hirtzel, IDOT; Rob Macklin, IDOT;

#### **Topics Discussed:**

The purpose of the meeting was to bring the Mayor up-to-date on project activities and to discuss the overall process.

Jerry gave an overview of the purpose and need of the project. Based upon the purpose and need the Citizens Advisory Group (CAG) identified over 116 alignment options. In Centralia the options were narrowed down to the single alignment shown on the strip map. The alignment bypasses the community west of the City.

The step the Team is at today is to present the CAG with the alignment and the side street access locations. In the City of Centralia, two locations are proposed to be interchanges. The first location is the proposed US 51 with IL 161 and the second at the south end where the proposed US 51 will connect with the current alignment of US 51, south of Wamac. Otherwise all side street connections are proposed to be full access intersections.

The Project Team is working toward completion of a draft Environmental Impact Statement (EIS). Throughout the evaluation process the alignment will be fine tuned.

Jerry indicated that a second alignment around the east side of the city across Raccoon Lake was eliminated at a Federal Highway Administration meeting of June 2009.

Question by Mayor Ashby: Has the public seen this?

Response: The public has not seen this particular alignment detail with side street access yet. Today is the first that the CAG will see it. But, the public has seen all the alignment options and the reason as to why the proposed alignment has moved forward.

Question by Mayor Ashby: Are there any environmental problems?

Response: While there are many locations of wetlands, high quality wetlands and some bird habitats, the proposed alignment avoids or minimizes a great number of the environmental sites.

Mayor Ashby voiced concern about the proposed interchange at IL 161. It is the Mayor's opinion that many drivers utilize 4<sup>th</sup> Street (runs west of and parallel to IL 161) from the eastern side of the community to travel west. Mayor Ashby would prefer a full access at 4<sup>th</sup> Street instead of at 10<sup>th</sup> Street. The access policy was further explained to Mayor Ashby and the difficulties of having a interchange at IL 161 and a full access at 4<sup>th</sup> Street, with less than a half mile separation. Mayor Ashby indicated that a high volume of traffic utilizes 4<sup>th</sup> Street and his preference is access at 4<sup>th</sup> or 7<sup>th</sup>, not 10<sup>th</sup>.

The Project Team indicated that they will review the access further and evaluate the ability to provide access to 4<sup>th</sup> Street.

### US 51 Partners, A Joint Venture

# Meeting Notes

Subject: Review Alternatives to be Carried Forward in Fayette County with Fayette County Farm Bureau			
lient: Illinois Department of Transportation, District 7			
Project: US 51 Environmental Impact Statement	Project No: 10020360 (CDI Number)		
Meeting Date: 06/09/2011	Meeting Location: Farm Bureau Office, Vandalia, IL		
Notes by: J. Tanzosh (CDI)			

Project Team Attendees: Jerry Payonk (CDI), Joyce Tanzosh (CDI), Linda Huff (H&H), Gary Welton (IDOT), Sherry Phillips (IDOT), Matt Hirtzel (IDOT), Rob Macklin (IDOT)

#### Topics Discussed/Notes:

The purpose of the meeting was to review the alternatives to be carried forward in Fayette County into the Draft Environmental Impact Statement (DEIS). Two 36" x 100" aerial scroll maps were displayed showing the remaining alternatives within Fayette County. Four 36" x 48" aerial maps showing the four remaining alternatives in Vandalia were also displayed. The cultural and environmental resources were shown on each map.

The Farm Bureau members were invited to browse the exhibits and representatives of the project team were available to answer questions. The members were encouraged to provide input on the remaining alternatives, particularly regarding agricultural related-issues such as farm vehicle access, and to inform the project team of agricultural-related resources (e.g., centennial farms) that were missing or incorrectly displayed on the exhibits.

Specific issues/questions brought up by the attendees during the open-house format map review included:

- Several attendees stated that they did not like the Western Bypass as it would result in high farmland impacts.
- Several attendees stated that all four alternatives would result in farmland impacts and severed parcels south of Vandalia.
- One attendee questioned the accuracy of the environmental resources shown on the Vandalia exhibits, particularly the location of high quality wetlands near the existing US 51 and I-70 interchange. The high quality wetlands in question were identified by the Illinois Natural History Survey (INHS).
- Several attendees stated that an eastern bypass would be the best option. Representatives of the
  project team explained why the eastern alternatives were eliminated, including the required
  minimization to cultural and environmental resources per state and Federal laws. One attendee
  stated that the laws were flawed.
- An attendee pointed out one centennial farm (family name Doyle) north of Vandalia and west of
  existing US 51 that was not displayed on the map. A second possible centennial farm location was
  also identified. The project team will investigate the locations.

The members reviewed the maps for approximately 35 minutes. Jerry Payonk then led a closing discussion. He stated that the project team must abide by the National Environmental Policy Act (NEPA) and applicable state and Federal laws when evaluating alternatives. The team must present the project at key milestones to various resources agencies including the U.S. Army Corps of Engineers (USACE), the U.S. Fish and Wildlife Service (USFWS), the Illinois Department of Agriculture (IDOA), the U.S. Environmental Protection Agency (USEPA), the Illinois EPA (IEPA), and the Illinois Department of Natural Resources (IDNR). The agencies must give unanimous approval at the key milestones, including the alternatives to study in detail and the preferred alternative. Jerry stated that the project team received concurrence on alternatives VS and VU then took steps back in the process in Vandalia to evaluate additional alternatives with local residents on the Citizen's Advisory Group (CAG).

The project team asked the attendees to comment on the alternatives. One attendee stated that the alternatives, particularly the western bypass, impact a great deal of farmland; and although houses can be rebuilt, farmland cannot be reconstructed once it is paved over. Most attendees agreed that the western bypass is the least favored alternative. The project team asked for comments on the other three Vandalia alternatives. One attendee stated that although he believes that the Dual Marked Alternative is a poor choice from a function perspective, it impacts the least farmland so in that regard it is the best choice. Several other attendees agreed.

### US 51 Partners, A Joint Venture

# Meeting Notes

Subject: Meeting with Mayor Gottman of Vandalia to discuss US 51/I-70 Interchanges in Vandalia			
Client: Illinois Department of Transportation, District 7			
Project: US 51 Environmental Impact Statement	Project No: 10020360 (CDI Number)		
Meeting Date: 10/26/2011	Meeting Location: Vandalia, IL		
Notes by: J. Payonk (CDI)			

Project Team Attendees: Jerry Payonk (CDI), Matt Hirtzel (IDOT)

Topics Discussed/Notes:

The purpose of the meeting was to discuss the location of the proposed interchanges with I-70 in Vandalia.

Jerry Payonk and Matt Hirtzel went over the remaining alternatives and explained how traffic would move through the collector distributor system. It was pointed out that none of the remaining alternatives would provide convenient access to I-70 for any proposed developments on the west side of Vandalia. The third interchange on the west side would be a trumpet connecting I-70 to a south leg of proposed US 51. Local businesses and developments would not be able to access US 51 between I-70 and IL-140 to the south.

Mayor Gottman indicated that this will not work well with plans for development on the west side. The project team will continue to investigate solutions that both promote facility continuity on the west side while potentially providing access to future development.

# NEPA/404 Merger Meeting Materials

### Illinois NEPA/404 Merger Meeting February 7, 2008 Federal Highway Administration 3250 Executive Park Drive Springfield, Illinois 62703

#### 8:00 am - 10:00 am

- I-294 at I-57 Interchange (District 1, Tollway), Cook County
  - Purpose and Need, Alternatives to be Carried Forward, Preferred Alternative Concurrence
- Red Gate Road Extension (District 1, City of St. Charles), Kane County
  - Purpose and Need, Alternatives to be Carried Forward, Preferred Alternative Concurrence

#### 10:00 am - 10:20 am

BREAK

#### 10:20 am - 12:00 noon

- IL 47 from Reed Road to US 14 (District 1, IDOT), McHenry County
  - o Project Introduction
- Danville Beltline (District 5, City of Danville), Vermilion County
  - o Purpose and Need Concurrence
- Macon County Beltway (District 7, Macon County), Macon County
  - o Purpose and Need Concurrence

#### 12:00 noon – 1:00 pm

Lunch

#### 1:00 pm - 3:00 pm

- IL 13 Marion to Carterville (District 9, IDOT), Williamson County
  - o Alternatives to be Carried Forward and Preferred Alternative Concurrence
- US 51 from CR 900 N (South of Pana) to CR 2150 N (East of Irvingonton)
   (District 7, IDOT); Shelby, Christian, Fayette, Washington, Jefferson, Marion and Clinton Counties
  - Project Introduction
- Dupo Interchange (District 8, City of Dupo), Monroe County
  - Alternatives to be Carried Forward and Preferred Alternative Concurrence

### NEPA/404 Merger Meeting February 7, 2008

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improvement along the south and east side of Decatur would provide an alternate route for that traffic as well.

IDNR (Hamer) recommended using the EcoCAT (Ecological Compliance Assessment Tool) to rescreen the study area for threatened and endangered species and natural areas since the last screening was conducted in 2001. USACE (Betker) asked when the alternatives and preferred alternative would be submitted. Hanson responded that they anticipated the alternative and preferred alternatives to be included in the next NEPA/404 merger meeting. A copy of the 2005 Feasibility Study was requested by all agencies so that additional alternatives that may not have been investigated could be suggested before the analysis of all alternatives is completed and presented. Hanson subsequently submitted copies of the Feasibility Study to FHWA on February 11, 2008.

USEPA (West), USACE (Betker), IDNR (Hamer) and IDOA (Savko) gave concurrence for the Purpose and Need. USFWS provided concurrence via e-mail.

IDOT District 9, Williamson County
IL 13 Marion to Carterville
Environmental Assessment
Alternatives to be Carried Forward
And Preferred Alternative Concurrence

Representatives of District 9 presented the above listed project at the February 7, 2008 NEPA 404 Merger Meeting. Discussed were Concurrence Points #2 and #3, the Alternatives Analyzed and the Preferred Alternative. USEPA (West) provide comments on the aerial exhibits as follows:

- 1. Remove some of the lines associated with the project proposal (such as Right-of-Way lines, etc.) that complicate the exhibit and make it confusing to the general public.
- 2. Clearly label the project termini and the limits of adjacent construction projects that are currently in progress or programmed for construction. (Particularly in Marion.)
- 3. Clearly label and describe all proposed intersections throughout, including the turning movement arrows depicting allowable turning movements and any restrictions that may be proposed.
- 4. Clearly label which frontage roads are proposed and which frontage roads are existing.
- 5. Update the aerial photography to show recent economical and residential development where necessary.

Concurrence was deferred until the comments provided by USEPA could be addressed.

IDOT District 7, Shelby, Christian, Fayette, Washington, Jefferson, Marion and Clinton Counties US 51 from CR 900 North (South of Pana)

#### to CR 2150 North (East of Irvington) Environmental Impact Statement Initial Presentation

The purpose of the meeting was to introduce the US 51 Environmental Impact Statement. The Federal earmark for this study provides for the study of expanding US 51 from a two-lane facility to a four-lane facility between the project limits of the Christian/Shelby County line to the north and the existing US 51/IL 177 interchange east of Irvington.

Studies of the US 51 Corridor (from Bloomington south the I-64) have been on-going since the 1970's. A planning study in 1987 recommended expanding US 51 to a four-lane facility from Decatur to I-64. An EIS was completed for US 51 from Decatur to Pana in 2002. Phase II engineering for US 51 from Assumption to Pana are currently being completed. As such, US 51 exists as a four-lane roadway north and south of the current study area.

US 51 currently travels through numerous communities within the study area. Jerry Payonk walked through project aerials identifying various culture and alignment issues for the project. From the south, US 51 currently travels though the Centralia area (Wamac, Centralia, Central City & Junction City), Sandoval, the Patoka/Vernon/petroleum tank storage area, Vandalia, and Ramsey.

Some issues of note within the project corridor:

Centralia: existing US 51 one-way couple through town

Sandoval: zinc mines (closed in 1985)

Patoka/Vernon: existing petroleum tank farm, future Enbridge and Keystone pipelines
Vandalia: old State Capitol building, permitted and non-permitted Kaskaskia River

levees

Ramsey: wild/scenic stream candidate

The project will follow Context Sensitive Solutions (CSS) guidelines for public involvement. Advisory Groups will be developed regionally for the entire corridor, and locally for individual communities. The project team has already held stakeholder meetings in Centralia, Vandalia and Ramsey. A second meeting is scheduled for late February in Centralia as initial turnout for the first meeting was less than expected. Meetings are currently being scheduled in the first half of March for Sandoval, Patoka and Vernon.

The project schedule estimates a Record of Decision in spring of 2012.

IDOT District 8, Monroe County Dupo Interchange Environmental Assessment Alternatives to be Carried Forward And Preferred Alternative Concurrence

Dupo's consultant (Joe Gilroy) provided an overview of the project and described the

#### Illinois NEPA/404 Merger Meeting September 4, 2008 Federal Highway Administration 3250 Executive Park Drive Training Room Springfield, Illinois 62703

#### 8 am - 9:30 am

- Pioneer Parkway (District 4, City of Peoria), Peoria County
  - o Purpose and Need Concurrence
- Veterans Drive (District 4, City of Pekin), Tazewell County
  - Purpose and Need, Alternatives to be Carried Forward, Preferred Alternative Concurrence

#### 9:30 – 9:45 am (Break)

#### 9:45 am - 12 noon

- US 30 from IL 136 to IL 40, (District 2, IDOT), Whiteside County
  - o Purpose and Need Concurrence
- US 51 from South of Pana to East of Irvington, (District 7, IDOT), Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington Counties
  - o Project Status Update
- Crosstown Road (District 8, City of Godfrey), Madison County
  - Purpose and Need, Alternatives to be Carried Forward, Preferred Alternative Concurrence

#### **12** noon – **1:00** pm (Lunch Break)

#### 1:00 pm – 3:00 pm

- Elgin O'Hare-West Bypass (District 1, IDOT), Cook-DuPage Counties
  - o Status of Alternatives Process
- I-55 at Lorenzo Road and IL 129 (District 1, IDOT), Will County
  - Purpose and Need Concurrence
  - Overview of Alternatives
- I-55 at IL 59 (District 1, City of Joliet), Will County
  - Purpose and Need Concurrence

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- Whiteside County Highway and Public Works Department (CAG)
- FEMA Region V
- US EPA Region V
- USACOE Rock Island District (PSG)
- USFWS Rock Island Field Office

**Coordination** of the Purpose and Need statement has also taken place with the public through a public notice that was published in 14 local papers. The notice stated the availability of the Purpose and Need statement for review and comment at local libraries, the project website, the IDOT District 2 office, and the IDOT Environment website.

**Next Steps** for the project will be to go back to the PSG and CAG to discuss the potential corridors for the project and try to narrow down the corridors to a preferred 1400 foot-wide corridor(s) within which alternative alignments will be developed. The team is currently putting together a matrix to evaluate the corridors that were developed by the CAG in October 2007. Once a preferred corridor(s) is selected, it will be presented at a public meeting for review and comment.

The following is a list of questions and answers:

- Did we coordinate with IDNR? Yes we coordinated with them through the ESR process in 2007.
- Have we reached out to farmers because of the large agricultural community? Yes, through the CAG. It was explained that the CAG was carefully selected by the PSG to include a large representation of farmers.
- Why is economic development not part of purpose and need but seems to have been a key issue with the CAG? First, it was stated that the purpose and need for the project was to provide a safe and efficient roadway, not to provide for economic development. In addition, there is no land use or comprehensive development plan for Whiteside County and therefore the information necessary to provide reasoning for inclusion in the purpose and need is not available.
- Why are no environmental issues key issues? IDOT considers agriculture to be a key environmental issue.
- There were no Threatened and Endangered Species found in the nature preserve? According to the US FWS and IDNR websites and information received to date through the ESR process, no Threatened and Endangered species have been found.
- How much traffic is on IL 78? The ADT on IL 78 is approximately 2000. IDOT conducted a separate Feasibility Study for the realignment of IL 78 several years ago.

USEPA (West), USACE (Betker), IDNR (Hamer) and IDOA (Savko) concurred with the Purpose and Need. USFWS provided concurrence prior to the meeting via e-mail.

IDOT District 7, Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington Counties
US 51 from South of Pana to East of Irvington

**Environmental Impact Statement** 

**Project Status Update** 

The purpose of the meeting was to provide an update on the US 51 Environmental Impact Statement. The Federal earmark for this study provides for the study of expanding US 51 from a two-lane facility to a four-lane facility between the project limits of the Christian/Shelby County line to the north and the existing US 51/IL 177 interchange east of Irvington.

The study is being developed using the Illinois Department of Transportation's Context Sensitive Solutions (CSS) policy and the Federal Highway Administrations guidance under SAFETEA-LU legislation. To date, we have conducted three Citizen Advisory Group (CAG) meetings for the five CAG's within the corridor. These CAG's represent communities directly impacted by the US 51 corridor. The communities are Ramsey, Vandalia, Vernon/Patoka, Sandoval, and Junction City/Central City/Centralia/Wamac.

The Project Team has also conducted one Regional Advisory Group (RAG) meeting. The RAG looks at the project corridor for the entire ~70 mile length of the study, incorporating the input from the CAG's and identifying corridor issues beyond the individual communities.

Through the aforementioned CAG & RAG meetings, the project team has developed a problem statement. This problem statement is being used to develop the Purpose and Need. Our objective is to achieve consensus on a Purpose and Need Statement at the February 2009 NEPA/404 Merger Meeting. The Project Team is developing the Purpose and Need in a reader friendly format.

To keep the CAG's involved in the process, we intend to start going over some basic engineering, environmental and land acquisition considerations in the next month. We will also start brainstorming on potential corridor considerations. Eliminations will not be considered until consensus is achieved on a Purpose and Need.

The Project Team intends to interview the communities of Maroa, Clinton & Heyworth north of Decatur. A four-lane bypass of US 51 was constructed around these communities in the mid-1980. How these communities dealt with the change of having a State route relocated around their community may quell some of the apprehensions the communities in the current corridor study area have.

The current project schedule anticipates a submittal of the Draft EIS in early 2010.

The project website can be accessed at www.us51-idot.com.

**IDOT District 8, Madison County** 

**Crosstown Road** 

**Environmental Assessment** 

Purpose and Need, Alternatives to be Carried Forward and Preferred Alternative Concurrence

Mr. Matt Fuller started meeting by asking for introductions. Ms. Farrington then presented a brief explanation of the project, the purpose and need, the alternatives considered, and the preferred alternative.

# Illinois NEPA/404 Merger Meeting February 3, 2009 Illinois Department of Transportation - District 4 401 Main Street 6<sup>th</sup> Floor Training Room Peoria, Illinois 61602

#### 8 am - 9:30 am

- Pioneer Parkway (District 4, City of Peoria), Peoria County
  - o Alternatives to be Carried Forward
- Veterans Drive (District 4, City of Pekin), Tazewell County
  - o Preferred Alternative Concurrence

#### 9:30 – 9:45 am (Break)

#### 9:45 am - 12 noon

- Peoria Eastern Bypass Corridor Study (District 4, IDOT), Peoria, Tazewell and Woodford Counties
  - o Project Introduction
- US 30 from IL 136 to IL 40 (District 2, IDOT), Whiteside County
  - o Update on Alternatives Analysis
- US Route 45 Bypass (District 1, Lake County), Lake County
  - o Project Introduction

#### **12** noon – **1:00** pm (Lunch Break)

#### 1:00 pm - 3:00 pm

- I-55 at Lorenzo Road and IL 129 (District 1, IDOT), Will County
  - o Purpose and Need Concurrence
  - Overview of Alternatives
- Elgin O'Hare-West Bypass (District 1, IDOT), Cook-DuPage Counties
  - o Project Briefing

#### 3:00 - 3:15 pm (Break)

#### 3:15 pm - 4:00 pm

- US 51 from South of Pana to East of Irvington, (District 7, IDOT), Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington Counties
  - o Purpose and Need Concurrence
- Discuss status of NEPA-404 merger projects

#### NEPA/404 Merger Meeting February 3, 2009

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2/3/09 NEPA-404 Merger Meeting Page 1 of 10

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**IDOT District 7, Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington Counties** 

US 51 from South of Pana to East of Irvington

**Environmental Impact Statement** 

**Purpose and Need Concurrence** 

The project was initially presented at the February 7, 2008 NEPA/404 Merger Meeting. An update was given September 4, 2008.

The purpose of the meeting was to provide an Overview of the project to date and gain concurrence on Purpose and Need. The project Team presented information on:

- Project Location and Description
- US 51 Study History
- Environmental Resources
- Context Sensitive Solutions
- Crash Data Summary
- Traffic Forecasts
- Purpose & Need
- Next Steps in the Study

A 47-page presentation slide handout was given to all in attendance. Additional handouts consisted of a single summary sheet of public comments on the Purpose & Need, and a revised page 15 in the Purpose & Need updating 2030 Average Daily Traffic Forecasts.

After the presentation, the following questions were addressed:

- **Q:** With a Record of Decision anticipated in 2012, when will the Draft EIS be submitted for review?
- **A:** We anticipate the DEIS going to BDE for review in January of 2010. A pre-signature DEIS is scheduled to be forwarded to the CA's for review in the 3<sup>rd</sup> Quarter of 2010.
- **Q:** The presentation spoke of the development of corridors; have alignments been investigated yet?
- **A:** To date, we are only looking at corridors. Following consensus on P&N, we would start analyzing, refining and eliminating corridors with the goal of identifying recommended corridors to move forward with in May 2009. From this point, we would start the development of preliminary alignments within the recommended corridors.
- **Q:** Have any of the communities indicated that a bypass would impact their town?
- A: Some individuals at the Community Advisory Group (CAG) Meetings have expressed this concern. To help with this, we talked to several communities in which US 51 has already

bypassed the community. One municipality we talked to had only recently been bypassed (Macon). And another was bypassed in the mid-1980s (Clinton).

The City of Macon (population 1,200) indicated that the US 51 bypass resulted in the opportunity to bring a gas station and a Dollar General store to the community – services that the local population had to travel to visit before the bypass. These businesses have almost doubled sales tax revenue for Macon. It was noted by the community, however, that it is important to try to locate the bypass as close to the community as possible.

The City of Clinton (population 7,500) citied several benefits created by the bypass. Prior to the bypass, US 51 did not go through their downtown, it traveled primarily though a residential area west of their downtown. Relocating the US 51 created a safer environment for those whose properties had abutted the route. Additionally, Clinton Lake on the east side of the City is a major tourist attraction in the area. Some community leaders wanted a bypass that traveled around the east side to make it more convenient for travelers to get to the lake. At the request of others, the final alignment was located on the west side of the community, thereby bringing tourists through Clinton's commercial district. This has benefited sales tax revenue for the City.

**Q:** How will an expanded US 51 help vehicles trying to get around farm equipment?

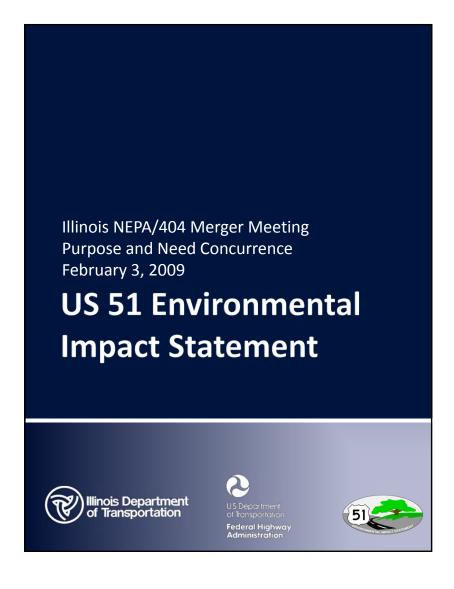
A: Currently, if one wishes to pass a slow-moving farm vehicle, they must cross the centerline into a 12 ft lane and negotiate a pass while avoiding opposing traffic. With a four-lane US 51, the typical section in each direction would conceivably be 2-12 ft lanes, a 6 ft inner shoulder, and a 10ft outer shoulder. Ideally, opposed to a 12ft lane with opposing traffic, the driver would have approximately 18ft (12ft lane + 6ft shoulder) without opposing traffic - a much safer condition.

**Q:** What is being said about the floodplains and levees in Vandalia where the Kaskaskia travels between the two  $90^{\circ}$  turns on US 51?

**A:** The public is interested in whether or not floodplain areas can be used for a bypass and if US 51 will have any impact on the levees already established. We have not started our detailed floodplain study to analyze these issues.

After the Q&A, Matt Fuller (FHWA) asked for concurrence on the P&N. USEPA (West), USACE (McMullen), IDOA (Savko), IDNR (Hamer) concurred with the Purpose and Need. USFWS (Woeber) previously sent concurrence via e-mail.

The project website can be accessed at www.us51eis-idot.com

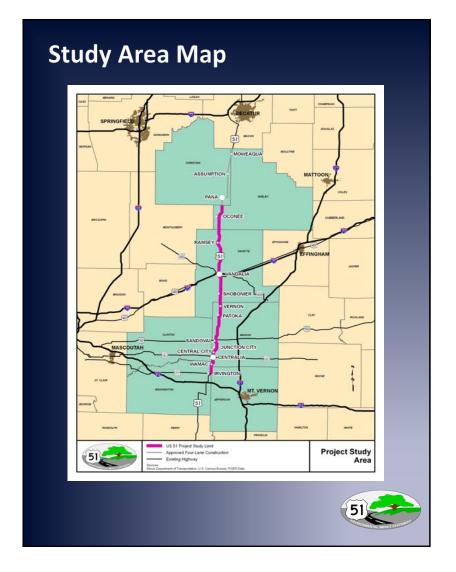


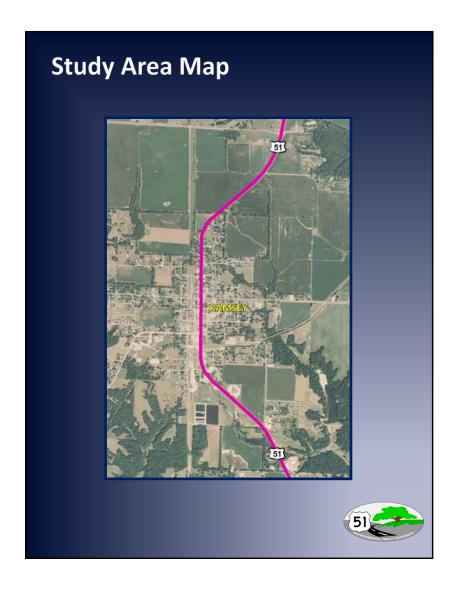
## Agenda

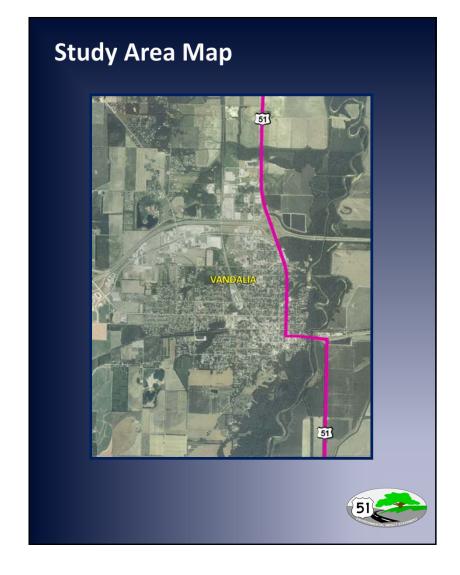
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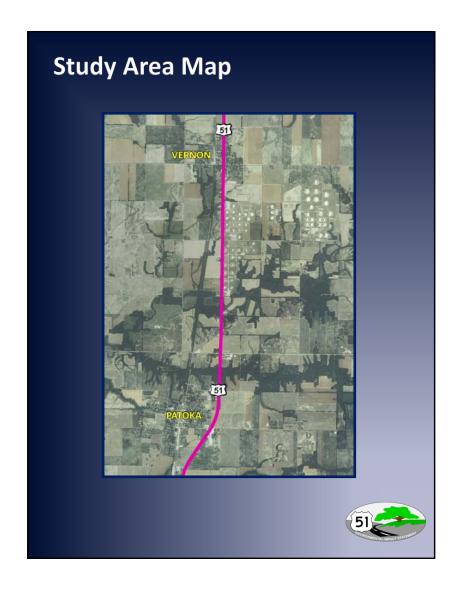


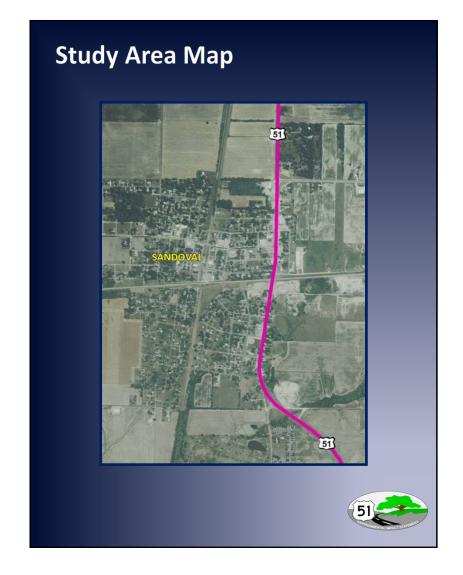
# Agenda Project Location and Description US 51 Study History Environmental Resources Context Sensitive Solutions Crash Data Summary Traffic Forecasts Purpose & Need Next Steps Questions

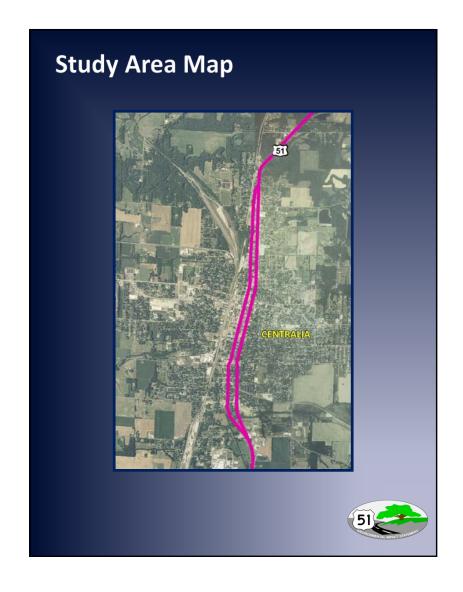












## Agenda

- Project Location and Description
- US 51 Study History
- Environmental Resources
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- Crash Data Summary
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- Questions



### **US 51 Study History**

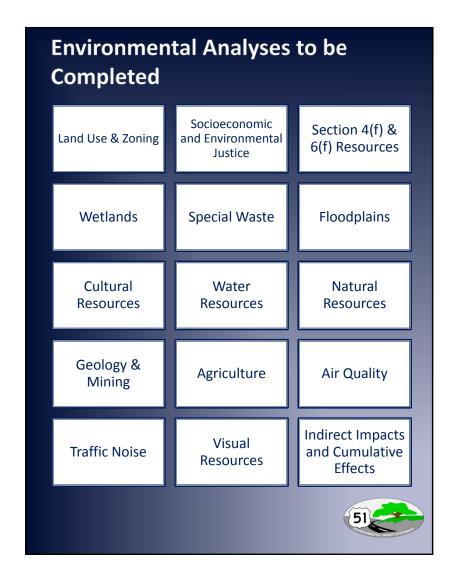
- Studies of Corridor have been ongoing since 1970
- Planning Study in 1987
   recommends expansion to 4 lanes
   from Decatur to I-64
- EIS from Decatur to Pana approved in 1992
- US 51 from Decatur to Pana is in various stages of design and construction
- US 51 from Irvington to I-64 is already 4 lanes

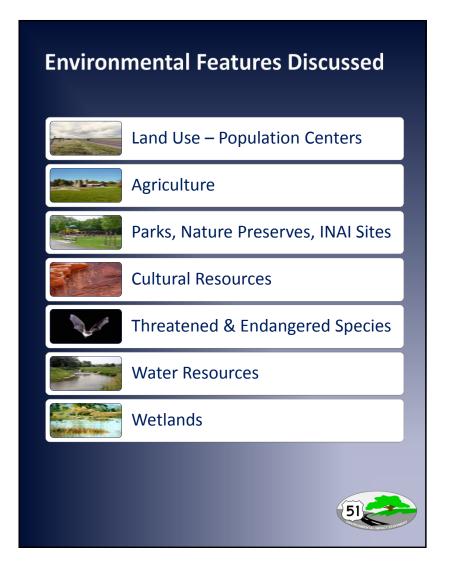


## **Agenda**

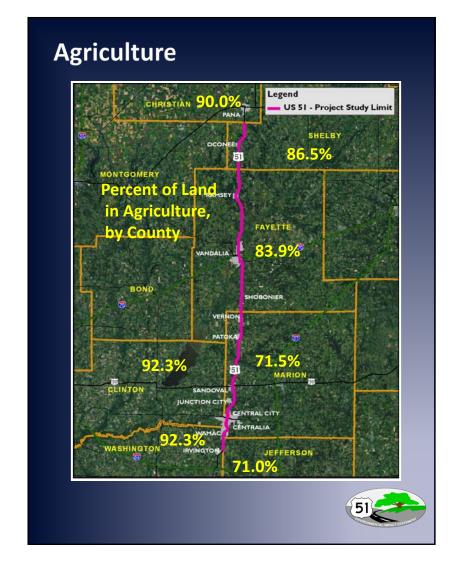
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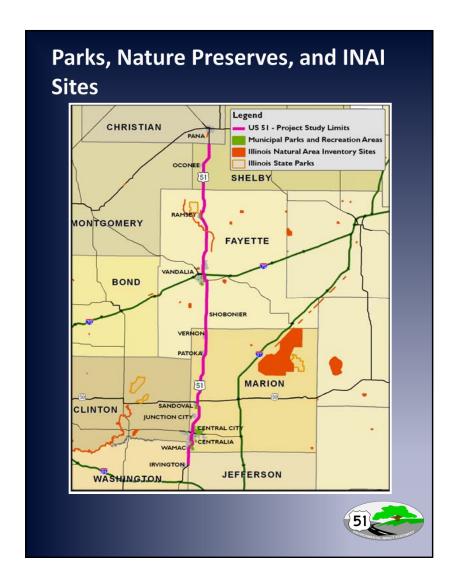


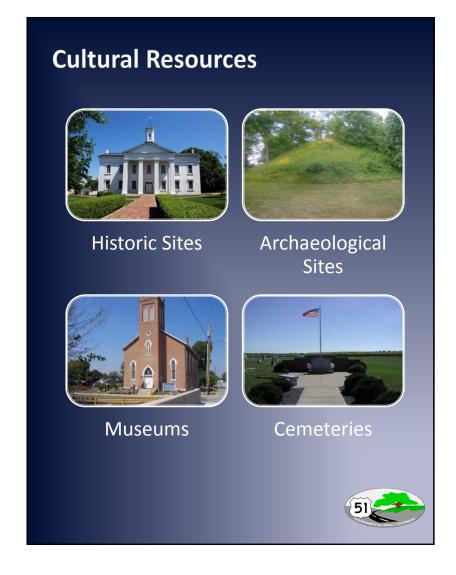


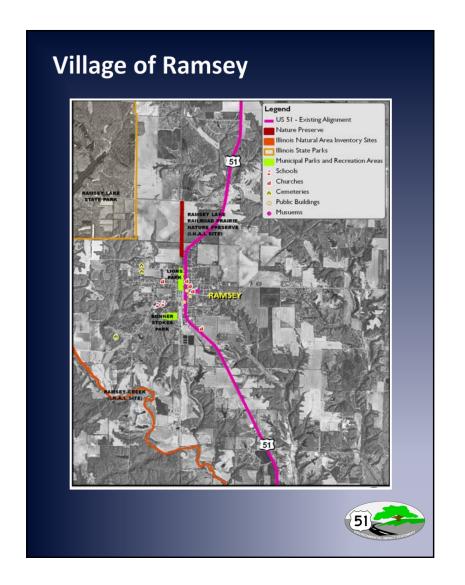


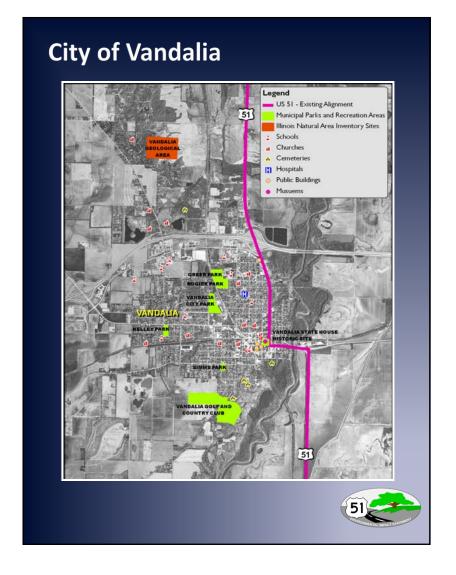


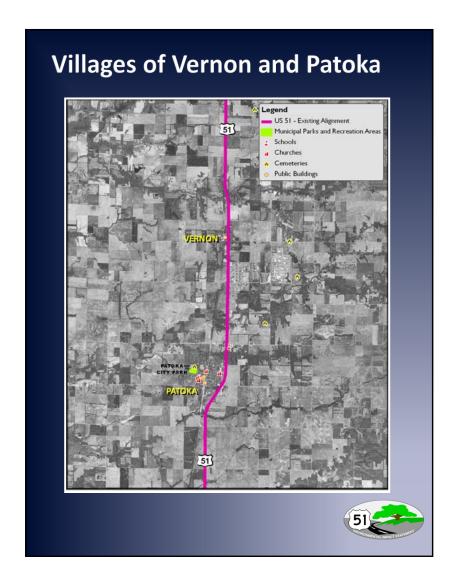




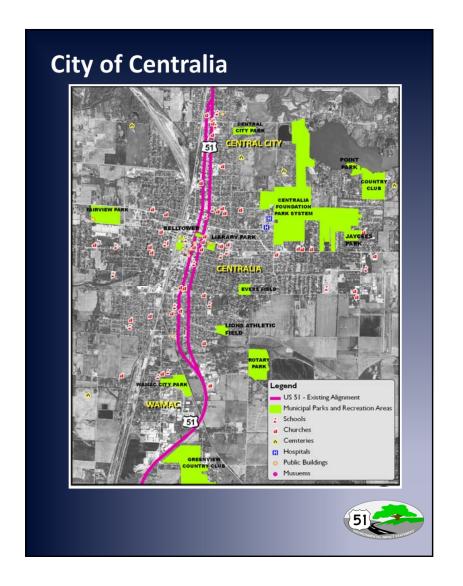


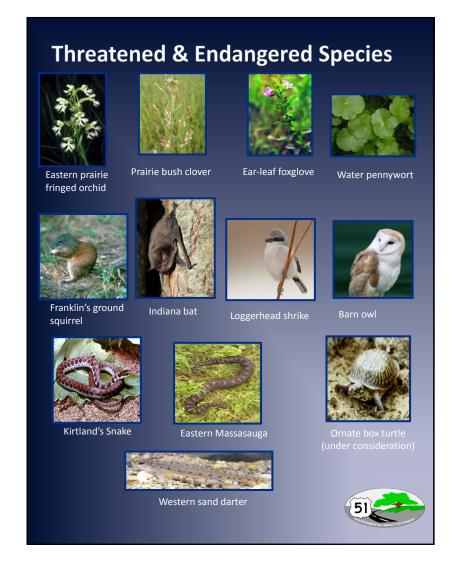


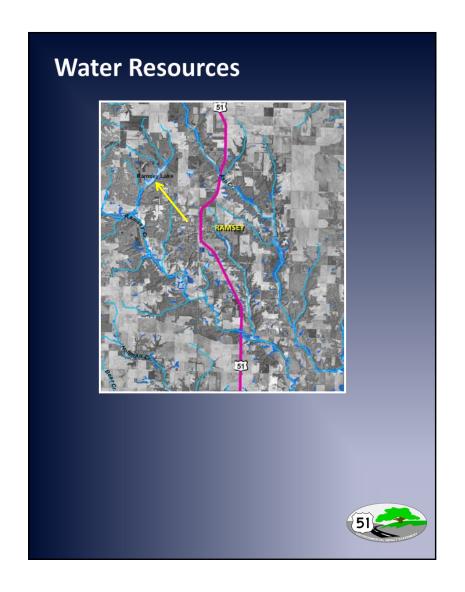


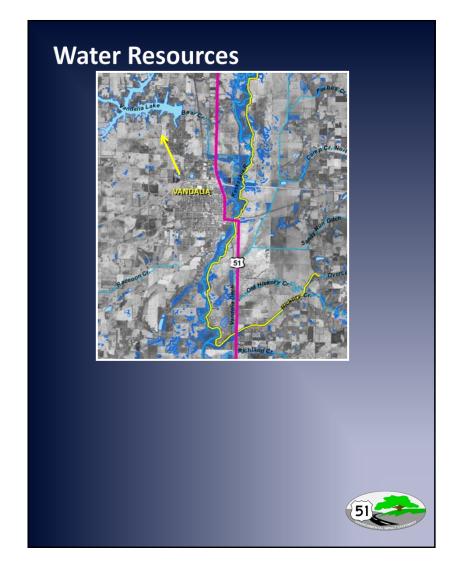


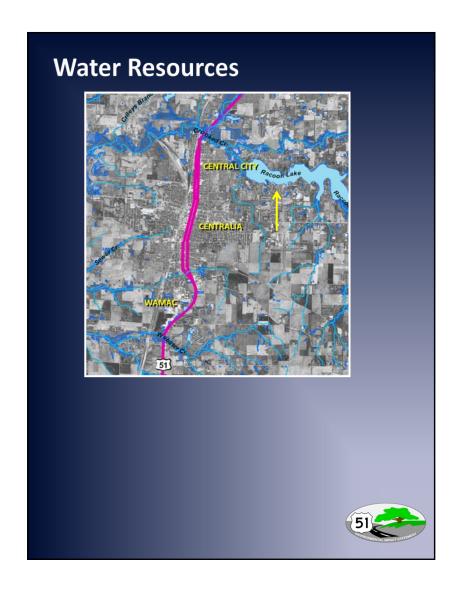


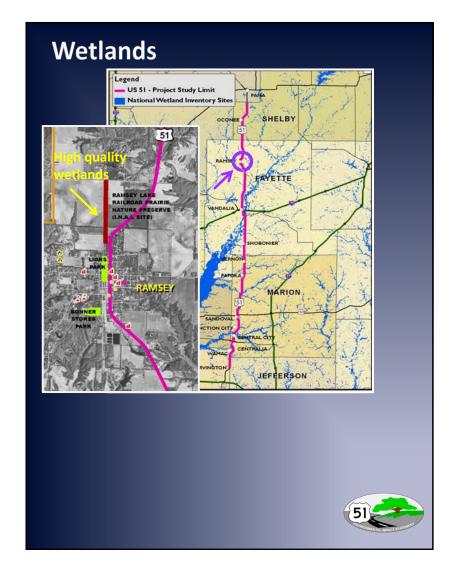






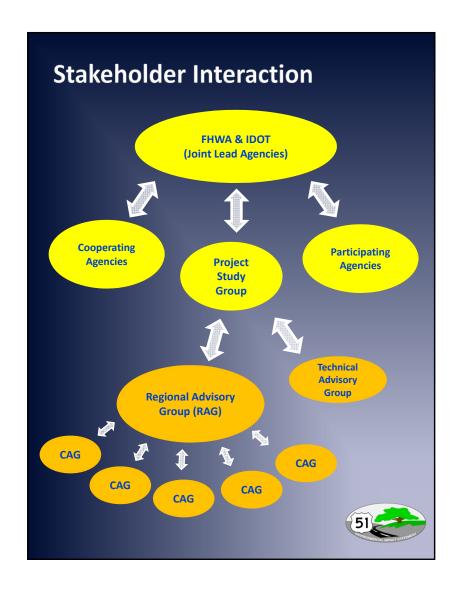


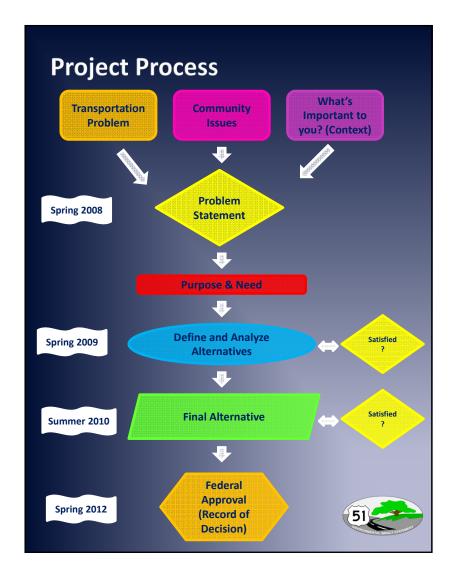


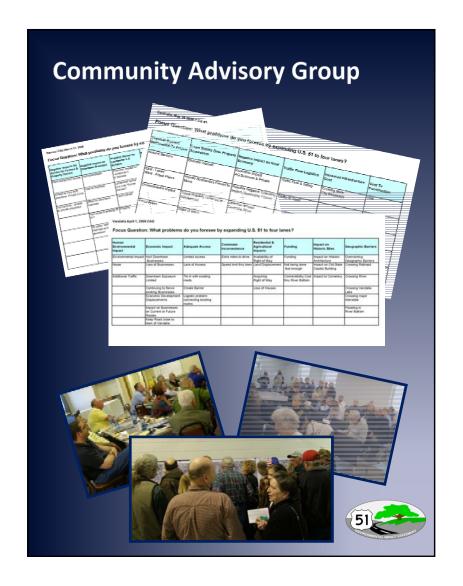


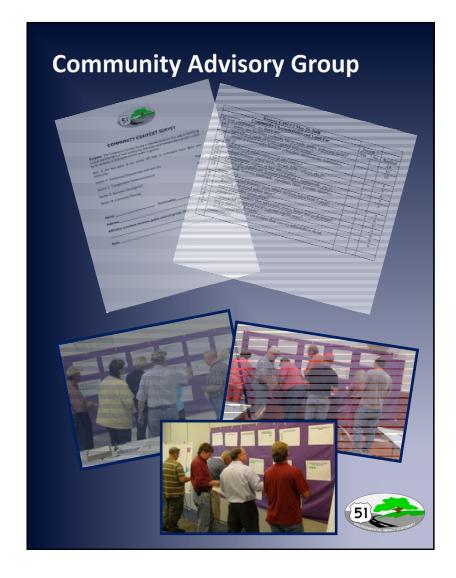


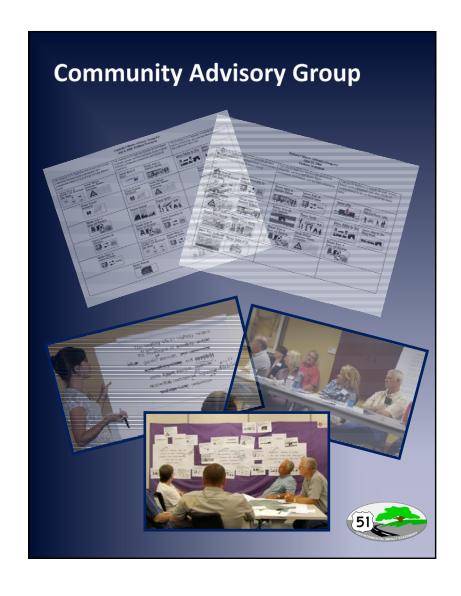
# Agenda Project Location and Description US 51 Study History Environmental Resources Context Sensitive Solutions Crash Data Summary Traffic Forecasts Purpose & Need Next Steps Questions











## **Problem Statement**

The existing US 51 highway does not provide an <u>efficient</u> and <u>safe connection</u> between local communities and commercial centers, and does not encourage long distance travel.

The US 51 highway <u>hinders</u> travel and the <u>movement</u> of goods and services, <u>limits</u> tourism and commerce, and limits residential, commercial, and industrial growth.

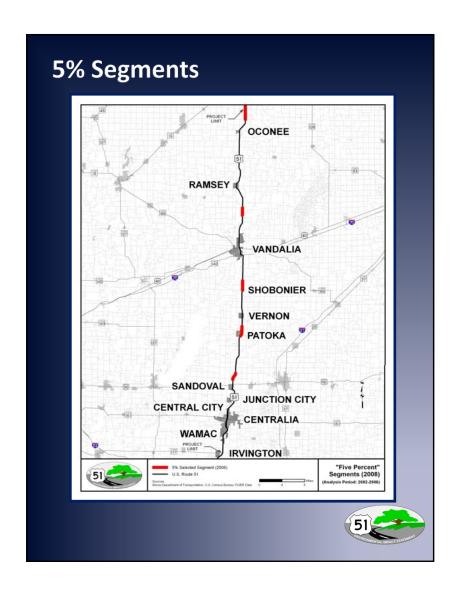
The existing US 51 highway is <u>unsafe</u> for cars, trucks, buses, pedestrians, bicycles, and farm equipment to share the road at the same time.



- Project Location and Description
- US 51 Study History
- Environmental Resources
- Context Sensitive Solutions
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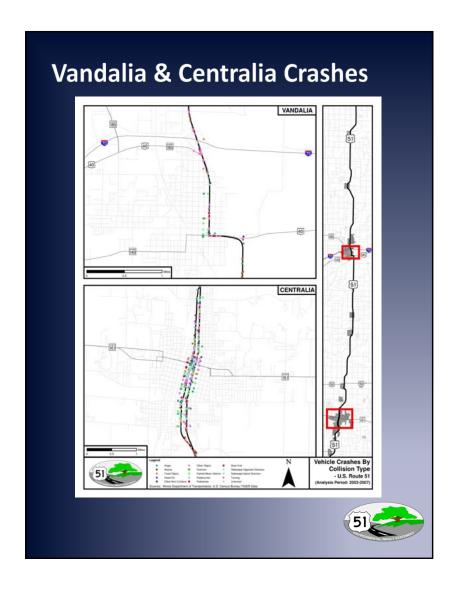


#### **Crash Analysis Summary**

- Analysis Period 2003 to 2007
- ~1500 Crashes
- Top five collision types
  - Animal ~24%
  - Angle ~17%
  - Turning ~17%
  - Rear End ~13%
  - Fixed Object ~12%
- High frequency crash locations
  - Other locations?







- Project Location and Description
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#### **Data Reviewed**

- Metropolitan Planning Organizations (MPOs)
- Census Data



- Employment Data
- Comprehensive Plans
- Historic Average Daily Traffic
- Previous Studies and Land Use
   Evolution and Impact Assessment
   Model (LEAM)

# Metropolitan Planning Organizations

- DUATS Decatur
- SATS Springfield
- EWGCOG St. Louis Area

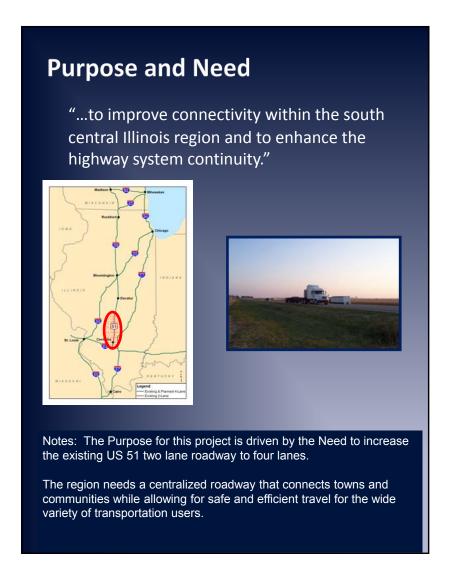


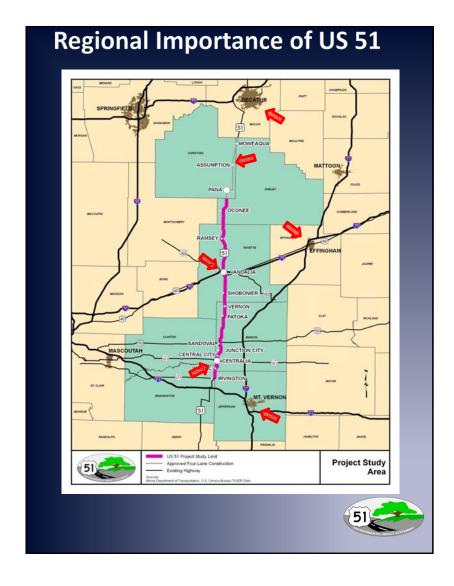


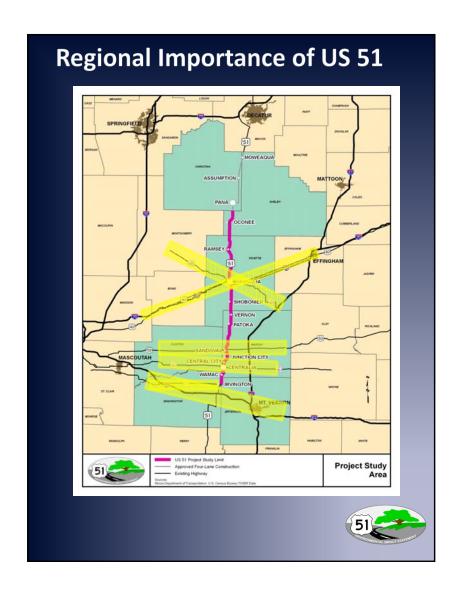


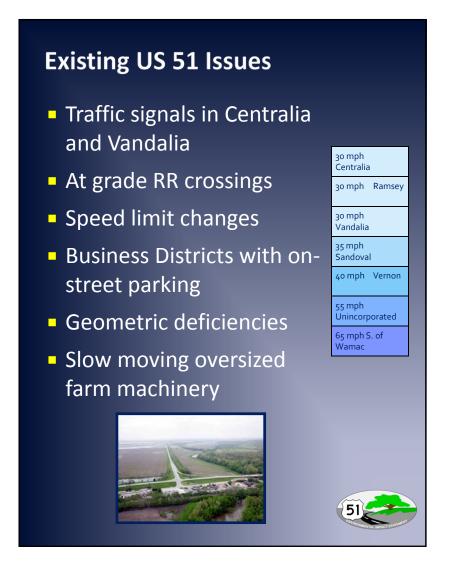
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### Public's Input through CSS Process

- Does not provide a connection between communities and commercial centers
- 2. Limits tourism and growth and hinders the movement of goods and services
- 3. Unsafe for farm equipment to share the road with cars, trucks and pedestrians







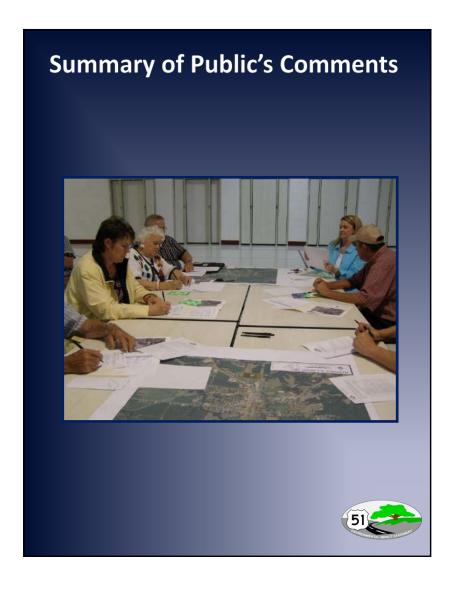
# This Region Needs a Centralized Roadway That...

- Connects communities and commercial centers
- Promotes free flow movement of people, goods and services
- Promotes efficient and safe travel









- Introductions
- Project Location and Description
- US 51 Study History
- Environmental Resources
- Context Sensitive Solutions
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### **Next Steps** Alternatives Development and **Screening Process** CAG Meetings RAG Meeting PSG Meeting NEPA/404 Merger Meeting – September 2009 **Define and Analyze Alternatives**

- Introductions
- Project Location and Description
- US 51 Study History
- Environmental Resources
- Context Sensitive Solutions
- Crash Data Summary
- Traffic Forecasts
- Purpose & Need
- Next Steps
- Questions



# Illinois NEPA/404 Merger Meeting June 24, 2009 IDOT – Annex Building Fourth Floor Training Room A 3215 Executive Park Drive Springfield, IL 62703

#### 8 am - 9:30 am

- Eldamain Road from US 34 to Walker Road (District 3, Kendall County)
  - o Information Project introduction
- IL Route 104, Merodosia Bridge over the Illinois River (District 6, County)
  - o Concurrence Purpose and Need

#### 9:30 – 9:45 am (Break)

#### 9:45 am – 12 noon

- US 51 from South of Pana to East of Irvington (District 7, Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington Counties)
  - o Information Briefing on corridors eliminated from further study
- US 45 from Eldorado to IL 141 (District 9, Saline, Gallatin and White Counties)
  - o Concurrence Purpose and Need

#### **12** noon – **1:00** pm (Lunch Break)

#### 1:00 pm - 3:00 pm

- Elgin O'Hare-West Bypass (District 1, IDOT), Cook-DuPage Counties
  - o Concurrence Purpose and Need
  - o Concurrence Alternatives to Be Carried Forward
- I-55 at Lorenzo Road (District 1, Will County)
  - o Information Present initial range of alternatives

#### 3:00 – 3:15 pm (Break)

#### 3:15 pm - 4:00 pm

- Caton Farm-Bruce Road (District 1, Will County)
  - o Information Project status update
- Discuss status of NEPA-404 merger projects

#### NEPA/404 Merger Meeting June 24, 2009

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**IDOT District 7, Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington Counties** 

US 51 from South of Pana to East of Irvington

**Environmental Impact Statement** 

**Information – Briefing on corridors eliminated from further study** 

The project was previously presented at the 2/7/08 and 9/4/08 NEPA/404 Merger Meetings for project introduction and status, respectively. Concurrence on Purpose and Need was received at the 2/3/09 meeting.

The purpose of the meeting was to provide an update on project status, to review the screening process for eliminating or consolidating corridors, identify remaining corridors undergoing a macro level analysis within the communities, and briefly indicate current work tasks.

A 9-page presentation slide handout was given to all in attendance. The following summary points were made at the presentation:

- Through the CSS process, the project is approaching 50 meetings with the CAG, RAG, and PSG.
- A Purpose and Need (P&N) matrix was presented to demonstrate the remaining corridor's ability to meet the P&N; the No-Build does not meet the project's P&N.
- In the five communities, corridors were studied on the east and west sides with the exception of Ramsey; no advisory group member proposed a west bypass, and such a location might be difficult to configure with Ramsey Lake State Park and an Illinois Natural Area Inventory (INAI) site along the abandoned railroad situated on the west side
- Each community was presented in aerial view with a graphic of all corridors originally considered and then only those corridors remaining after the screening process.
- The next step is to examine impacts to environmental resources through macro analysis for the remaining corridors.

After the presentation, the following questions were addressed:

- **Q:** Are business routes being considered through the larger communities? (Centralia and Vandalia)
- **A:** The existing US 51 would remain through these communities. These could be signed as a business route.
- **Q:** How old is the aerial data?
- **A:** Aerial data was flown by IDOT in 2007.
- Q: Has a western corridor in Centralia been investigated that carries the proposed US 51 south around the west side of Irvington? This would cross the existing railroad line at a location with fewer tracks to cross and permit the railroad to expand their operation on the south side of

Centralia without having a US 51 overpass.

**A:** This has not been considered. The project team will investigate and contact the railroad; however, the railroad has not expressed any interest to date in cost sharing for improvements in this area. The team will report its findings at the next merger meeting.

**Q:** A western alternative aligned with Shattuc Road by Kaskaskia College was reviewed during the field trip by the agencies. Is this under consideration or is it too far west?

A: Such a corridor would be slightly more than one mile farther west than corridor C47, the current corridor located farthest to the west. A corridor this far west was never developed by the advisory groups under the premise that its distance from existing US 51 (approximately 4 miles to the west) would result in a greater travel time than traveling through the signalized downtown area.

**Q:** Would an interchange be provided where US 51 crosses I-70 in Vandalia?

**A:** Access is now being evaluated. The project team has discussed preliminary options with the BDE.

**Q:** What type of resource impacts can be expected for corridor V62 (east side of Vandalia)?

**A:** Impacts along the length of the corridor include wetlands, floodplains, and a railroad crossing.

**O:** Is there a water feature in NW Vandalia?

**A:** Yes; Vandalia Lake.

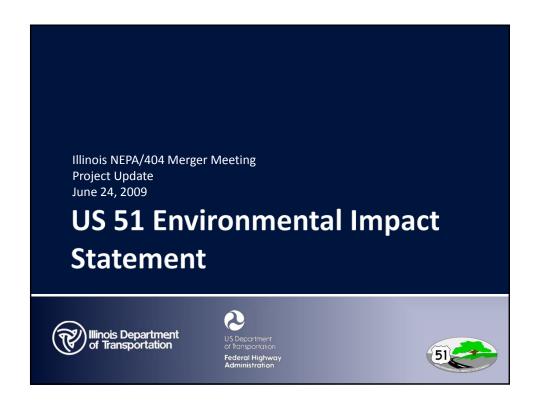
**Q:** Was an option considered that went through Vandalia?

**A:** Yes, the screening memo exhibit show an original corridor labeled V19 that followed what was thought to be an abandoned railroad. This was eliminated from further consideration after it was discovered that the railroad line is still used.

Sue Dees from the BDE indicated that 2008 biological and wetland information is available for download on the ftp site.

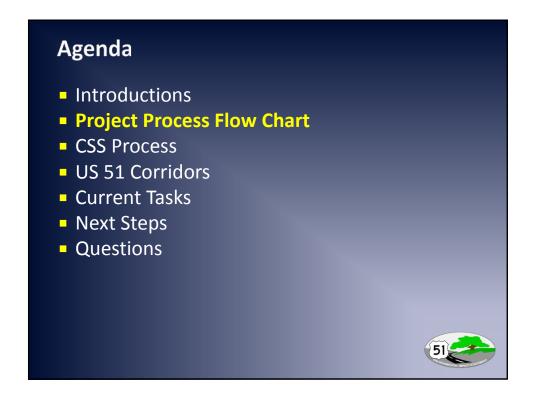
The goal for the next merger meeting presentation is to attain concurrence on a narrowed field of corridors with preliminary alignment developed within these corridors.

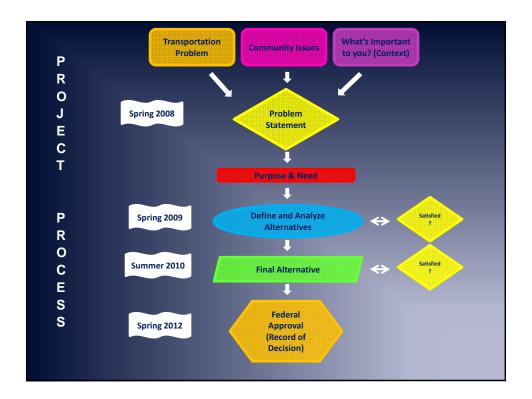
The project website can be accessed at <a href="www.us51eis-idot.com">www.us51eis-idot.com</a>.



- Introductions
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- CSS Process
- US 51 Corridors
- Current Tasks
- Next Steps
- Questions





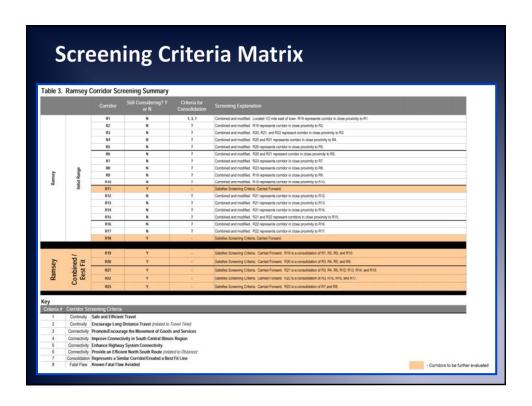


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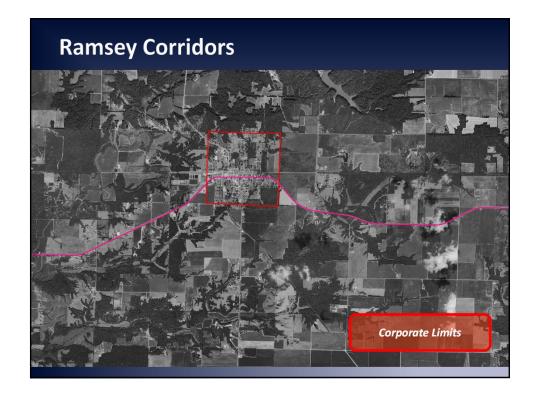


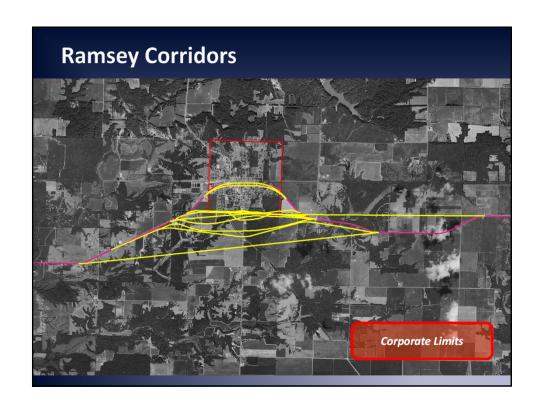


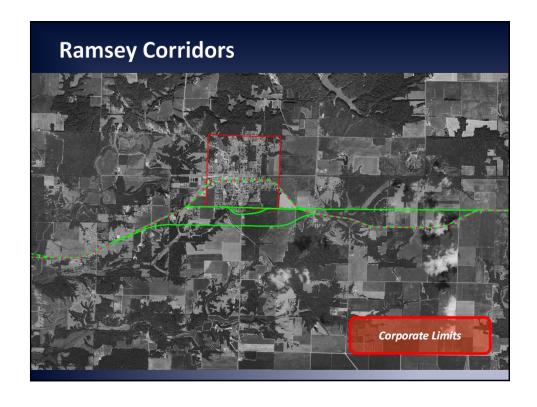


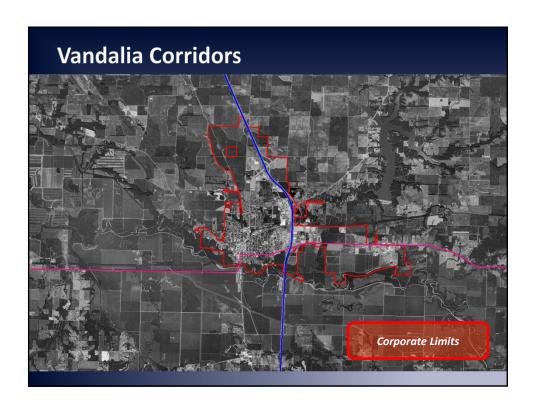
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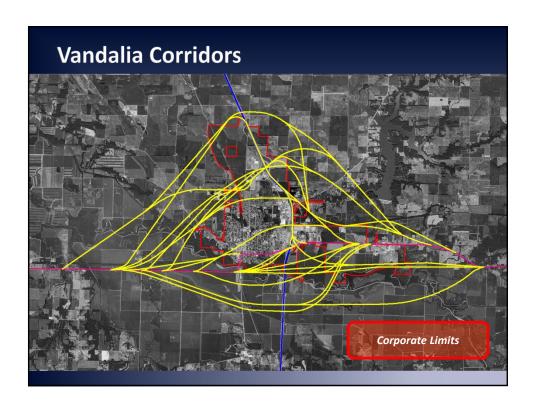


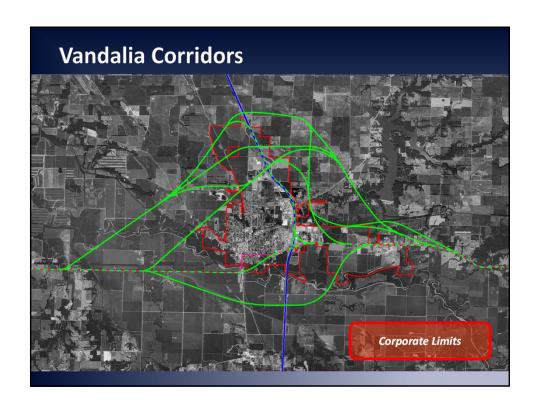


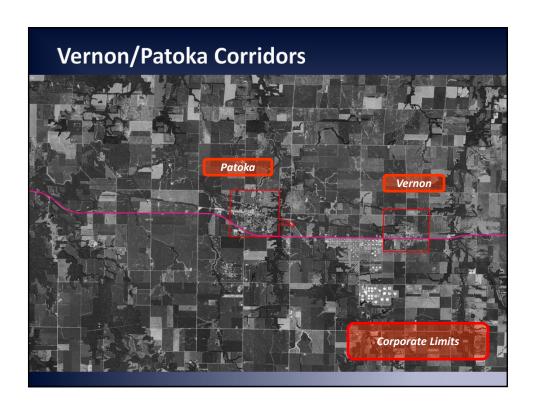


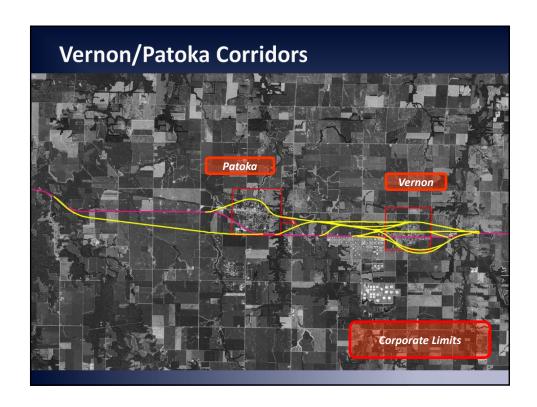


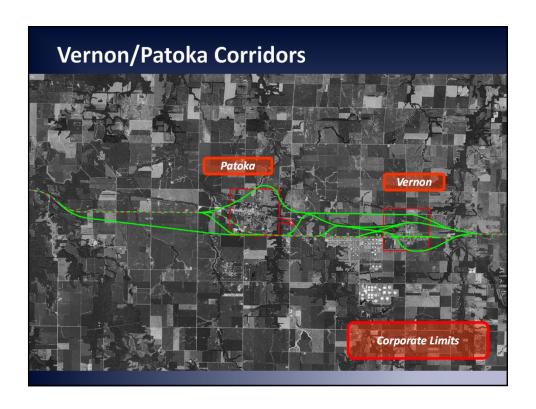


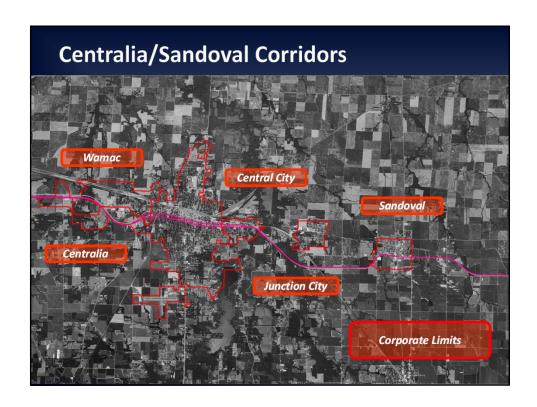


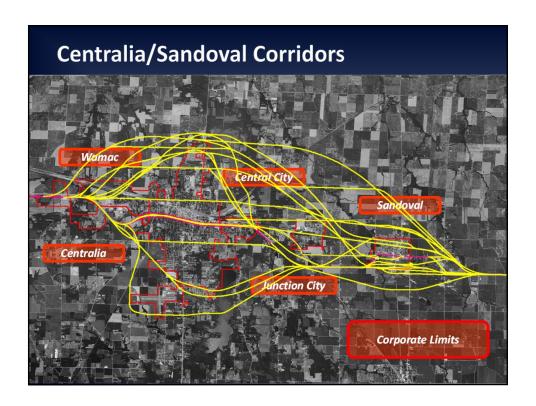


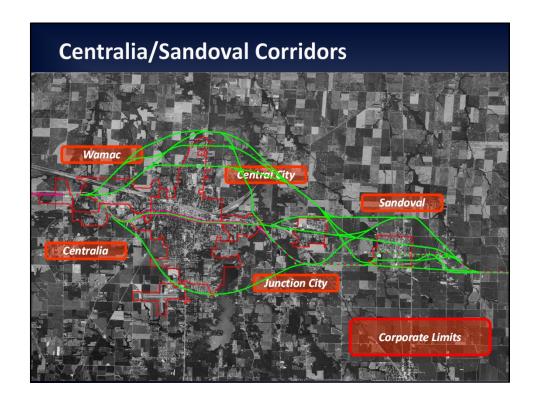




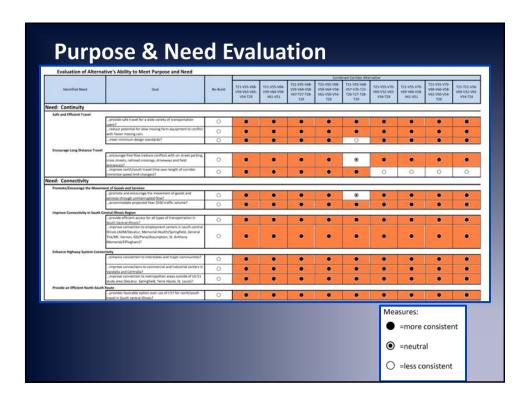








# Agenda Introductions Project Process Flow Chart CSS Process US 51 Corridors Current Tasks Next Steps Questions







# What's Next Complete Macro Analysis and Identify Preferred Corridors Develop Alignments within Preferred Corridors Present at September NEPA/404 Meeting



# Illinois NEPA/404 Merger Meeting Day 1 – Downstate Projects June 9, 2010

FHWA – Illinois Division Office Training Room 3250 Executive Park Drive Springfield, IL 62703

#### 9:00 am - 12 noon

- Eldamain Road (District 3, Kendall County)
  - o Information Alternatives to be Considered
- US 45 from Eldorado to IL 141 (District 9, Saline, Gallatin and White Counties)
  - o Concurrence Preferred Alternative
- US 51 Pana to Centralia (District 7, Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington Counties)
  - o Concurrence Alternatives to be Carried Forward
- Discuss status of NEPA-404 merger projects

#### NEPA/404 Merger Meeting June 9, 2010

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**IDOT** District 7, Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington Counties

US 51 from Pana to Centralia Environmental Impact Statement

**Concurrence – Alternatives to be Carried Forward** 

The US 51 EIS project has previously been presented at the 2/07/08, 2/03/09, and 6/24/09 NEPA/404 Merger Meetings for project introduction, concurrence on Purpose and Need, and project update, respectively.

The purpose of the meeting was to seek concurrence on the Alternatives to be Carried Forward. The methodology used in the Macro Analysis Memo and Alignment Analysis Memo (submitted April 7, 2010) for corridor and alignment elimination was reviewed. In preparation for this meeting, on June 8<sup>th</sup> (the previous day) the project team conducted a field review of the project. The review was attended by various agencies.

A dual screen PowerPoint presentation was given by Jerry Payonk and Stacie Dovalovsky of Clark Dietz, Inc. The following summary points were made at the presentation:

- Through the Context Sensitive Solution (CSS) process, the project team has conducted over 70 meetings with the various Community Advisory Groups (CAG), Regional Advisory Group (RAG), and Project Study Group (PSG).
- The four step process used to define and analyze alternatives was summarized as follows:
  - 1) Develop Preliminary Corridors the corridors were developed by the CAG, RAG, and PSG;
  - 2) Conduct Purpose & Need Screening and Corridor Consolidation this step was presented at the 6/24/09 NEPA/404 Merger meeting:
  - 3) Perform Macro Analysis on Remaining Corridors; and,
  - 4) Develop and Analyze Preliminary Alignments within Remaining Corridors.

Steps 3 and 4 were outlined during the presentation.

- Thirty-one resource criteria (including environmental, community, cultural, and agricultural) were evaluated during the macro analysis of corridors. Engineering judgment and CAG input were also considered. The macro elimination process considered the range of impacts for each resource within the 500-foot width and assigned a threshold value for elimination based upon that range. The resource criteria that were used during the corridor elimination process varied by community as the resource impacts varied by community, making the process similar but unique for each geographical area. The resource impact evaluation considered the regulatory mandates and protection of resources. The macro analysis elimination process was illustrated graphically using Vernon Patoka as an example.

- During the macro analysis, 123 corridors were evaluated in Centralia-Sandoval, 24 corridors in Vernon-Patoka, 21 in Vandalia, and six in Ramsey. The number of corridors evaluated in each community varied based on factors such as community size and topographic features encountered. The Macro Analysis screening yielded three corridors in Centralia-Sandoval (Corridors D, DJ, and DL), two in Vernon-Patoka (Corridors J and Q), five in Vandalia (Corridors A, D, Q, S, and U), and two in Ramsey (Corridors A and C). These corridors demonstrated the fewest impacts to environmental resources and were carried forward into the alignment analysis for further evaluation.
- The first step of the alignment analysis was to develop a 200' wide preliminary roadway alignment measuring within the 500-foot roadway corridor originally studied. The preliminary roadway alignment was developed minimizing or avoiding resource impacts as much as possible. The alignment screening process evaluated the same 31 resource criteria used in the Macro Analysis. Engineering constraints and CAG input were also taken into consideration when evaluating the alignments. The alignments with the highest relative impacts and those that were not feasible from an engineering perspective were eliminated. The Alignment Analysis elimination process was illustrated graphically using Vandalia as an example.
- The Alignment Analysis screening yielded three alignments in Centralia-Sandoval (Alignment D, DJ, and DL), one in Vernon-Patoka (Alignment Q), two in Vandalia (Alignments S and U), and two in Ramsey (Alignments A and C). These alignments demonstrated the fewest impacts to environmental resources were selected to be carried forward for further evaluation into the Draft Environmental Impact Statement (DEIS).
- Centralia-Sandoval D (an eastern bypass that crosses over Raccoon Lake) was carried through the alignment analysis to provide balance by maintaining a bypass alignment for further evaluation around both sides of the Centralia area. The project team, however, believed there was compelling reasons for it to be eliminated. Centralia-Sandoval D exhibited the highest impacts to floodplains, wetlands, high quality wetlands, parklands, residential buildings, and commercial buildings compared to Alignments DJ and DL. An alignment that results in higher resource impacts relative to other viable alternatives would not be selected as a preferred alternative in the DEIS. After discussion with the agencies over the viability of Alignment D, they concurred that there are reasonable alternatives on the west side of Centralia that result in fewer resource impacts. The agencies agreed that Alignment D should be eliminated from further consideration.
- Each community was presented in aerial view with a graphic of all corridors originally considered, the corridors remaining after the screening process, the corridors remaining after the macro analysis, and finally, the corridors remaining after the alignment analysis.
- In general, existing US 51 will be widened to the east or west in the sections between communities to minimize impacts. In two cases along existing US 51 between communities, multiple alternatives were designed and carried forward to minimize impacts. The coincident areas with multiple alternatives are 1) Vandalia to Ramsey Link A (existing US 51 over Ramsey Creek) and Vandalia to Ramsey Link B (which utilizes disturbed area from a previous crossing over Ramsey Creek), and 2) Ramsey End Link A

(which utilizes existing US 51 over Opossum Creek) and Ramsey End Link B (an alternative west of existing US 51 over Opossum Creek to minimize impacts in an area of steep wooded topography).

- Six Public Information meetings (PIM) were held in the project area to present the alternatives to be carried forward. PIM#3 (three meetings at different locations within the project study area) was held in November 2009. Preliminary alternatives to be carried forward were presented at the meeting. Following this meeting in December 2009, additional high-quality wetland information was provided by the Illinois Natural History Survey (INHS) which resulted in modifications to some of the alternatives presented to the public. The modified corridors were presented at PIM#4 in May, 2010. As a result of the high quality wetland information received, Vandalia Alignment U was developed, which traverses the southeast corner of the Vandalia Geologic Area Illinois Natural Area Inventory (INAI) site. The INAI site was originally avoided during the corridor development process. The project team met with the Illinois Department of Natural Resources (IDNR) to discuss this site. The IDNR indicated that it is acceptable to traverse the INAI site as long at the integrity of the site is maintained. The portion of the INAI site traversed by Alignment U is likely a buffer to the actual Geological area specimen. The project team also met with the U.S. Army Corps of Engineers (USACE) – St. Louis District to discuss high-quality wetland impacts.
- A summary of public comments received after PIM#3 and PIM#4 was presented. Subsequent to PIM#4, the project team received numerous comments from residents living in the north side neighborhoods of Vandalia near Thrill Hill Road. Vandalia Alignments S and U are within the vicinity of these neighborhoods, and result in 10 and 6 residential impacts, respectively. IDOT invited over 200 residents to a meeting held on June 3, 2010, to discuss the project development and residential impacts. Over 100 attendees came to the meeting. A general consensus among attendees was that Vandalia should be bypassed to the east. The project team discussed the constraints of an eastern bypass with attendees, which include extensive Kaskaskia River floodplain impacts. Although the project team had evaluated two eastern bypasses during the macro analysis, two additional eastern bypasses were developed subsequent to the meeting per the suggestions of the residents. It was determined that these corridors would be eliminated based upon incongruence with the project's Purpose & Need, and impacts to floodplain and Prime & Important farmland examined during macro analysis.
- Concurrence was granted for the following alignments to be carried forward into the DEIS:
  - · Centralia End Link,
  - · Centralia-Sandoval DJ,
  - · Centralia Sandoval DL,
  - · Sandoval to Patoka Link,
  - · Vernon-Patoka Q,
  - · Vernon to Vandalia Link,
  - · Vandalia S,

- · Vandalia U,
- · Vandalia to Ramsey Link A,
- · Vandalia to Ramsey Link B,
- · Ramsey A,
- · Ramsey C,
- · Ramsey End Link A, and
- · Ramsey End Link B.

Of note, Centralia-Sandoval D was not carried forward for further study.

After the presentation, the following questions were addressed:

- **Q:** Where you surprised by the interest that the neighborhood residents on the north side of Vandalia showed?
- **A:** The residential neighborhood on the north side of Vandalia is the densest residential area in the vicinity of the proposed alignments. The Vandalia CAG indicated that the residents in this area would not be pleased at the proposed alignments. However, the CAG and the project team believe that all options have been fully evaluated and that these are the best alternatives. The north side neighborhood group did not become involved with the project early on because they did not think an improved US 51 would be in proximity to their neighborhoods. IDOT has reached out to this group and invited them to attend the North Side neighborhoods meeting on June 3, 2010.
- **Q.** What's happening with the proposed plans for I-70 access with respect to an interchange?
- **A:** Due to the location of the existing I-70/US-40 interchange, an additional interchange cannot be constructed along I-70 where Vandalia Alignments S or U cross the interstate without compromising recommended interchange spacing distance of 3 miles. A preliminary study has been initiated and it is likely than a local road will be extended to provide access from the improved US 51 to the existing I-70 interchange. Additional studies will be performed to determine the exact type of facility that will be required. The proposed interchange areas have been submitted in an Addendum Environmental Survey Request (ESR) for field review.
- **Q:** So there's no direct access proposed between US 51 and I-70?
- **A:** Due to the location of the existing I-70 interchange, at this time an interchange with the improved US 51 and I-70 does not appear workable due to interchange spacing standards. US 51 users will have access to I-70 from a local roadway.

- **Q:** Will you be doing more detailed wetland studies to identify more wetlands?
- **A:** Yes, an Addendum ESR has been submitted for proposed interchange areas and areas where the alignments have shifted to avoid resources outside of the original survey limits.
- **Q:** Engineering constraints including a forty foot cut and grade for trucks are a problem along the north side of Vandalia south of the lake; is the bluff/grade along the Kaskaskia River a problem on the south side of Vandalia?
- **A:** No; there is adequate space along the south side of Vandalia to avoid steep grades.
- **Q:** Have you drawn alignments to the east of Vandalia?
- A: Two eastern alignments were evaluated during the macro analysis. These alignments were eliminated due to high floodplain impacts. During the Vandalia North Side Neighborhood meeting on June 3, 2010, the residents indicated that they would prefer an eastern bypass to avoid impacts to their neighborhood. Subsequent to the meeting, two additional preliminary eastern corridors were developed and analyzed using the macro analysis evaluation criteria. The alignments were developed to minimize impacts to the floodplain. Both alignments extend east of Bluff City in order to minimize impacts to the Kaskaskia River floodplain.
- **Q:** How real are the alternatives to the east of Vandalia and should they be considered in this concurrence determination?
- A: Using the macro analysis evaluation criteria, the eastern alignments would be eliminated due to floodplain impacts, residential impacts, and agricultural impacts. An eastern bypass that minimizes floodplain impacts extends east of Bluff City. A bypass this far east would not meet the project Purpose & Need because it fails to provide connectivity among comminutes, as Vandalia would not be connected by such a bypass. An eastern bypass precludes development due to the extensive floodplain, and is not compatible with Vandalia's existing land use plans. In addition, an eastern bypass would likely be constructed on fill or berms to avoid flooding, which would increase floodplain impacts.
- **Q:** Wouldn't alignments to the east of Vandalia be expensive due to floodplains?
- A: Cost has not been considered in the macro analysis or alignment analysis unless an element of an alternative being considered presented a unique cost concern of

exraordinary magnitude. However, it is likely that the cost of an eastern bypass could be high due to the requirement of constructing the roadway on fill.

- **Q**: The new eastern alignments near Vandalia aren't going through all floodplain area, correct?
- A: No, we have developed an eastern bypass that minimizes impact to the floodplain by veering off of existing US 51 north of Vandalia, extending east of Bluff City, and coming back to existing US 51 south of the floodplain. However, such a bypass does not meet the project's Purpose & Need, and results in high agricultural impacts. Such a bypass essentially connects Ramsey to Bluff City and on to Vernon. Vandalia would not be connected by such a bypass. Moving the bypass farther east to further minimize impacts to the floodplain would exacerbate the issue of connectivity to Vandalia.
- **Q:** What about going west of Lake Vandalia?
- A: By going west of Vandalia Lake, the impacts to neighborhoods on the north side of Vandalia would be minimized. However, agricultural impacts would be very high as this corridor south of Lake Vandalia would be traversing exclusively though farmland. A bypass that extends this far west would likely fail to meet the Purpose & Need of the project to provide regional connectivity
- **Q:** What about going through Raccoon Lake in Centralia?
- A: The project team has carried Alignment D, an eastern bypass of Centralia that crosses Raccoon Lake, through the alignment analysis. However, based on resource impacts, we believe that this bypass can be eliminated. Alignment D results in higher floodplain, wetland, high quality wetland, residential, and public facility impacts compared to the western alternatives (Alignments DJ and DL).
- **Q:** Wouldn't it be appropriate to retain alignment D in Centralia that crosses Raccoon Lake if a new alignment is studied further that would cross Lake Vandalia?
- A: Vandalia Lake is a major recreation destination for the region. An alignment that crosses Vandalia Lake would result in high agricultural impacts south of the lake, and would not completely eliminate residential impacts. It would avoid the north side neighborhoods near Thrill Hill Road in place of impacting other residences around the lake. In addition, parkland and densely wooded areas are adjacent to the north side of the lake. Crossing a lake would generally not be considered a preferred alternative if other alternatives with fewer resource impacts exist. Therefore, an alignment over Vandalia

Lake is not recommended, and the project team is comfortable eliminating Centralia-Sandoval D if the agencies concur.

**Q:** The City of Centralia has been discussing projects with the USACE around Raccoon Lake, correct?

**A:** There are plans to dredge Raccoon Lake. It is unknown if funding has been secured for this project to date.

**Q:** What strategy are you considering for addressing concerns and interest from the northern neighborhoods in Vandalia?

**A**: The project team intends to keep the lines of communication with the north side residents open. We plan on meeting with the group, or a smaller group of representatives, again to discuss the corridor development and elimination process in detail, and discuss the eastern corridors that have been developed and evaluated based on the comments received from the June meeting.

**Q:** Will you be studying new eastern alternatives at the macro level?

A:The preliminary eastern bypass corridors of Vandalia developed following the north side neighborhoods meeting have been evaluated using macro analysis criteria. An eastern bypass of Vandalia would be eliminated due to resource impacts, including floodplain, wetlands (this analysis is based on NWI wetlands as field data is not available), and agricultural. Additionally, an eastern bypass of Vandalia does not meet the project's Purpose & Need of connectivity of the region. Vandalia's 2009 zoning map identifies growth and development on the west side of the community. Vandalia is the second largest population and employment center within the 65-mile study area. A realigned US 51 to the east of the community would stifle growth and would not promote connectivity between communities.

**Q:** Is there any public support for the east side of Centralia?

**A:** We have received approximately eight public comments in favor of an eastern bypass. However, the City of Centralia and the majority of the CAG are not in support of an eastern bypass. They believe an eastern bypass would not allow for future development as the east side is already developed.

**Q:** Are there any strong reasons for keeping Alignment D in Centralia on the east side?

- **A:** No, Alignment D results in the highest impacts to floodplains, wetlands, high quality wetlands, residences, and commercial facilities when compared to the western bypass alternative. The western bypass is a feasible alternative that would result in less resource impacts.
- **Q:** Could alignment D in Centralia be eliminated due to wetlands, floodplains, and displacements?
- A: Yes.
- **Q:** How would an interchange at IL 161 affect the airport in Centralia?
- **A:** The interchange with IL 161 near the airport east of Centralia near Alignment D has not been fully developed. However, it appears that due to the airport and adjacent commercial development, the interchange would be restricted to the north side of IL 161. It is possible that Alignment D may conflict with airport operations.
- **Q:** Do the agencies concur with the request to move forward with detailed studies for the alignments discussed in the information package and also eliminate Alignment D in Centralia?
- **A:** Yes, the agencies (USFWS, USACE, USEPA, IDNR) concur with all alignments to be carried forward and eliminate Alignment D in Centralia.

The goal for the next merger meeting presentation is to attain concurrence on the preferred alternative.

Illinois NEPA/404 Merger Meeting Alternatives to be Carried Forward June 9, 2010

# US 51 Environmental Impact Statement





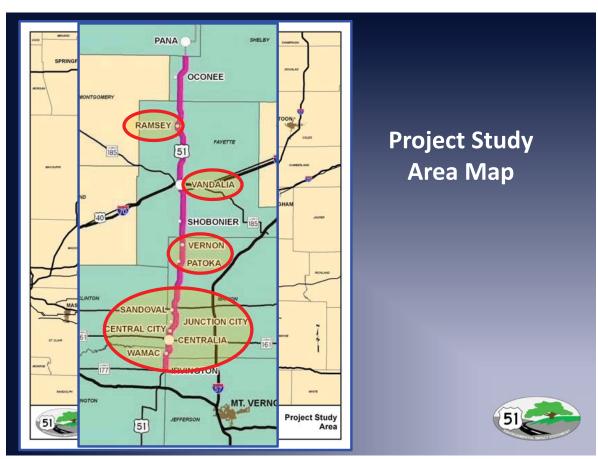


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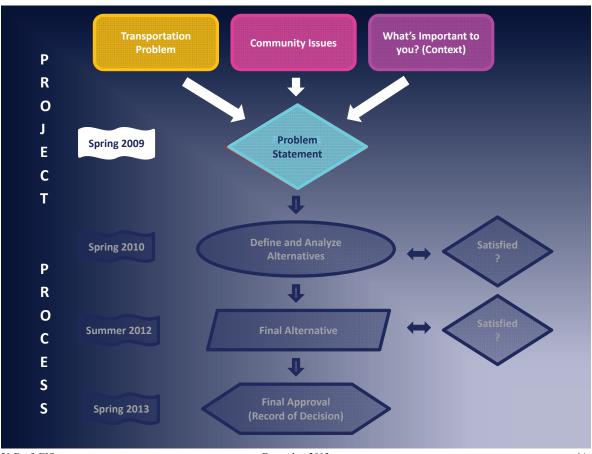
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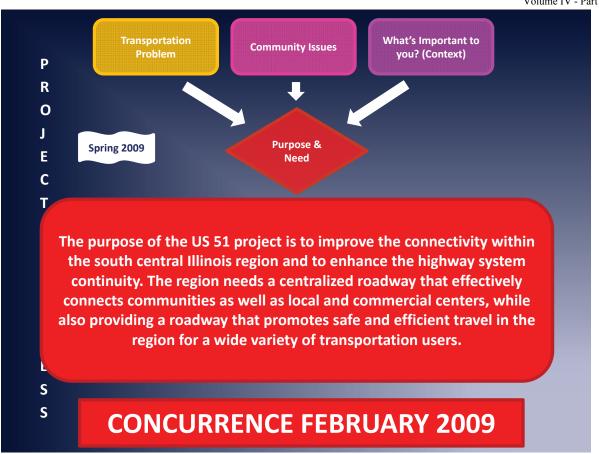


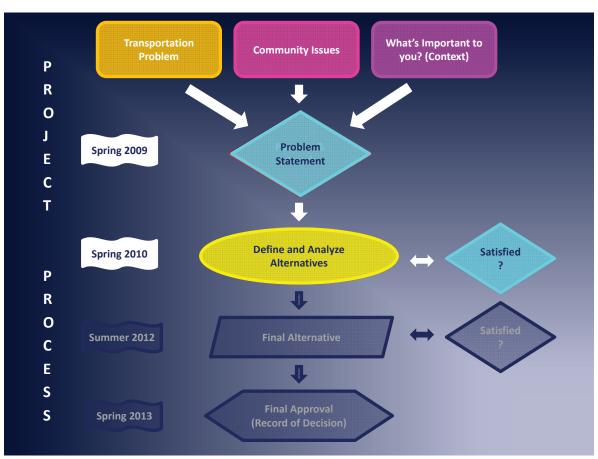


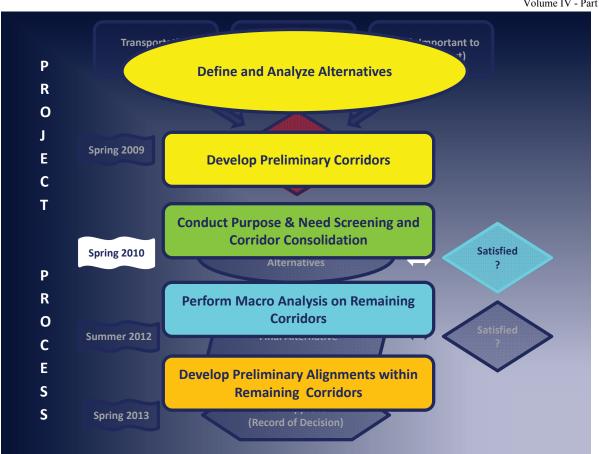
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- Summary

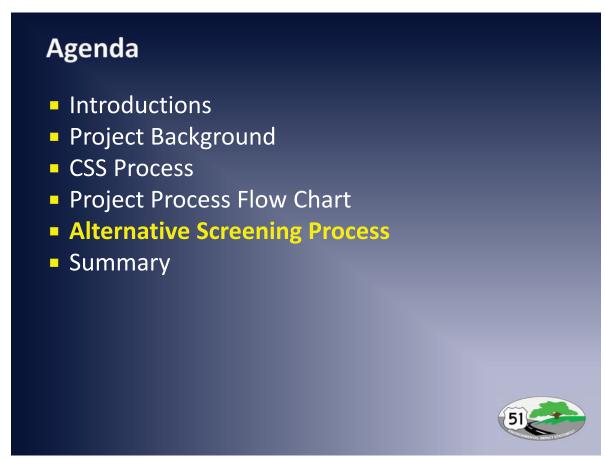


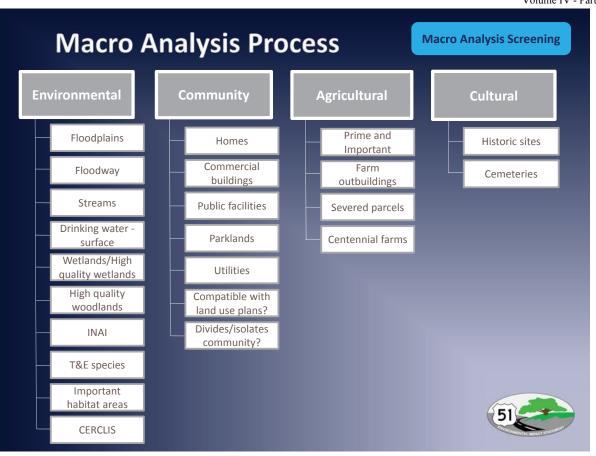


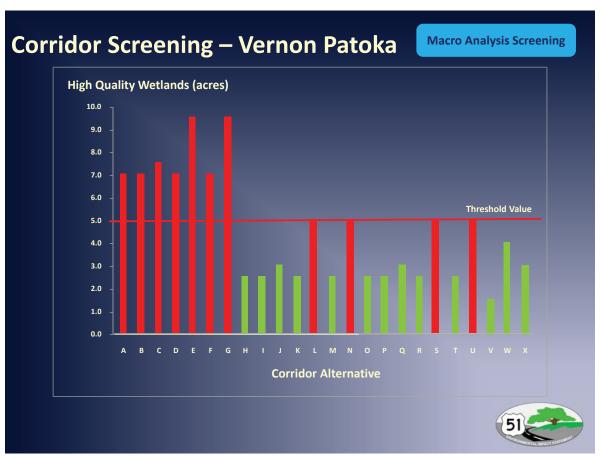


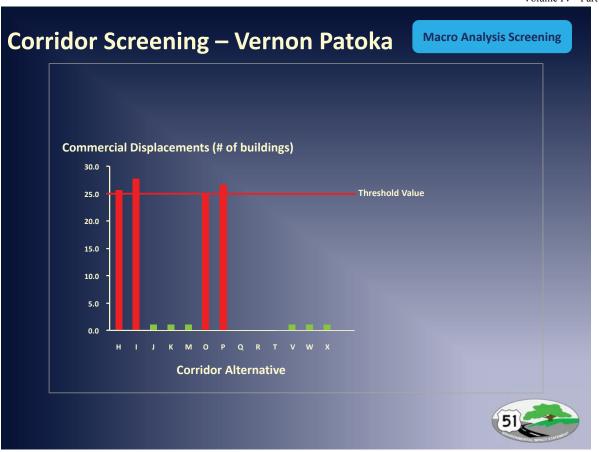


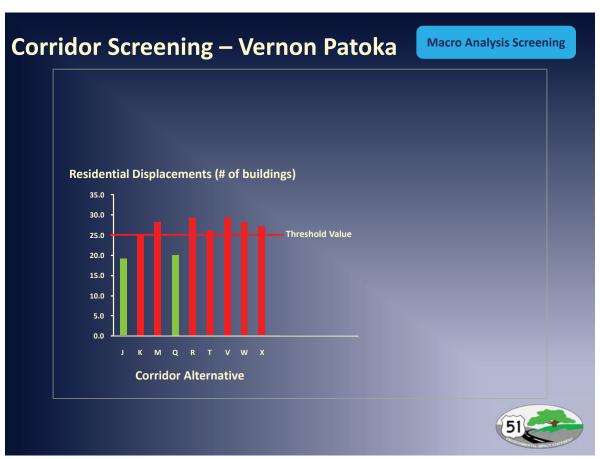


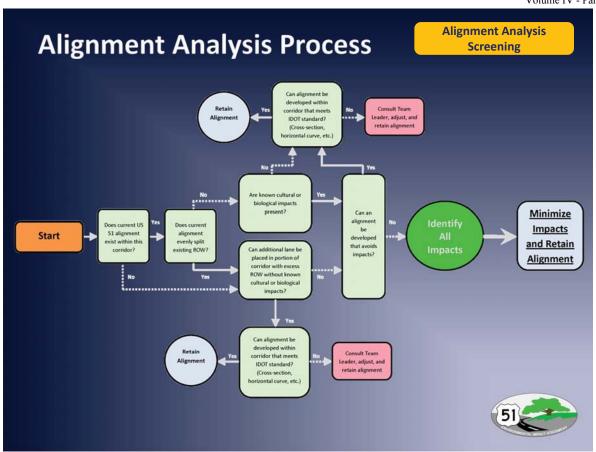


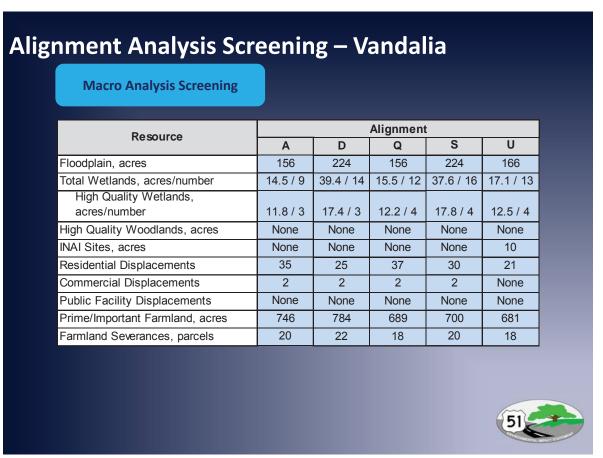












# Alignment Analysis Screening – Vandalia

### **Macro Analysis Screening**

Resource	Alignment				
Resource	Α	D	Q	S	U
Floodplain, acres	61.1	85.6	60.6	85.5	63.1
Total Wetlands, acres/number	5.3 / 7	17.3 / 13	6.3 / 10	15.7 / 13	6.4 / 10
High Quality Wetlands,		7010	4.0.4.4	7.4.4	47/4
acres/number	4.4 / 1	7.0 / 3	4.6 / 4	7.1 / 4	4.7 / 4
High Quality Woodlands, acres	None	None	None	None	None
INAI Sites, acres	None	None	None	None	4.1
Residential Displacements	16	7	9	10	6
Commercial Displacements	1	None	None	None	None
Public Facility Displacements	None	None	None	None	None
Prime/Important Farmland, acres	295	310	274	278	271
Farmland Severances, parcels	13	19	18	18	17
Engineering Constraints	Yes	No	Yes	No	No



# Alignment Analysis Screening – Vandalia

### **Alignment Analysis Screening**

Resource	Alignment		
Resource	D	S	U
Floodplain, acres	85.6	85.5	63.1
Total Wetlands, acres/number	17.3 / 13	15.7 / 13	6.4 / 10
High Quality Wetlands, acres/number	7.0 / 3	7.1 / 4	4.7 / 4
High Quality Woodlands, acres	None	None	None
INAI Sites, acres	None	None	4.1
Residential Displacements	7	10	6
Commercial Displacements	None	None	None
Public Facility Displacements	None	None	None
Prime/Important Farmland, acres	310	278	271
Farmland Severances, parcels	19	18	17
Engineering Constraints	No	No	No



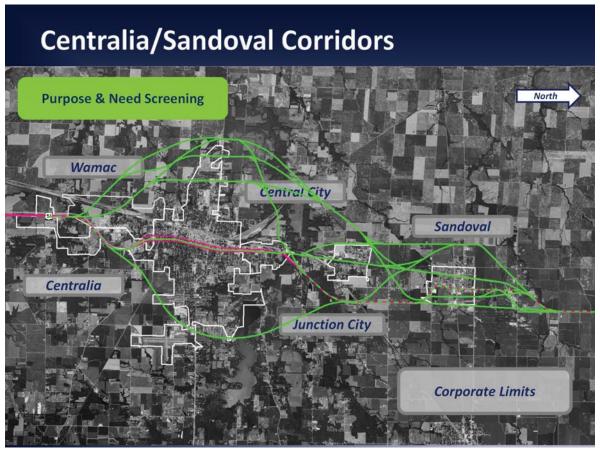
# Alignment Analysis Screening – Vandalia

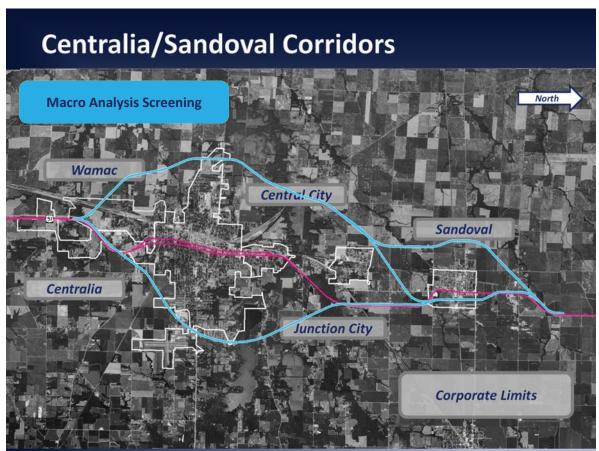
**Alignment Analysis Screening** 

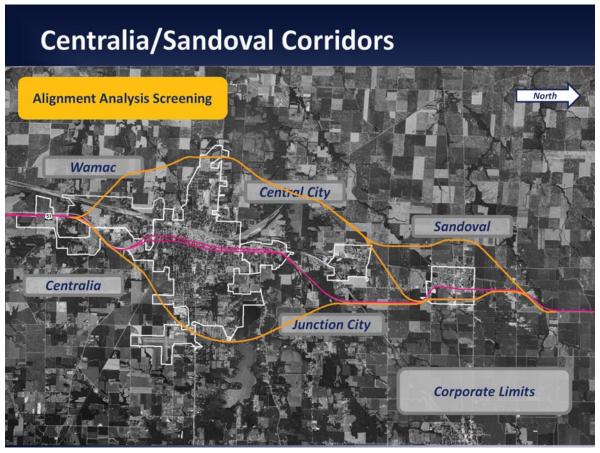
Resource	Alignment		
Resource	S	U	
Floodplain, acres	85.5	63.1	
Total Wetlands, acres/number	15.7 / 13	6.4 / 10	
High Quality Wetlands, acres/number	7.1 / 4	4.7 / 4	
High Quality Woodlands, acres	None	None	
INAI Sites, acres	None	4.1	
Residential Displacements	10	6	
Commercial Displacements	None	None	
Public Facility Displacements	None	None	
Prime/Important Farmland, acres	278	271	
Farmland Severances, parcels	18	17	
Engineering Constraints	No	No	

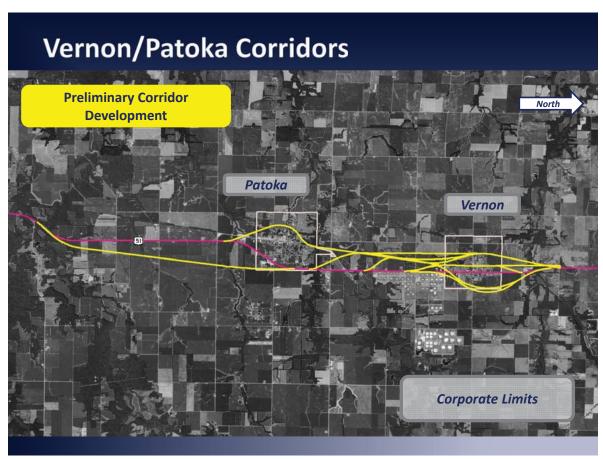


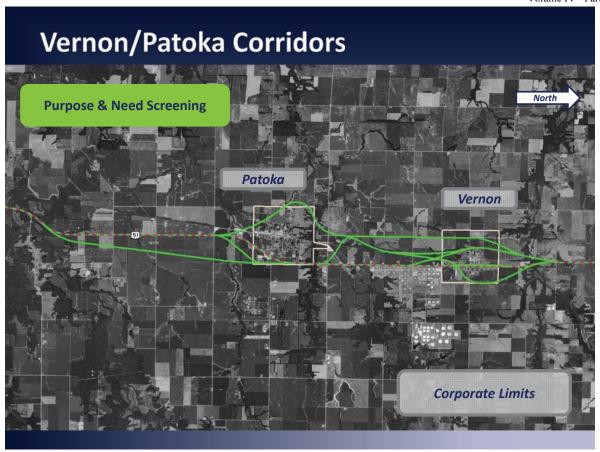
# Centralia/Sandoval Corridors Preliminary Corridor Development Centralia Linction City Corporate Limits

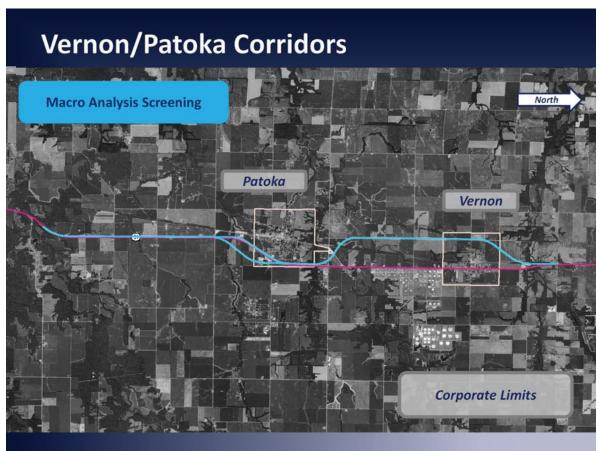


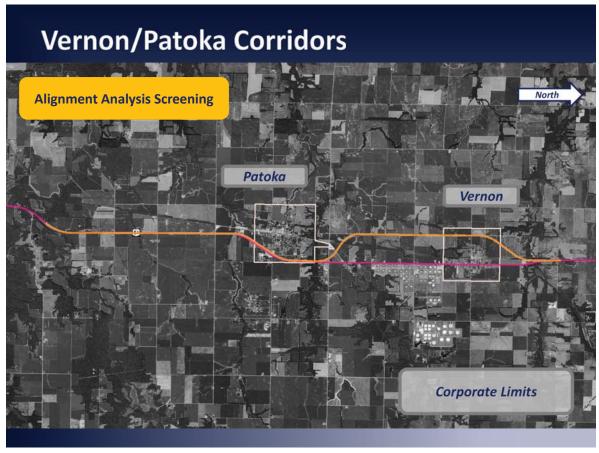


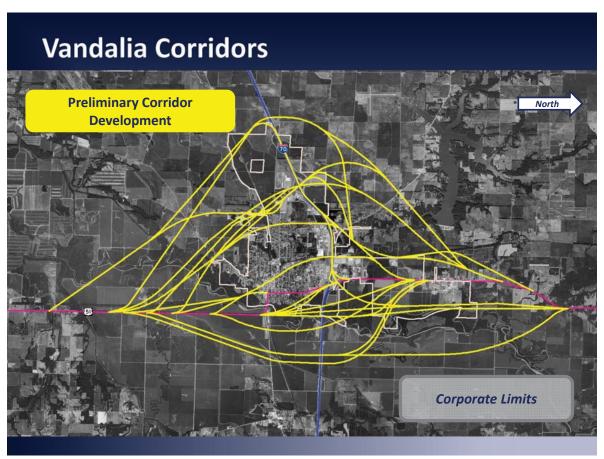


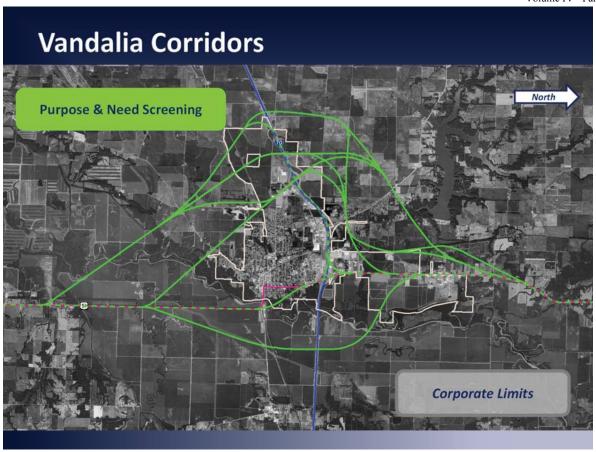


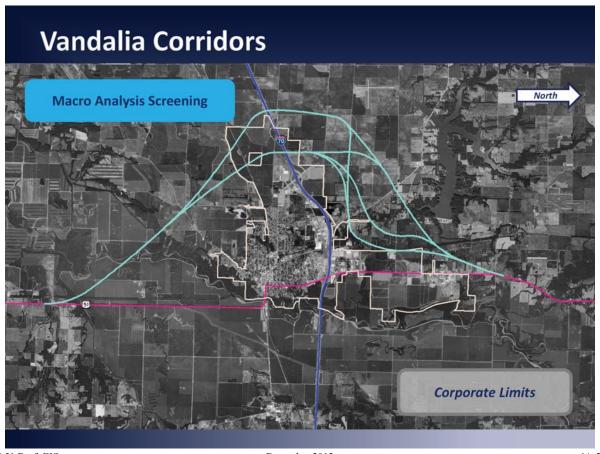


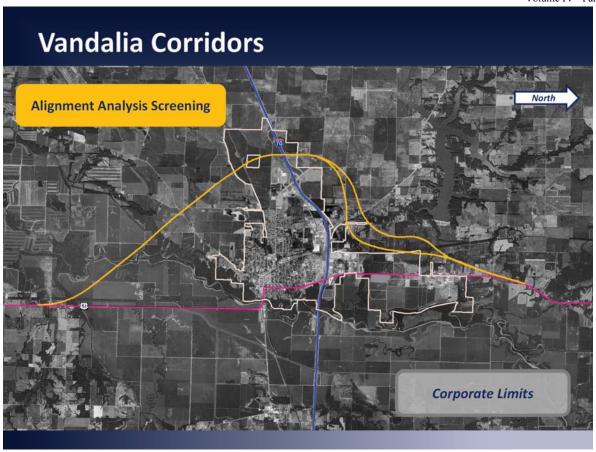


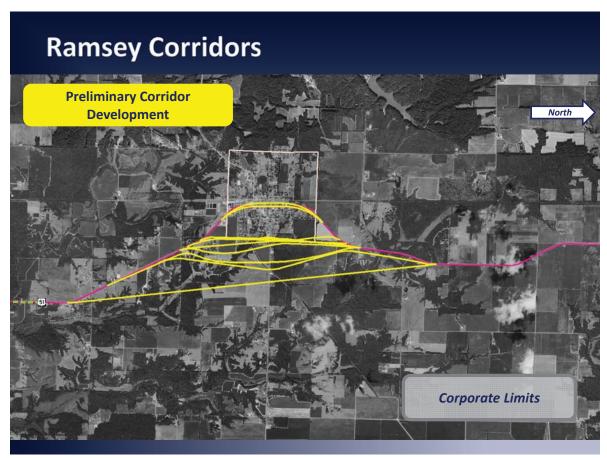








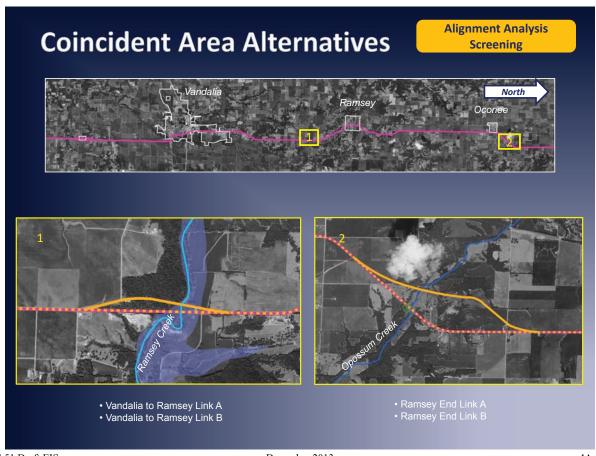












- Introductions
- Project Background
- CSS Process
- Project Process Flow Chart
- Alternative Screening Process
- Summary



## **Summary of Public's Comments**

### **Six Public Information Meetings**

- 246 attendees
- 45 comments received

### Centralia-Sandoval (28 commenters)

- Supports alternatives carried forward (1)
- Prefers eastern bypass of Centralia (6)
- Prefers eastern bypass of Sandoval (7)
- Opposes a bypass (8)
- Concerns:
  - waste of funds
  - personal property
  - existing businesses
  - travel time/distance of bypass
  - farmland
  - low lying areas and wetlands

  - abandoned mine shafts

### Vernon-Patoka (1 commenter)

Supports alternatives carried forward

### Ramsey (6 commenters)

- Concerns:
  - personal property
  - access to existing east-west roads
  - accidents/safety at Ramsey Lake State Park Road

### Vandalia (10 commenters)

- Prefers eastern bypass (1)
- Prefers western bypass (1)
- Oppose western bypass (3)
- Improve existing US 51 (1)
- Concerns:
  - personal property
  - time/distance of bypass
  - shallow water supplies
  - fragmentation of community due to interchange
  - traffic noise



# **Summary of Public's Comments**

### Vandalia

- North Side Neighborhoods Meeting
- Discuss project development and residential impact concerns
- 100 attendees





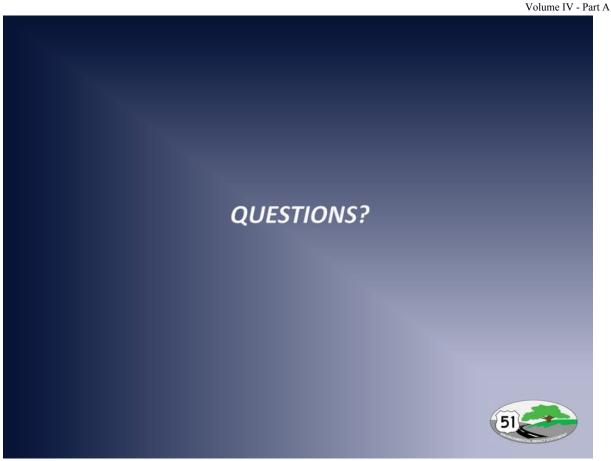


# **Summary**

We are asking for concurrence on the following alignments to be carried forward in the reasonable range of alternatives for further consideration:

- Centralia End Link,
- Centralia-Sandoval D,
- · Centralia-Sandoval DJ,
- · Centralia-Sandoval DL,
- Sandoval to Patoka Link,
- Vernon-Patoka Q,
- Vernon to Vandalia Link,
- Vandalia S,
- · Vandalia U,
- Vandalia to Ramsey Link A,
- · Vandalia to Ramsey Link B,
- · Ramsey A,
- · Ramsey C,
- · Ramsey End Link A, and
- Ramsey End Link B





### **Total Range of Impacts** Environmental Range Floodplains (acres) 97.2 - 134.3 Biologically significant streams (crossings) 2 - 3 Streams (crossings) 20 - 22 Drinking water supplies - surface water (supply) 0 - 1 Wetlands (acres) 8.5 - 20.4 Wetlands (sites) 19 - 29 High quality wetlands (acres) 5.1 - 9.1 HIgh quality wetlands (sites) 6 - 7 INAI sites (acres) 0 -4.1 CERCLIS sites (number) 0 High quality woodlands (acres) 0 T&E species 0 Community Residential Displacements (buildings) 23 - 48 0 - 9 Commercial Displacements (buildings) Public Facility Displacements (buildings) 0 - 1 Parklands (4(f)/6(f)) (acres) 0 - < 0.1 **Utility Conflicts** 90 - 112 Agriculture 1205 - 1393 Prime and Important Farmland (acres) 25 - 37 Parcels Severed (parcels) Cultural Historic bridge

# **Centralia-Sandoval Alignments**

Resource	Centralia-Sandoval Alignment		
	D	DJ	DL
Floodplain, acres	34.5	22.4	21.8
Biologically Significant Streams, number of crossings	1	1	1
Streams, number of crossings	5	6	6
Drinking Water Supplies – surface water, crossing	1	None	None
Total Wetlands, acres/number	3.6 / 7	1.3 / 3	2.2 / 4
High Quality Wetlands, acres/number	1.9 / 2	0.3 / 1	1.2 / 2
CERCLIS Sites, number impacted	None	None	None
Residential Displacements	21	8	12
Commercial Displacements	9	None	None
Public Facility Displacements	1	None	None
Parkland, acres	<0.1	None	None
Prime/Important Farmland, acres	274	303	424
Farmland Severances, parcels	4	11	14
Engineering Constraints	No	No	No

Corridors carried forward

### Illinois NEPA/404 Merger Meeting February 15, 2011

### IDOT – Region 1 Office Training Room B – Basement Level 201 West Center Court Schaumburg, Illinois 60196

### 8:00 am - 9:45 am

- Illiana Expressway from I-65 (Indiana) to I-55 (Illinois) (District 1, multiple counties)
  - o Information Project Introduction
- Elgin O'Hare West Bypass Tier 2 EIS (District 1, Cook and DuPage Counties)
  - o Information Purpose and Need
- I-80 from Ridge Road to US Route 30 (District 1, Kendall, Grundy and Will Counties)
  - o Information Project Introduction
  - Special Note: US Coast Guard Permit Required

### 9:45 am - 10:00 am (Break)

### 10:00 am - 11:45 am

- In-Lieu Fee Program
  - Pros and cons of ILF programs agencies experiences
  - o Examples of successful ILF projects
  - Application of new COE Guidelines performance standards, monitoring and report requirements
  - Role of IDNR in approval of sites and monitoring schedule
  - o Identification of third parties in Chicago area
  - o Status of Chicago area commercial wetland banks
  - Discussion of Midewin as pilot ILF project

### 11:45 am – 1:00 pm (Lunch Break)

### 1:00 pm - 5:00 pm

- Savanna/Sabula Bridge (District 2, Carroll County, IL and Jackson County, IA)
  - o Information Project Introduction
  - o Special Note: US Coast Guard Permit Required
- Eastern Bypass near Peoria (District 4, Tazewell, Woodford and Peoria Counties)
  - o Information Status Update
- Eastside Highway, Bloomington, IL (District 5, McLean County)
  - o Concurrence Purpose and Need
- US 51 from Pana to Centralia (District 7, Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington Counties)
  - o Concurrence Alternatives to be Carried Forward

### NEPA/404 Merger Meeting February 15, 2011

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MICHAEL HINE	FHWA	217-492-4634	Mike. Hine Q Not. gov
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IDOT District 7, Christian, Shelby, Fayette, Marion, Clinton, Jefferson and Washington Counties US 51 from Pana to Centralia Environmental Impact Statement Concurrence – Alternatives to be Carried Forward

The project was previously presented at the 2/07/08, 2/03/09, 6/24/09, and 6/9/10 NEPA/404 Merger Meetings for project introduction, concurrence on Purpose and Need, project update, and concurrence on Alternatives to be Carried Forward, respectively.

The purpose of the meeting was to seek concurrence on additional Alternatives to be Carried Forward in Vandalia. The Vandalia Alignment Analysis Memo (Supplement to the April 2010 Alignment Analysis), submitted January 12, 2011, was reviewed.

Sherry Phillips of IDOT District 7 introduced the project. Jerry Payonk and Stacie Dovalovsky of Clark Dietz, Inc., presented the PowerPoint presentation. The following summary points were made at the presentation:

- As mentioned at the June 9, 2010, NEPA/404 merger meeting, the project team met with Vandalia north side residents on June 3, 2010, who expressed concern regarding impacts associated with VS and VU. Additional comments from concerned Vandalia residents were received after the June 9 NEPA/404 merger meeting. Based upon these additional comments, IDOT decided to revisit corridor alternatives in Vandalia. The Vandalia Community Advisory Group (VCAG) was reorganized to expand representation in the community, to continue to build consensus, and to increase local input regarding the alternative selection process. The VCAG consists of members who represent a diverse cross-section of interest areas and geographic areas. During a series of meetings, the reformed VCAG revisited the steps of the alignment development and analysis process.
- The VCAG developed and evaluated a total of 39 alignments. The alignments were consolidated to 12 alignments and subsequently reduced to four alignments based upon both engineering and environmental considerations. The four remaining alignments (Western Bypass Yellow, Dual marked Green, Parallel Yellow, and Eastern Bypass Green) were considered with alignments Modified VS and Modified VU (which received concurrence at the June 9, 2010, NEPA/404 merger meeting, and subsequently modified to accommodate an interchange with I-70).

The six alignments and their associated interchanges with I-70 were presented to the reviewing agencies. A table showing the differentiating resource impacts resulting from each alignment was displayed. A graphic showing the resources in relation to each alignment was displayed.

- Of note, the residential impacts in Table 5, page 11, of the Alignment Addendum memo were overstated as farm residences were counted twice. The correct residential impacts are as follows:

Western Bypass Yellow 7
Dual Marked Green 9
Parallel Yellow 14
Modified VS 9
Modified VU 9
Eastern Bypass Green 36

The correct residential impacts listed above were shown at the VCAG meetings and at the public meeting. A revised Page 11 is attached.

The resource impact information in Appendix B reflects information presented to the VCAG members at meetings held in the fall of 2010. Wetland impacts in the Alignment Addendum memo were subsequently updated with additional information received in December 2010. The updated information was also presented to the VCAG members.

- The six alignments were presented at a public meeting held on November 23, 2010. A total of 54 responses were received within the two-week comment period. A summary of comments and concerns was presented. Western Bypass Yellow and Dual Marked Green received the most public support.
- Parallel Yellow did not receive much public support and did not result in fewer environmental impacts when compared to the other five alignments. Parallel Yellow results in the longest travel distance and travel time compared to the other five alignments. Although the Eastern Bypass Green received some public support, the floodplain impacts, total wetland impacts, residential displacements, and business displacements were disproportionately high when compared to the other five alignments. For these reasons, the two alignments are not recommended to be carried forward into the DEIS
- Concurrence was granted for the remaining four alignments presented by USACE (McMullen), USEPA (West), USFWS (Woeber), IDNR (Hamer) and IDOA (Savko). The Vandalia alignments that will be carried forward into the DEIS are:
  - · Western Bypass Yellow,
  - · Dual Marked Green,
  - · Modified VS.
  - · Modified VU.

During and after the presentation, the following questions were addressed:

**Q:** Were any north side residents on the original CAG? (USEPA-West)

- **A:** Yes, at least two north side residents were on the original CAG. They attended the first several meetings and then stopped participating.
- **Q.** Does the Western Bypass alternative propose a new interchange with I-70? (USEPA-West)
- A: Yes, all the alternatives, with the exception of the Eastern Bypass Green propose a new interchange with I-70 west of the existing Exit 63 interchange. All of the interchanges at this location propose a Collector-Distributor (C-D) system, which is an additional roadway parallel to but separated from the proposed main line I-70 that provides the ability for vehicles to enter and exit in a safe manner at a lower design speed. The C-D system is proposed due to the three-mile minimum rural interchange spacing recommendation under the rural classification. Without the C-D system, the proposed US 51/I-70 interchange would be an additional two miles west to meet the spacing recommendation. The interchanges result in changes to existing access, including access to Route 40. Some of the changes in access have been discussed with the CAG. A video showing how the C-D system would look and operate was on display at the public meeting.
- Q: During the field visit (with the resource agencies conducted June 8, 2010) we stopped at the location where VU crosses the north side neighborhoods, and it was a good location to cross because of the ridge? (USEPA-West)
- **A:** We did stop there on the field visit. It is a high point on a bluff. Due to the topography, the residents in the area would have a view of the alignment from their homes.
- **Q:** Why does the Eastern Bypass Green go behind the prison and not stay on existing US 51? Would staying on existing US 51 minimize wetland and floodplain impacts? (USEPA-West)
- A: The VCAG members did develop an alternative that stayed on existing US 51 near the prison, but it was eliminated by consensus in favor of the Eastern Bypass Green. The VCAG members wanted to see an option that went behind the prison. The idea was promoted to reduce impacts on homes along existing US 51. The Dual Marked Green alternative utilizes existing US 51 in the same location, and the VCAG members wanted an alternative located east of the prison for comparative purposes. Some members of the VCAG believe that since the state owns the prison, if the route went through prison ground it would be easy to acquire the right-of-way.

The project team did evaluate an eastern bypass alignment that stayed on existing US 51 near the prison as suggested. Such a route results in a reduction in impacts to floodplains and wetlands, by 64 and 17 acres, respectively. Approximately eleven additional homes and one additional business would be impacted by such a route. However, even with the reduced impacts, overall the alignment results in disproportionately high impacts to floodplain, residences, and businesses compared to the other five alignments. The alignment south of I-70 severs an existing neighborhood, requires over two dozen residential takes, and results in access issues to the remaining homes. All variations of the eastern and through town alignments result in disproportionately high impacts to businesses, homes, and floodplain.

For eastern and through town alternatives to maintain free-flow travel between I-70 and US 51, existing Exit 61 would have to be reconfigured in such a way that many existing businesses would be impacted. The eastern bypass options have an interchange footprint that is larger than Dual Marked Green because all ramps must be free flow. For the Dual Marked alternative, Business US 51 (currently existing US 51) does not need to be free flow, so ramp configurations south of I-70 can be stop-controlled or signalized, and would not require as large a footprint as a free-flow condition. Still, in order to lessen the footprint, the Dual Marked interchange would be four levels high. The project team and the VCAG looked at eastern bypass alternatives that were shifted to the east of Exit 61 in order to lessen residential and business impacts, but the options required crossing over eight meanders of the Kaskaskia River.

- **Q:** The western bypass appears to serve through-traffic nicely. Do you think that people in Vandalia would use Western Bypass Yellow or use existing US 51 to travel, for example, to St. Louis or Centralia? (USEPA-West)
- **A:** The traffic analysis has not been completed yet, that will be determined in the DEIS.
- **Q:** Would the region perhaps benefit in the long-term from an alignment located west of Ramsey and Vandalia? (USEPA-West)
- **A:** If Western Bypass Yellow were extended north to take off from existing US 51 north of Ramsey, it is unlikely that impacts would be lessened. Ramsey Lake State Park is located north of Ramsey, and there are many tributaries north of Vandalia. Such a route may result in a negative socio-economic impact to the small communities along existing US 51, and would utilize less of existing US 51 and require additional right-of-way costs.

- **Q:** Has there been any recent industrial or commercial development in Vandalia? (USEPA-West)
- **A**: Yes, Sloane Implements and Vandalia Tractor Sales are newly constructed along I-70 west of town.
- **Q:** The land use plan shows conversion from agricultural to industrial land use on the north side of town. Is that the prison? (USEPA-West)
- **A:** Yes, the prison grounds had included agricultural land that was farmed by the prisoners. It is our understanding from the CAG that the prisoners no longer farm that area, and it is being leased or sold to farmers.

The land use graphic as shown in the PowerPoint presentation is not included in the memo. The project team will forward the graphic to Illinois Department of Agriculture (IDOA) (on the phone) after the meeting for review.

Postscript: The land use graphic was forwarded to Terry Savko (IDOA) on February 16, 2011, and is attached.

- **Q**: Will the bypasses be limited access or arterial? (USEPA-West)
- **A:** The bypasses will be partial access control with access spaced approximately every one mile per rural criteria. The three mile spacing criteria is for rural interchanges for freeways.
- Q: Modified VS and VU were concurred upon previously. Does the public give you the sense that they will concede keeping them to the next level of analysis or do they want them taken out now? (USEPA-West)
- **A:** Very little public support was given for Modified VS and Modified VU from the public meeting, as shown in the presentation. The map on Page 22 of the memo shows that the majority of comments were from residents of the north side neighborhoods. While the majority of the VCAG is in favor of Western Bypass Yellow, there is some support from the VCAG for Modified VU.

If Western Bypass Yellow and Dual Marked Green are not kept to the next level of analysis, additional petitions against the project are expected. The project team would like the opportunity to study the alternatives in detail to see if they are viable, unless there are specific reasons for dropping them at this time.

- **Q:** Does Modified VU impact a park as represented by a green shaded area shown on the maps in Appendix B? (IDOA-Savko)
- **A:** The green shaded area is a Centennial Farm, and according to new aerial photographs, a portion of the area is currently in residential development.
- **Q:** The Western Bypass Yellow does not appear to be the best choice. It impacts a large amount of farmland and does not utilize existing roadway. Modified VU appears to be a good choice. I suppose Western Bypass Yellow can be studied further in the DEIS, but it does not appear to be the best choice. (USFWS-Woeber)
- **A:** Given public support and the fact that there is no definitive reason to eliminate it at this point, the project team would like the opportunity to study the Western Bypass Yellow in more detail in the DEIS.

The goal for the next merger meeting presentation is to attain concurrence on the Preferred Alternative.

#### V. ALIGNMENT ANALYSIS SUMMARY

As presented to the VCAG, the resource impacts are divided into three groups:

- I. Resources that have a varying magnitude of effect for all alignments. The resources are defined as differentiating criteria.
- II. Resources that show generally the same magnitude of effect for all alignments, or where more detailed information is required.
- III. Resources that exist but are not impacted by any of the alignments.

The alignments resulted in impacts to the resources listed in Table 5, which are considered to be differentiating criteria. The resources are considered differentiating criteria because the alignments impact the resources to a varying magnitude.

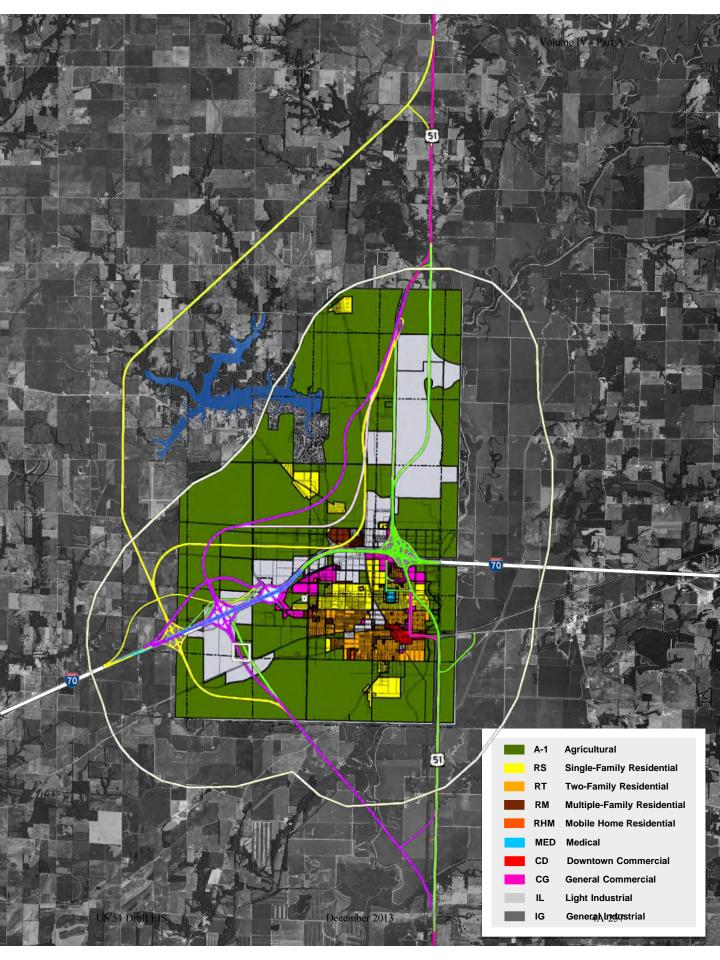
Acres of impacted wetlands increased substantially when potential wetland areas were added to the wetland acreages already provided by INHS. The increase occurred for two reasons. First, the available INHS wetland analyses did not study interchange areas for any of the alternatives. The interchange areas include large tracts of land for the main roads and the associated entrance and exit ramps. Second, the majority of Western Bypass Yellow had not been previously studied by INHS. The Western Bypass Yellow, as currently aligned, crosses through the Vandalia Lake area, over many tributaries and their associated wooded riparian areas, and through many areas included in the National Wetlands Inventory.

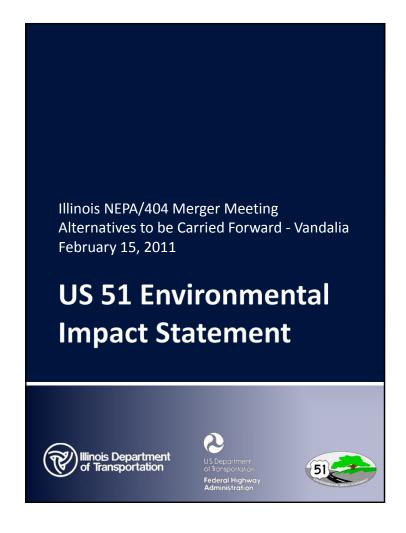
The Eastern Bypass Green exhibits disproportionately high impacts to total wetlands (high quality plus other), floodplains, residences, and businesses. While the location of the Kaskaskia River floodplain precludes development of an alignment that avoids floodplain impacts, the Eastern Bypass Green results in longitudinal floodplain impacts. The impacts to businesses are associated with the modification of the existing US 51/I-70 interchange resulting from the Eastern Bypass Green alignment. The Western Bypass Yellow and Parallel Yellow exhibit disproportionately high impacts to prime and important farmland.

Of note, continued refinement of alignments VS and VU since the June 9, 2010, merger meeting has resulted in revised resource impacts than those presented at the merger meeting. The resource impacts resulting from VS and VU as presented at the June 9, 2010, merger meeting did not include impacts resulting from a proposed interchange with I-70. Table 5 includes the resource impacts resulting from modified VS and VU and a proposed interchange with I-70. Therefore, impacts to wetlands, prime and important farmland, residences, and businesses resulting from the modified VS and VU are slightly higher than those presented at the June 9, 2010, merger meeting. During the refinement process, all feasible attempts were made to minimize impacts to known resources.

**Table 5: Differentiating Resource Impacts** 

Resource	Western Bypass Yellow	Dual Marked Green	Parallel Yellow	VS	VU	Eastern Bypass Green
Total High Quality Wetland INHS + Potential (acres)	5.5	16.3	12.3	7.6	5.7	12.3
Total Other Wetlands INHS + Potential (acres)	31.3	11.5	11.3	18.2	12.0	44.4
Floodplain (acres)	55	123	95	89	66	241
Prime & Important Farmland (acres)	524	403	530	455	450	262
Residences (number)	7	9	14	9	9	36
Businesses (number)	0	6	0	1	1	17





# Agenda Introduction Alignment Development Final Six Alignments Summary of Public Comment Recommended Alternatives to be **Carried Forward** Questions

- Introduction
- Alignment Development
- Final Six Alignments
- Summary of Public Comment
- Recommended Alternatives to be Carried Forward
- Questions



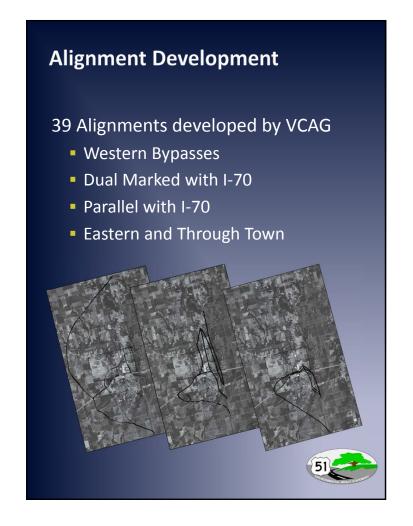
#### Introduction

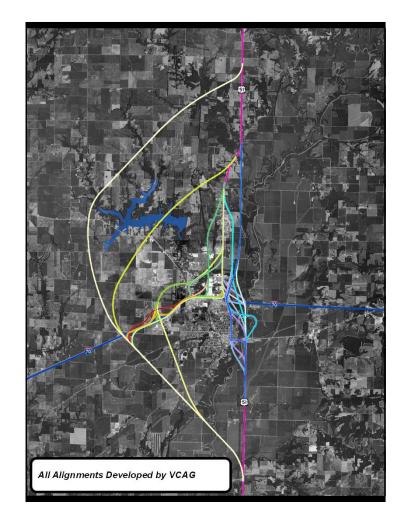
- June 3, 2010 public meeting
- June 9, 2010 merger meeting
  - VS
  - VU
- Reorganized Vandalia CAG (VCAG) to ensure diverse representation
  - Interest areas
  - Geographic areas

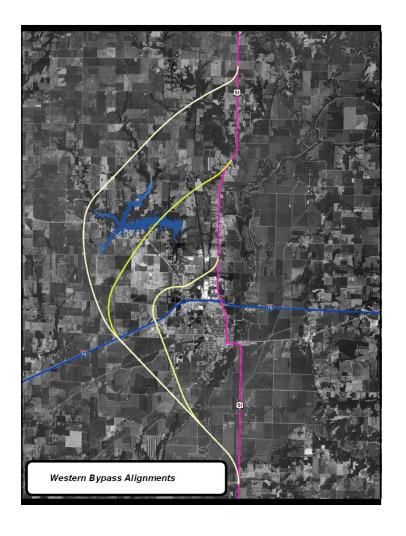


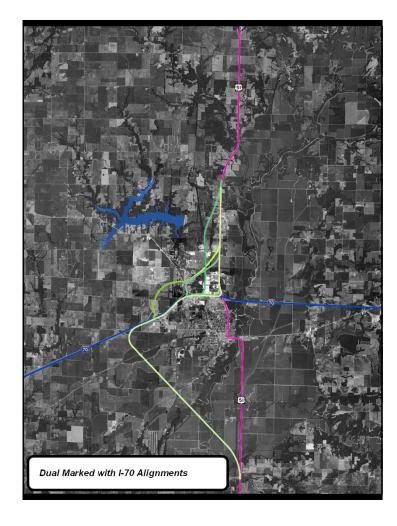


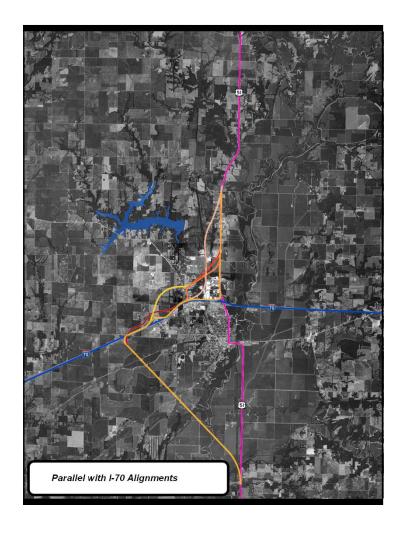


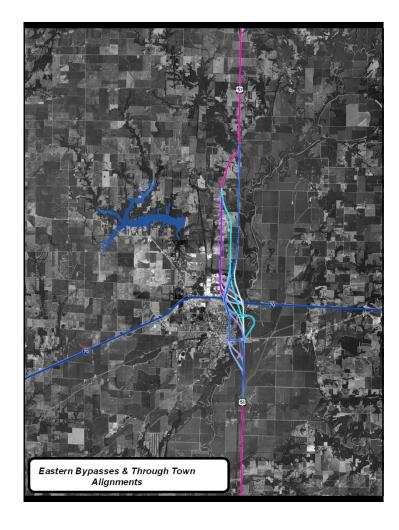


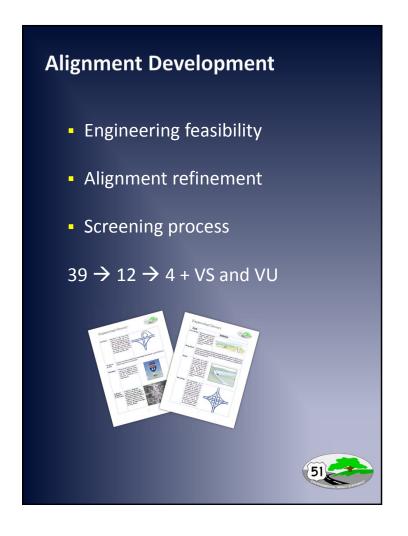












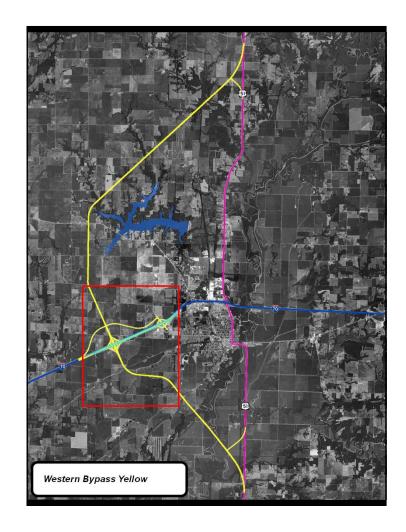
- Introduction
- Alignment Development
- Final Six Alignments
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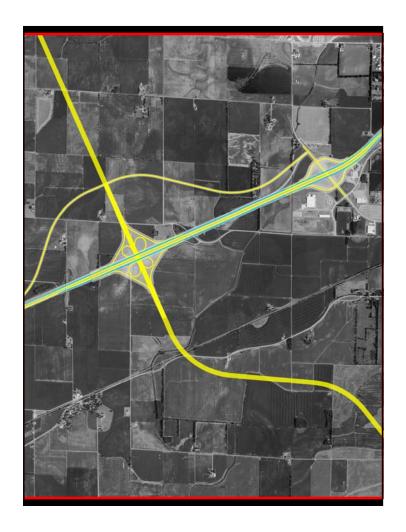


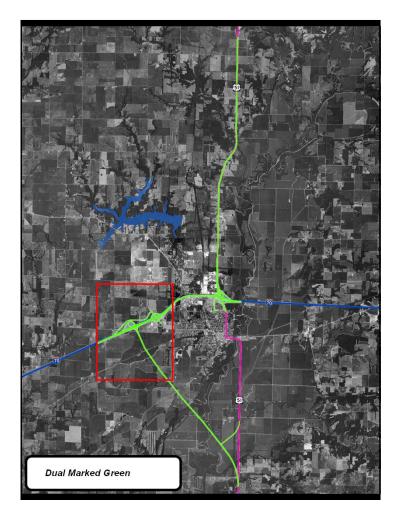
## **Final Six Alignments**

- Western Bypass Yellow
- Dual Marked Green
- Parallel Yellow
- Modified VS
- Modified VU
- Eastern Bypass Green

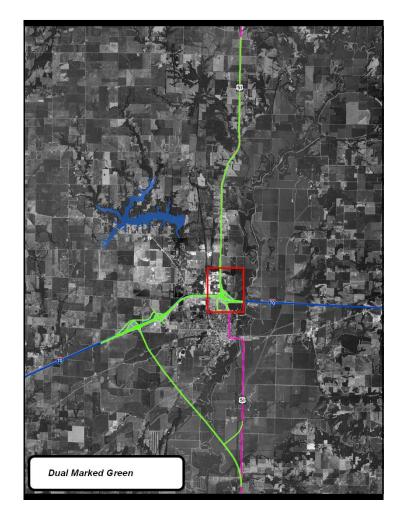




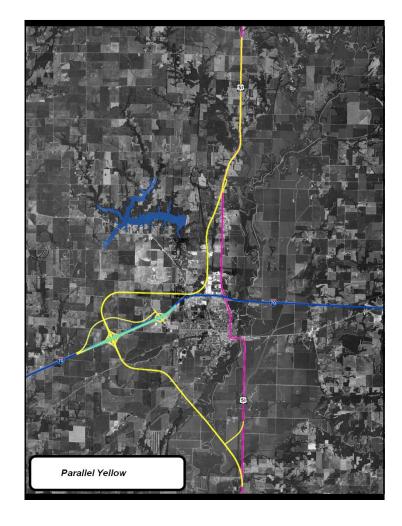


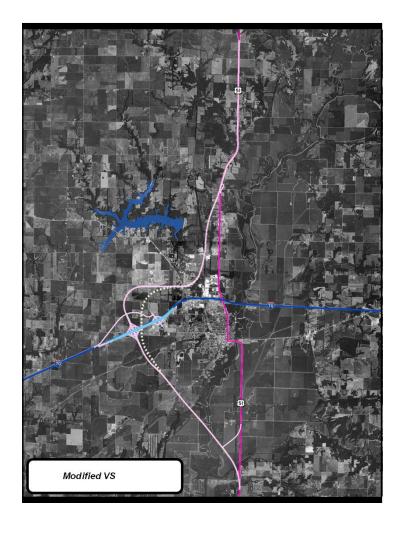


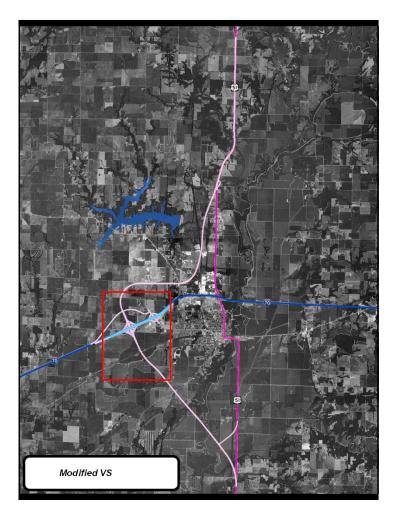


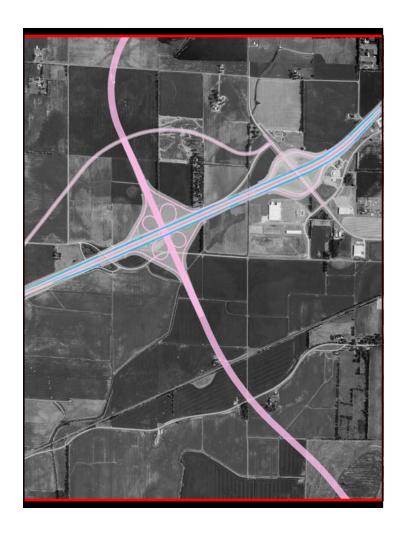


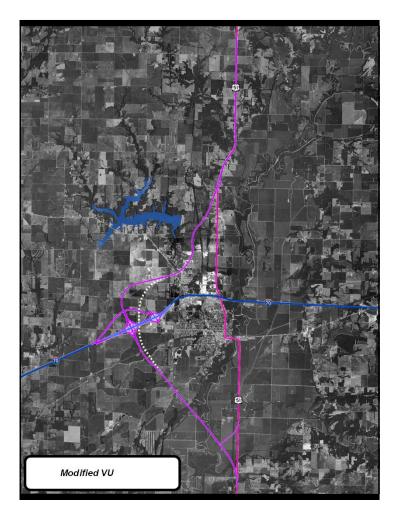


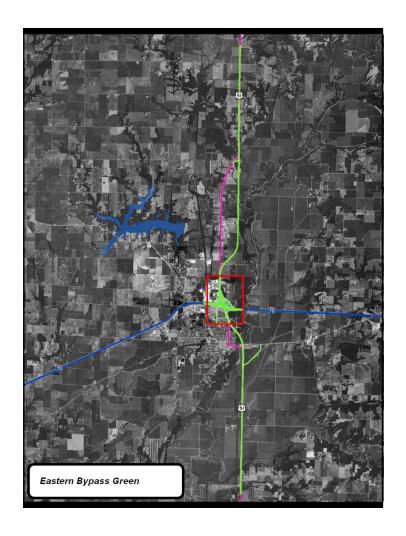




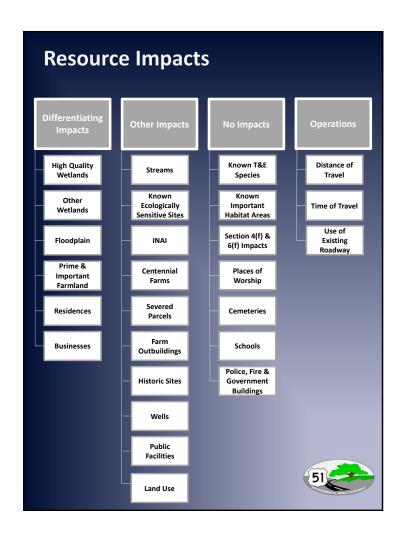


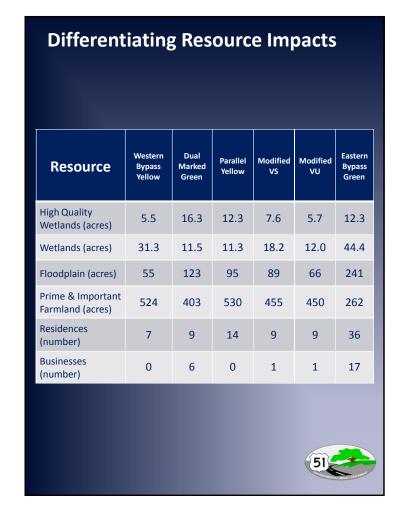




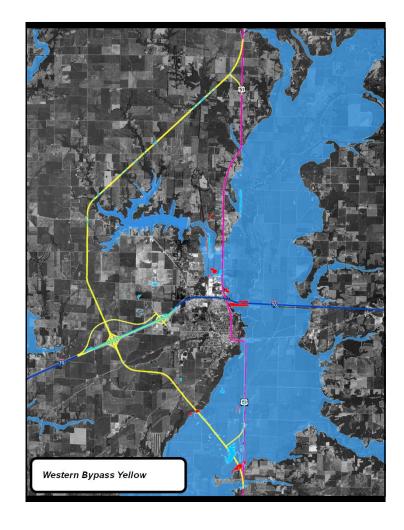


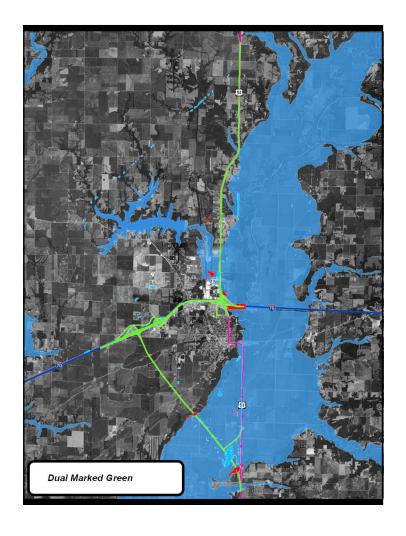


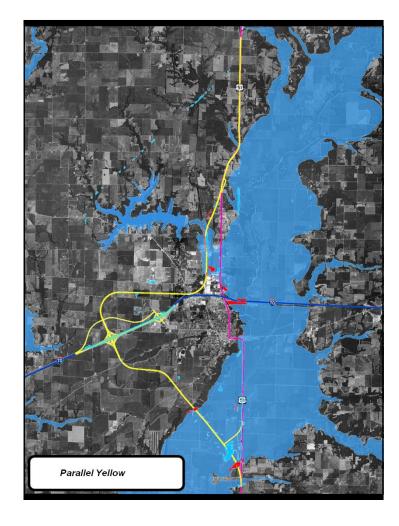


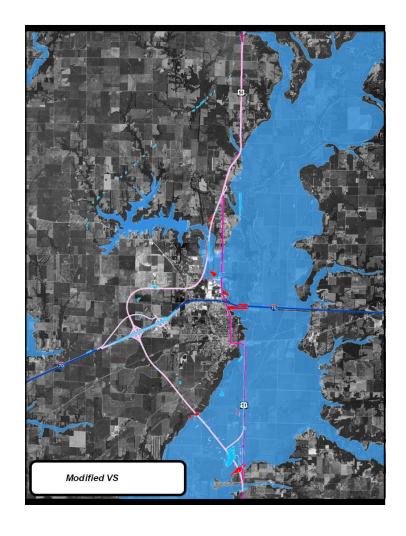


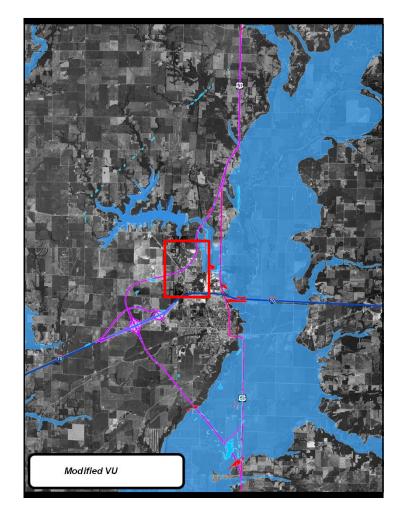


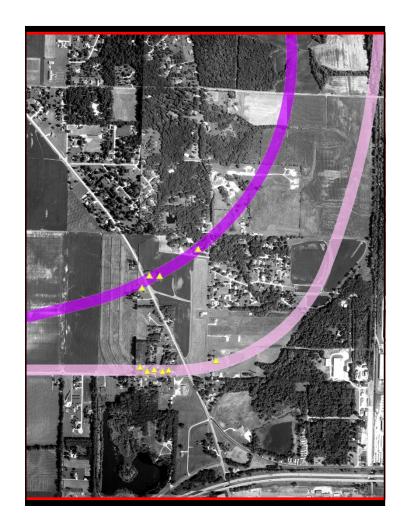




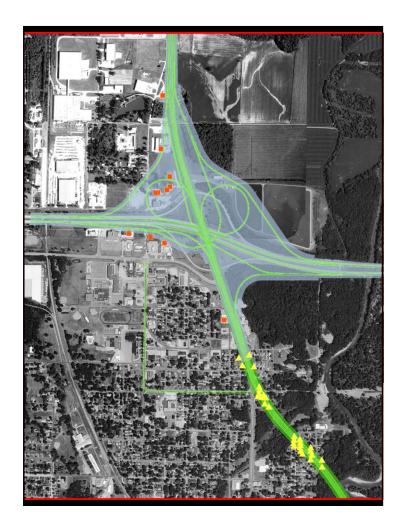


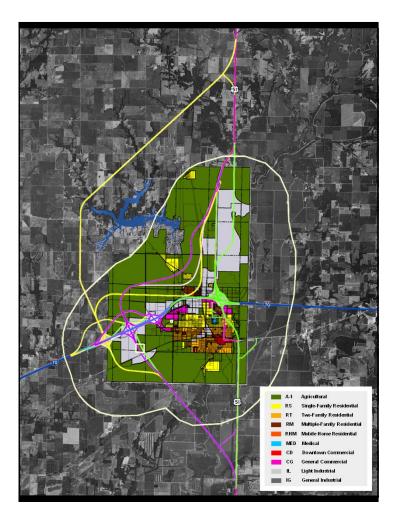












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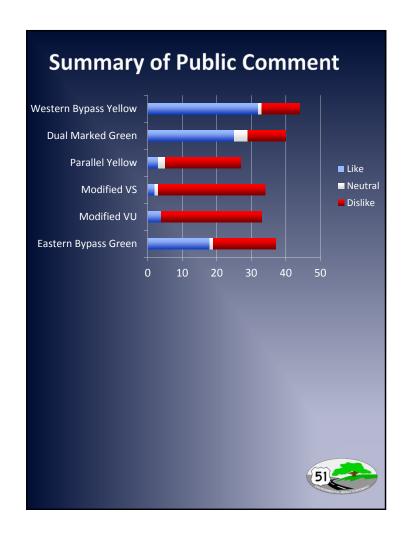


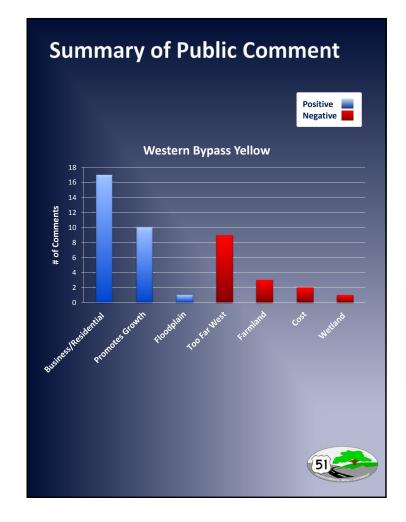
## **Summary of Public Comment**

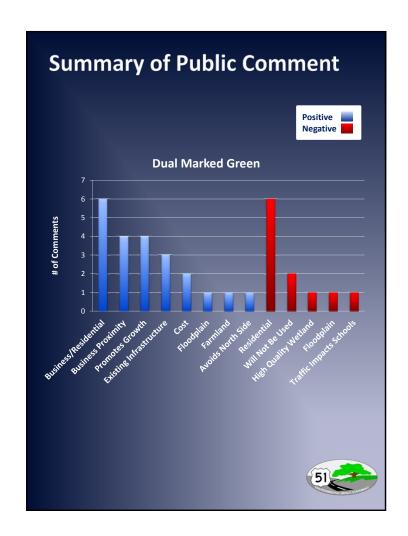
Public Information Meeting – November 23, 2010

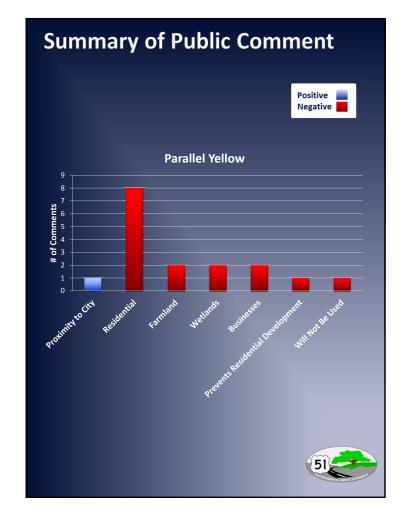
- 104 people in attendance
- 54 comments received

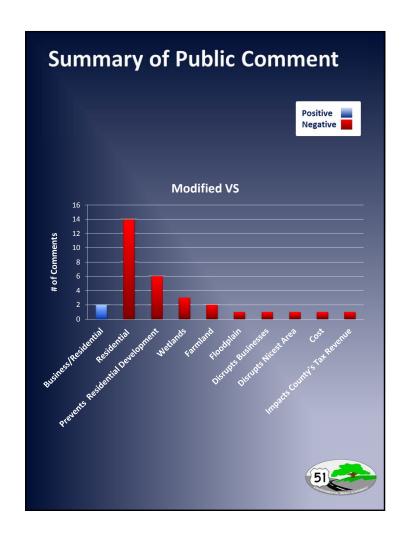


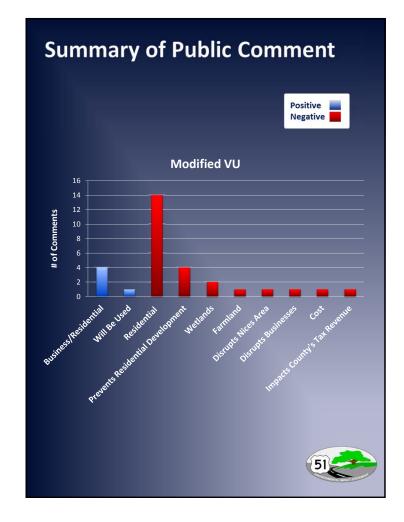


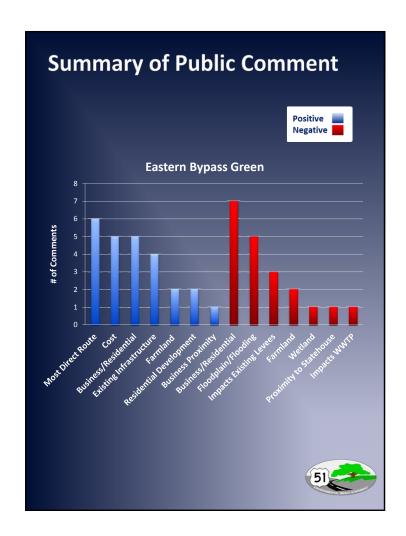


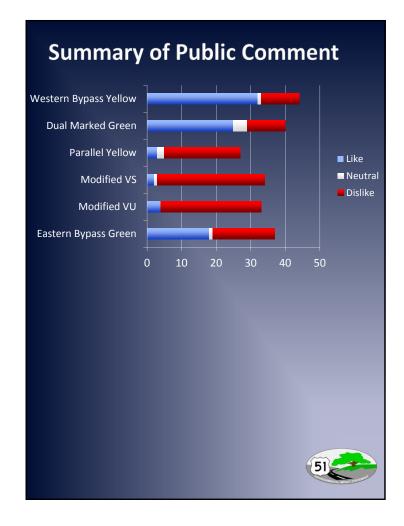












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## Recommended Alternatives to be Carried Forward

- Western Bypass Yellow
- Dual Marked Green
- Modified VS
- Modified VU



- Background
- Vandalia CAG Reorganization
- Alignment Development
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- Questions



#### Illinois NEPA/404 Merger Meeting February 20 and 22, 2013

Federal Highway Administration
Conference Room
3250 Executive Park Drive
Springfield, IL 62703

U.S. Environmental Protection
Agency
Ralph Metcalfe Federal Building
12<sup>th</sup> Floor
Wisconsin Room (2/20)
Lake Ontario Room (2/22)
77 West Jackson Blvd.
Chicago, IL 60604

#### February 20, 2013

10 am - 11 am

- US 51 from Pana to Centralia (District 7, Christian, Shelby, Fayette, Marion, Clinton, Jefferson, and Washington Counties)
  - Concurrence Alternatives to be Carried Forward (modified)
  - o ESA: Ongoing field studies

#### February 22, 2013

10 am - 11 am

- US 14 Grade Separation in Barrington (District 1, Lake County)
  - o Concurrence, Range of Alternatives
  - ESA: No Effect Determination (Not enough associates for EPFO in wetlands, no other federal species)

### NEPA/404 Merger Meeting February 20, 2013 Springfield, IL

Name	Organization	Phone No.	E-mail
Man Filler	FHWA-IL	217 492 4625	matt. Fuller @ dot.gov
Steve Hamen	IDNR	217 785. 9862	Steva hamen Dillings,
JERRY ROOK		212-373-89100	Stev & happen Dillings in LERRY PANONES JOHN CLARK DIETZ. COM
Kath Mchaller	Corps of Englises	714-331-8582	Keith. A. Mcmullen C. usace. army. mil
Eugene Becen	1007 D-7		
Mike Stagge	5 FHWA-IL	217-492-4630	mike.staggs@dot.gov
JOHN LAZZARA	HDR ENGINEERING	773/380.7938	JOHN. LAZZARA@HORING.COM
West Zyzmenli	· FOUT-BOE	217-785-4245	Walter Zyzurasli Pillmis.gov
Sherry Phillips	IDM DM	2173428244	Stery Phillips enlinon so
Matt Hirtzel	D7	2173428343	Matthew. Hirtzel@illinois.go
Jan Piland	FHUA	2174924989	janis pilandedot go
Susan Hargrove	1007	217-785-0150	Susan. hargrove@illinika
Terry Savko (Jelicon	Judo) IDOA		
Ken Westlake Wide			
Heid: Woeber (Telecon)	velome) USFWS		
Norm West (Video Con	R) USEPA		

### NEPA/404 Merger Meeting Summary February 20 and 22, 2013

#### **FEBRUARY 20, 2013**

IDOT District 7, Christian, Shelby, Fayette, Marion, Clinton, Jefferson, and Washington counties

US 51 from Pana to Centralia

**Environmental Impact Statement** 

**Concurrence – Alternatives to be carried forward (modified)** 

ESA – Ongoing field studies

#### **DECISIONS:**

IDNR, IDOA, USFWS, USACE, and USEPA concurred with the alternatives to be carried forward as presented by the project team.

#### **NEXT STEPS:**

None noted for resource agencies.

Project team will coordinate with stakeholders regarding the four alternatives being carried forward.

Project team is working towards publishing the Draft EIS in the third or fourth quarter of 2013.

#### **DISCUSSION:**

Matt Fuller started the meeting with introductions. It was noted that the purpose of the meeting was to discuss alternative variations for the Vandalia area and to seek concurrence on the changes to the alternatives to be carried forward for detailed evaluation in the Draft EIS.

Sherry Phillips provided a background on the current status of the alternatives evaluation and focused on the four remaining alternatives in Vandalia. These alternatives are identified as Valt1 (previously called "western alternative"), Valt2 (VU), Valt3 (VS), and Valt4 (dual marked). The initial direction for the study was considering a new direct connection to I-70 which required the use of collector-distributor (CD) roads. The District is now considering modifications to the four alternatives without a new direction connection to I-70. This approach allows for the elimination of the CD roads (for three of the four alternatives), reduced footprint of impacts, and improved access. A Vandalia CAG meeting was held the previous week with 16 people attending.

Jerry Payonk presented a summary of the changes to each of the four alternatives, highlighting access to the interstate system and local connections. This information was consistent with the handout material that was provided for the meeting. Below are the key points discussed for each of the four alternatives:

#### • Valt1

- o Eliminates the proposed CD Road
- o Does not provide new direct connection between US 51 and I-70
- o Smaller footprint of impacts than original version
- o Allows for additional local access to US 51 in four quadrants surrounding the crossing of I-70 with one mile spacing
- o Accommodates future economic development through enhanced local access
- o Limited economic development has occurred around the existing interchange in the past four years

#### • Valt2

- o Shifted west to cross I-70 at the same location as Valt1
- o Eliminates the proposed CD Road
- o Does not provide new direct connection between US 51 and I-70
- o Avoids farmstead to the west

#### • Valt3

- o Shifted west to cross I-70 at the same location as Valt1
- o Eliminates the proposed CD Road
- o Does not provide new direct connection between US 51 and I-70

#### • Valt4

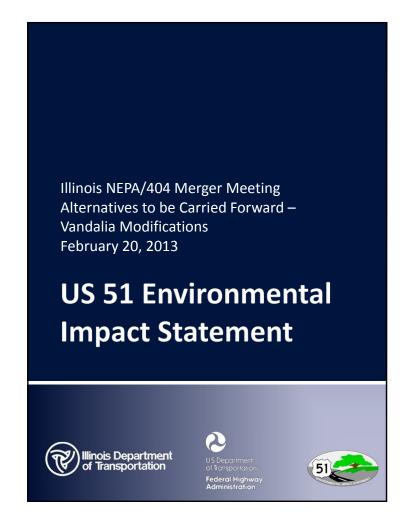
- o Still requires a CD road due to interchange spacing
- Modifies the proposed changes to the existing US 51 interchange with I-70, changing from a directional interchange to a diamond interchange and resulting in a smaller footprint of impacts
- o Route 40 access is shifted slightly south to increase spacing between existing interchange ramp and intersection
- o Minimizes impacts to access on the north side of I-70

The Vandalia CAG meeting was discussed in further detail. In general, the CAG liked the changes to the alternatives better than the original versions. However, the group still expressed concerns. The Mayor of Vandalia indicated that he still wanted a third interchange along I-70 and he referenced the Mount Vernon area as a similar example. Conditions in Mount Vernon were different regarding greater traffic volumes. The Farm Bureau did not prefer Valt1 since it is farther west and has higher impacts to agricultural land. They had suggested going through the floodplains east of the existing US 51. [The regulatory agencies all agreed that an alternative to the east through the floodplains and wetlands would not be practicable.] The No-Build alternative was discussed at the Vandalia CAG meeting. [The group discussed the validity of the No-Build alternative since the purpose and need relate to continuity and connectivity. It was agreed that the No-Build alternative is not an option for the Vandalia area since there are other reasonable alternatives.]

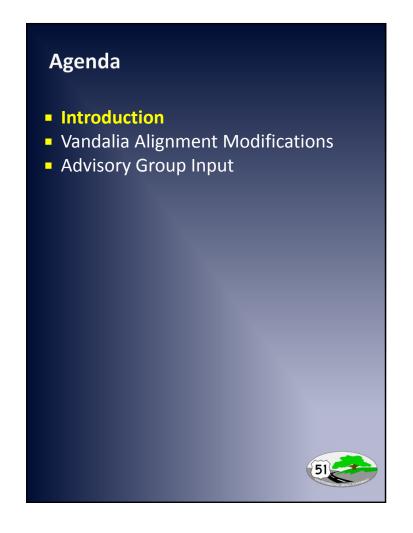
It was noted that the IL DOA would likely object to a third interchange along I-70 due to agricultural land impacts. FHWA further noted that their guidance on interchanges includes eight controlling criteria to be able to justify an access break to the interstate system. A proposal for a third interchange along I-70 would need to meet these criteria addressing spacing, safety, and operations. The group surmised that these criteria probably could not be met.

The schedule for the US 51 EIS project was discussed. The District would be submitting a Draft EIS in late March or early April for FHWA's first review. The Draft EIS publication would be targeted for seven months later. CAG meetings would be conducted over the summer and a Public Hearing will be planned for late this year after the Draft EIS is published. IL DOA asked about the 1006 forms for the alternatives and it was agreed that they would be provided as soon as they are available. The group discussed I-70 as a destination for Valt4. The US 51 Coalition is a support group for the project that has been active in securing funding for the various section of the US 51 improvements.

FHWA indicated that concurrence was being sought for moving forward with further detailed studies for the four modified alternatives in Vandalia (Valt1, Valt2, Valt3, Valt4). The following agencies concurred: IDNR, IL DOA, USFWS, USACOE, and US EPA.



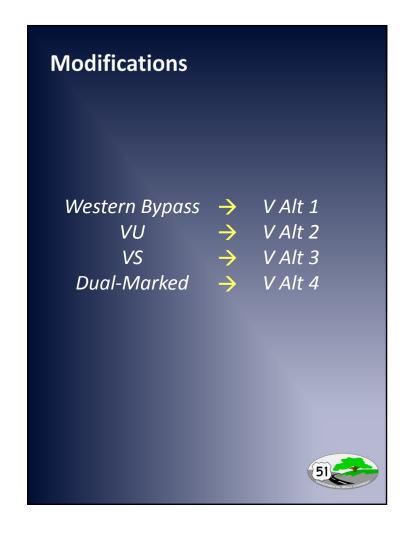
# Agenda Introduction Vandalia Alignment Modifications Advisory Group Input

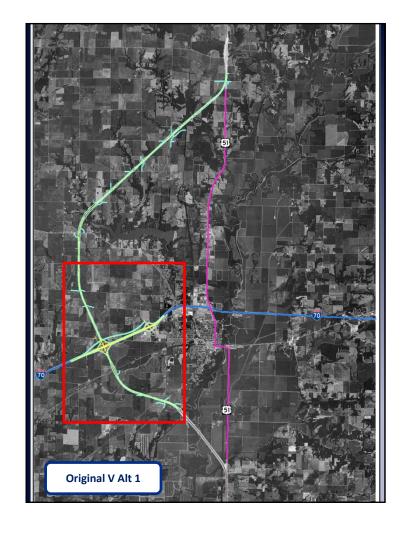




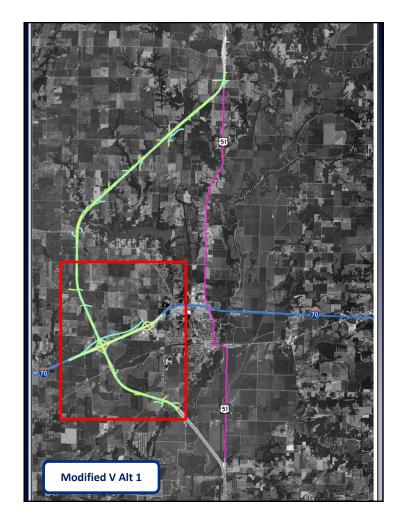
# Agenda Introduction Vandalia Alignment Modifications Advisory Group Input

# **Modifications** Interchange modifications System-to-system Collector-Distributor (CD) roads Community context

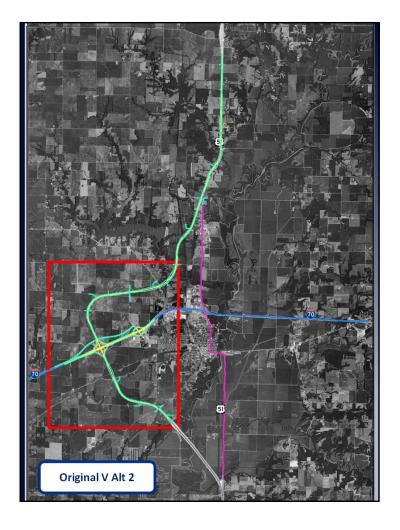




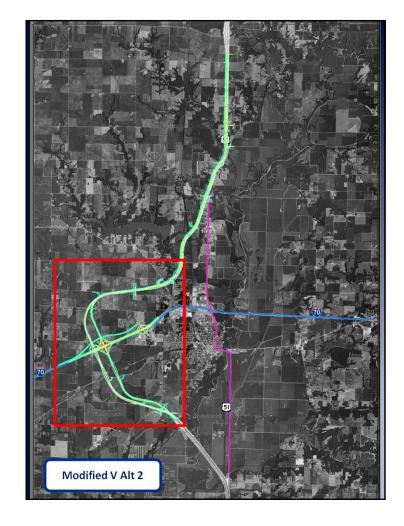




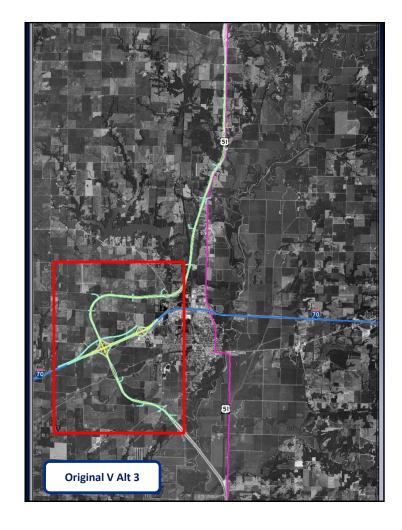




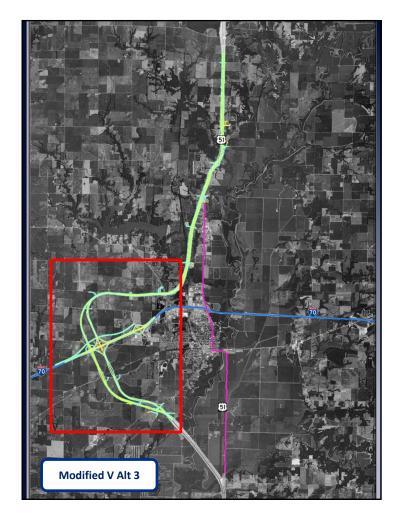




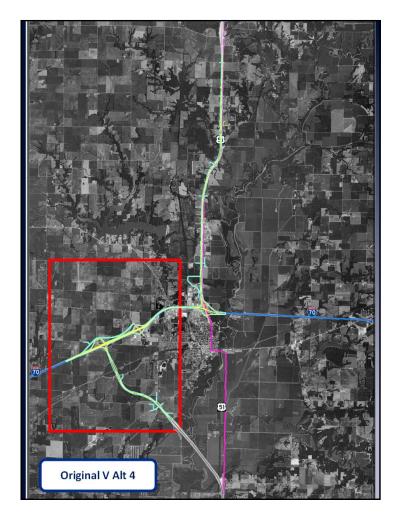






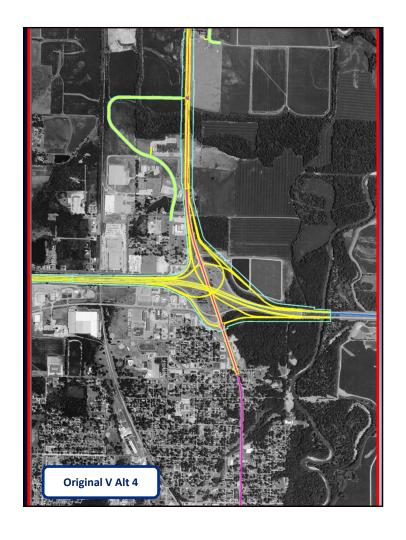


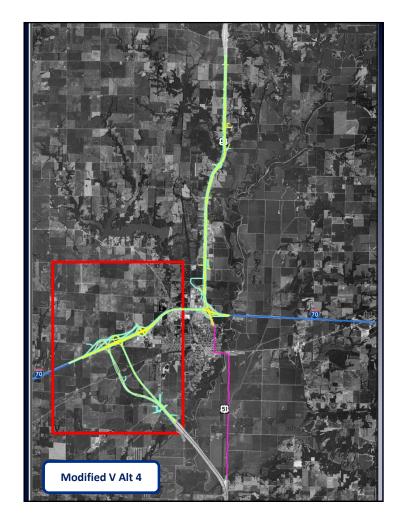




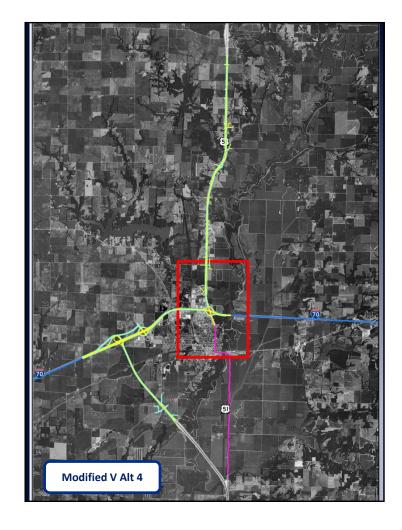




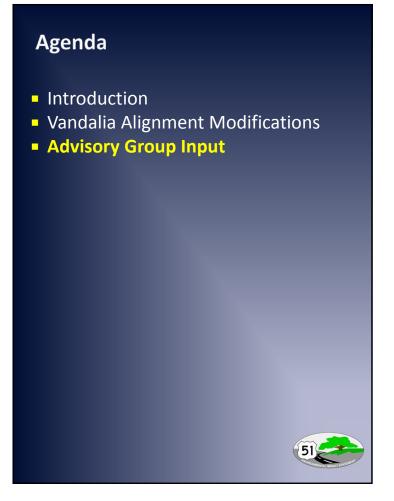












# **Advisory Group Input**

- VCAG Meeting February 13, 2013
- Concerns/Comments
  - Third interchange full access for economic development
  - Agricultural impacts
  - Bypass Vandalia to the east
  - No Build



## Seeking concurrence on

- Modified V Alt 1
- Modified V Alt 2
- Modified V Alt 3
- Modified V Alt 4

Eliminate Original Alternatives from further consideration



